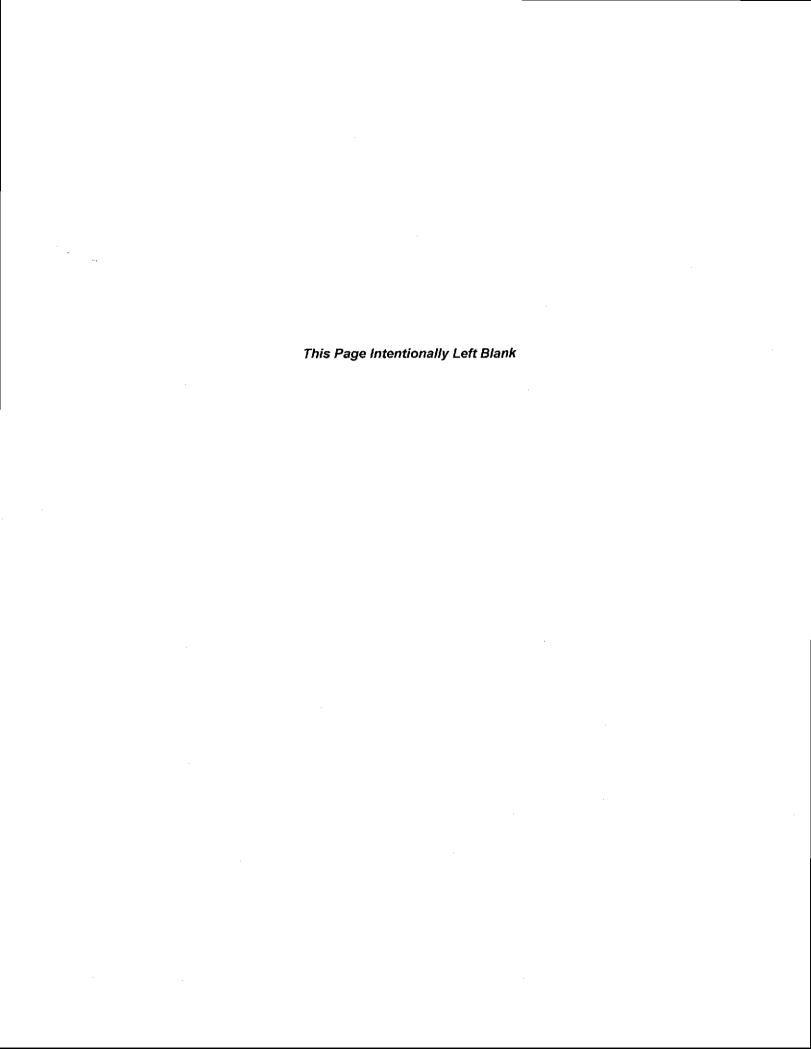
### CITY OF JOLIET, ILLINOIS

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2008

PREPARED BY THE DEPARTMENT OF MANAGEMENT AND BUDGET





### **Table Of Contents**

	Daga
INTRODUCTORY SECTION:	Page
Table Of Contents	i-v
Letter Of Transmittal From Director Of Management And Budget	vi-xi
Mayor And City Council Members	xii
Organizational Chart	xiii
Certificate Of Achievement For Excellence In Financial Reporting	xiv
FINANCIAL SECTION:	
Independent Auditor's Report	1-2
Management's Discussion And Analysis (Unaudited)	3-12
Basic Financial Statements	
Statement Of Net Assets	13
Statement Of Activities	14
Balance Sheet / Statement Of Net Assets - Governmental Funds	15-16
Statement Of Revenues, Expenditures, And Changes In Fund Balances - Governmental Funds	17
Reconciliation Of The Statement Of Revenues, Expenditures, And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities	18
Statement Of Net Assets - Proprietary Funds	19
Statement Of Revenues, Expenses And Changes In Net Assets - Proprietary Funds	20
Statement Of Cash Flows – Proprietary Funds	21
Statement Of Fiduciary Net Assets - Fiduciary Funds	22
Statement Of Changes In Fiduciary Net Assets – Fiduciary Funds	23
Combining Statement Of Net Assets - Component Units	24
Combining Statement Of Activities - Component Units	25
Notes To Basic Financial Statements	26-61
Required Supplementary Information:	
Schedule Of Funding Progress - Illinois Municipal Retirement Fund	62
Schedule Of Funding Progress – Retiree Healthcare And Life Insurance Benefit Programs	63
Schedules Of Funding Progress – Police And Firefighters' Pension Plans	64

	Page
FINANCIAL SECTION, Continued:	
Schedules Of Employer Contributions – Police And Firefighters' Pension Plans	65
Major Funds:	
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) – General Fund	66-67
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) – Police Protection Fund	68
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) – Fire Protection Fund	69
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) – Street And Bridge Fund	70
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) – Firefighters' Pension Fund	71
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) – Police Pension Fund	72
Notes To Required Supplementary Information	73
Other Supplementary Information:	
Detailed Schedule Of Expenditures – Budget And Actual (Budgetary Basis) - General Fund	74-80
Detailed Schedule Of Expenditures – Budget And Actual (Budgetary Basis) - Street And Bridge Fund	81-82
Combining Balance Sheet - All Nonmajor Governmental Funds	83
Combining Statement Of Revenue, Expenditures And Changes In Fund Balances – Ali Nonmajor Governmental Funds	84
Nonmajor Special Revenue Funds:	
Combining Balance Sheet - All Nonmajor Special Revenue Funds	85
Combining Balance Sheet – Nonmajor Property Tax Funds, Basic Services	86
Combining Balance Sheet – Nonmajor Property Tax Funds, Other Services	87

	Page
FINANCIAL SECTION, Continued:	
Combining Balance Sheet – Nonmajor State And Federal Allocation, Allotment And Grant Funds	88
Combining Statement Of Revenue, Expenditures And Changes In Fund Balances – All Nonmajor Special Revenue Funds	89
Combining Statement Of Revenue, Expenditures And Changes In Fund Balances – Nonmajor Property Tax Funds, Basic Services	90
Combining Statement Of Revenue, Expenditures And Changes In Fund Balances – Nonmajor Property Tax Funds, Other Services	91
Combining Statement Of Revenue, Expenditures And Changes In Fund Balances – Nonmajor State And Federal Allocation, Allotment And Grant Funds	92
Schedule Of Revenue, Expenditures And Changes In Fund Balance – Budget And Actual (Budgetary Basis)	
Street Lighting Fund	93
School Crossing Guard Fund	94
E.S.D.A. Fund	95
Illinois Municipal Retirement Fund	96
Special Service Area Fund	97
Tax Incremental Financing Fund #1	98
Tax Incremental Financing Fund #2	99
Coliseum Fund	100
Motor Fuel Tax Fund	101
Community Development Block Grant Fund	102
Evergreen Terrace II Fund	103
Nonmajor Debt Service Fund:	
Schedule Of Revenue, Expenditures And Changes In Fund Balance – Budget And Actual (Budgetary Basis) – Corporate Bond And Interest Fund	104

	Page
FINANCIAL SECTION, Continued:	J
Nonmajor Capital Projects Funds:	
Combining Balance Sheet	105
Combining Statement Of Revenue, Expenditures And Changes In Fund Balances	106
Pension Trust Funds:	
Combining Statement Of Net Assets	107
Combining Statement Of Changes In Net Assets	108
Governmental Capital Assets:	
Schedule Of Governmental Capital Assets, By Function And Activity	109-110
Schedule Of Changes In Governmental Capital Assets, By Function And Activity	111-112
Other Schedules:	
Detailed Schedule Of Investments	113-115
General Obligation Bonds - Schedule Of Debt Service Requirements	116
Waterworks And Sewerage Fund Revenue Bonds - Schedule Of Debt Service Requirements	117

	Page
STATISTICAL SECTION - (UNAUDITED)	
Financial Trends:	
Net Assets By Component - Last Eight Fiscal Years	118
Changes In Net Assets - Last Eight Fiscal Years	119-120
Fund Balances, Governmental Funds - Last Ten Fiscal Years	121
Changes In Fund Balances, Governmental Funds - Last Ten Fiscal Years	122
Revenue Capacity:	
Gaming Tax Collections - Last Ten Fiscal Years	123
Principal Gaming Taxpayers In The City – Taxes Collected Last Ten Fiscal Years Equalized Assessed Valuation And Estimated Actual Valuation -	124
Last Ten Tax Years	125
Direct And Overlapping Property Tax Rates - Last Ten Tax Levy Years	126
Principal Property Taxpayers In The City - Current Year And Nine Years Ago	127
Property Tax Rates - Levies And Collections - Last Ten Tax Years	128
Debt Capacity:	
Ratio Of Outstanding Debt By Type - Last Ten Fiscal Years	129
Computation Of Direct And Overlapping Bonded Debt	130
Legal Debt Margin Information	131
Pledged Revenue Coverage - Last Ten Fiscal Years	132
Demographic And Economic Information:	
Demographic And Economic Statistics - Last Ten Years	133
Principal Employers In The City - Current Year And Five Years Ago	134
Operating Information:	
City Employment Statistics - Last Ten Fiscal Years	135
Operating Indicators By Function - Last Three Fiscal Years	136
Capital Asset Statistics By Function - Last Three Fiscal Years	137
Miscellaneous Statistics	138

# OFFICE OF THE DIRECTOR OF MANAGEMENT & BUDGET KENNETH R. MIHELICH

# DIRECTOR OF MANAGEMENT & BUDGET CITY OF

PHONE: 815/724-3900 FAX: 815/724-3990

kmihelich@jolietcity.org



150 WEST JEFFERSON STREET JOLIET, ILLINOIS 60432-4158

June 9, 2009

To the Honorable Mayor, Members of the City Council And the Citizens of the City of Joliet:

### Formal Transmittal of the CAFR

The comprehensive annual financial report of the City of Joliet for the year ending December 31, 2008 is hereby submitted as mandated by both local ordinances and state statutes. These ordinances and statutes require that the City of Joliet issue annually, a report on its financial position and activity and that an independent firm of certified public accountants audit this report. Responsibility, for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the various funds and component units of the City of Joliet. All disclosures necessary to enable the reader to gain an understanding of the City of Joliet's activities have been included. The City of Joliet 1999 through 2007 Comprehensive Annual Financial Reports received the Government Finance Officers Association Award of Financial Reporting Achievement. The City of Joliet received special recognition for the Early Implementation of GASB 34.

The Management Discussion and Analysis (MD&A), is a narrative introduction, overview, and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement and should be read in conjunction with the MD&A. The City of Joliet's MD&A can be found immediately following the report of the independent auditors.

The City of Joliet is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget Circular A-133, Audits of State, Local Governments and Non-Profit Organizations. Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' reports on compliance and on internal control over financial reporting, compliance with requirements applicable to each major program, and internal control over compliance in accordance with OMB Circular A-133 and a schedule of findings and questioned costs are included. The single audit report is issued as its own report.

### **Profile of the Government**

### **Reporting Entity**

The City of Joliet includes all the funds of the primary government (i.e., the City of Joliet as legally defined), and includes its component units. Component units are legally separate entities, for which the City is financially accountable. The City provides a full range of services including police and fire protection; refuse, recycling services and yard waste; construction and maintenance of highways, streets and infrastructure, as well as water and wastewater.

The Water and Sewer Fund, which provides water and wastewater services, is reported as a business-type activity of the City. In addition, the parking system is treated as a business-type activity due to the business-

like nature of its operation. Discretely presented component units are reported aggregately as a separate column in the entity-wide financial statements to emphasize that these funds are separate from the primary government and to differentiate their financial position, results of operations and cash flows from those of the primary government. The Joliet Public Library, The Will County Metropolitan Exposition and Auditorium Authority and The Joliet Area Historical Museum are reported as discretely presented component units.

### Governmental Structure, Local Economic Conditions and Outlook

The government, incorporated in 1852, is located in the northeastern part of the state, which is considered to be the top growth area in the state. The City currently has a land area of 52 square miles and a population of 152,812, as of the 2008 Special U.S. Census.

The government is empowered to levy a property tax on real estate property located within its boundaries. The City also has the power by state statute to extend its corporate limits by annexation, which is done periodically when deemed appropriate by the City Council.

The City has operated under the Council-Manager form of government since 1955. Policymaking and legislative authority are vested in the City Council, which consists of a mayor and an eight-member council. The City Council sets policy for the City, adopts ordinances and resolutions, adopts the annual budget and approves all expenditures. Council members are elected to a four-year staggered term with three at-large council members and five district council members elected every four years. The Mayor is elected to a four-year term. The Mayor and Council members are elected on a non-partisan basis. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the City and for appointing the directors of the City's departments.

### **Local Economic Conditions and Outlook**

The economic outlook over the next several years is presenting challenges to the City and its residents. The surging real-estate market of the early to mid 2000's has decreased nearly 90% from peak levels of 2005-2006. The stock market collapse of the last quarter of 2008 along with its rippling affects on the housing, banking, and employment sectors is having a significant impact on the City. The City has seen decreases in sales, income and other major taxes in early 2009, which could reduce already stressed revenues by another \$6 million. The local unemployment rate has risen from 6.2% in 2007 to over 13% in early 2009. Most economists believe it could be late 2010 or 2011, before significant improvements occur.

Two of the City's major employers, Harrah's Casino-Joliet and Empress Casino-Joliet have seen their revenues decrease significantly from 2007 levels. Several factors have contributed to this decrease. On January 1, 2008, a state-wide smoking ban was enacted. This created a shift of many gamblers to the casinos in nearby northwest Indiana where smoking is still allowed in the casinos. The overall economy which has contributed to lower income levels and less discretionary income has taken gamblers away from casinos nationwide.

Finally, a devastating fire on March 20, 2009, destroyed the pavilion and restaurant areas of the Empress Casino. Fortunately, there were no significant injuries or loss of life, and the casino portion of the property was untouched. The Empress Casino is scheduled to reopen for gaming on June 25, 2009, with temporary accommodations for their entrance and restaurant areas. Permanent entrance and restaurant areas are being designed with a completely new structure planned to be operational either in late 2010 or early 2011. The combination of these events will see gaming revenues fall from a high of \$36 million in 2007 to an estimated \$21 million in 2009.

On the expense side, there were several large increases. During September 2008, the City received the most recent pension contribution requirements for the pension funds. As the result of a four-month study of the Police and Fire Pension Funds, several assumptions were adjusted. When these new assumptions were applied to the funds, and the normal growth of the funds were studied, the new contributions were \$6.1 million greater for 2009 fiscal year than during the 2008 fiscal year. There was also approximately .4\$ million new contributions required for the Illinois Municipal Retirement Fund. Early indications are that the 2010 fiscal year budget will again see significant increases in pension contributions. The stock market collapse of 2008 has early projections of another \$6 million for the 2010 budget. Other significant expenditure increases are expected in the areas of compensation and energy costs.

In response to the economic climate, the City has taken several steps to address this situation. During the preparation of the budget several strategic adjustments were made. For the past fifteen years, the City has generously contributed to many of the area's non-for-profit and educational institutions. The 2009 budget eliminated these payments. In addition, the City scaled back many capital programs and intensely reviewed each area of operation to reduce all but essential expenditures.

In October 2008, the City instituted a general hiring freeze. Since that time, the City has and will continue to only replace or promote vacated positions if they are deemed absolutely necessary for public safety or maintaining critical operations. In March of 2009, the City offered an early retirement incentive to its vested employees. These two steps have resulted in nearly 87 positions remaining unfilled at this time, and the decrease in positions is expected to save approximately \$5.3 million in 2010 annual wages.

Since personnel related expenditures constitute a significant portion of the City's budget, the City is currently negotiating with each of its Union groups to achieve cost-cutting measures in the areas of wages, overtime, health care, and other operational concerns. Reductions in staffing levels are also being reviewed and will be implemented as required. The City will continue to monitor its budget situation to ensure it is well positioned to maintain adequate cash flows in the short-term, and be positioned for long-term stability.

Despite the current state of the economy, the City still continues to look forward to the future. During 2008 over 6,000 acres of land were annexed into the City. Approximately 3,600 acres were annexed on the southeast portion of the City by CenterPoint Properties. This land will be used to develop an intermodal railroad/industrial park project. The project is progressing and has added many excellent employment opportunities to the City. Another 2,600 acres of farmland on the far west side of the City were annexed to position the City towards future growth. Other projects currently under discussion include a 1.25 million square foot mega mall, a new County Court House, a new transportation center, and a new downtown hotel. The City will continue to pursue additional projects which will both enhance the quality of life for its citizens and contribute to its continued goal of economic growth.

### Major Initiatives

Significant roadway projects in progress or budgeted for 2009 include those listed below. These are primarily funded with Motor Fuel Tax Funds.

- Continuation of participation in the Neighborhood Improvement Program
- Caton Farm (Illinois Route 59/Countyline)
- Chicago (Jefferson/Washington)
- Black/Bronk Road Traffic Light Installation
- Signal at the Black Road Library
- Essington/Hennepin Signal and Widening
- Far Westside Maintenance Salt Dome Facility
- Route 59 (Caton Farm/Route 52)
- Illinois Route 59/Interstate 55 IDOT Construction

### Discussion of the 2003 Water and Sewer Development Program:

The Water and Sewer Development Program was approved in August 2003 and consisted of three major programs, the Aux Sable Creek Basin Wastewater Treatment Plant, the Radium Compliance Program, and Combined Sewer Overflow Elimination. The funding provided for the program was \$104,955,926.

The Aux Sable Wastewater Treatment Plant allowed for the construction of the third water treatment facility for the City of Joliet. The plant became operational in January 2006. All associated construction projects were completed in the spring of 2007 for a total cost of \$41,896,623.00.

The Radium Compliance Program allows for the construction of drinking water treatment facilities and associated infrastructure improvement projects to allow the City to maintain compliance with current Drinking Water Quality Standards. As of December 2007, the construction of 10 water treatment plants was completed and placed in operation. All water delivered to customers in 2008 met Federal guidelines for safe drinking water. The total cost for the Radium Compliance Program was \$38,000,546.

The Combined Sewer Overflow (CSO) Elimination Project allows for the collection of mixed sanitary & storm water, conveyance of the mixed flows and treatment at a central location, prior to release to the Des Plaines River. The cost of this project is currently estimated at \$49,930,000. The City's concept design and Long Term Control Plan has been received by the Illinois Environmental Protection Agency. Final Engineering may result in minor changes to the plan.

The start of construction is expected to begin in late 2009 and will continue into 2013. The construction phase will require a series of bond issues and a subsequent rate increase to repay the bonds, which were not reflected in the 2009 Budget. All possible grant programs including Federal stimulus funds will be explored to minimize additional costs to our customers. The actual additional funding required will become apparent as project construction contracts are awarded.

### **Human Resources**

The City believes its employees are its most valuable asset. The City recognizes that it has a significant investment in its employees and to that end is dedicated in providing service to those employees. Some of the services that Human Resources provide include recruitment, training, safety, health and benefits administration and labor contract administration.

The department is also responsible for the maintenance of building and grounds. Included in this effort is ongoing maintenance of the Municipal Building and Police Station facilities. Additionally, during 2008 a significant remodeling of the Municipal Building was completed. This remodeling focused on modernizing the area of the Municipal Building vacated by the Police Department. Several departments have been, or will be shortly relocated. These departments include Neighborhood Services, Legal, Human Resources, Planning and Zoning and Inspections. The City will be updating the Municipal Building infrastructure. Some of the improvements include modernization of the heating and air conditioning systems, updating of the plumbing and electrical, and remodeling of the restroom facilities.

The Human Resource department is currently reviewing personnel and payroll systems for the future. It is anticipated a new system will be in place by early 2010. This new system is expected to aid the department in making the payroll far more efficient and better serve our employees.

### Financial Information

Management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the government are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principals generally accepted in the United States of America. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognize that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal, state and local financial assistance, the City is also responsible for ensuring that an adequate internal control structure is in place to ensure and document compliance with applicable laws and regulations related to these programs. This internal control structure is subject to periodic evaluation by management and the City's Management and Budget Department.

As part of the City's single audit, described earlier, tests are made of the City's internal control structure and of its compliance with certain provisions of law, regulations, contracts and grants, including those related to federal financial assistance programs.

In addition, the City maintains extensive budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. Activities of the General Fund, certain special revenue funds and the Debt Service Fund are included in the annual appropriated budget. The level of budgetary control (i.e., the level at which expenditures cannot legally exceed the appropriated amount) is at the fund level. However, expenditures at the object level are watched very closely. The City also maintains an encumbrance accounting system as one method of maintaining budgetary control. Outstanding encumbrances are generally re-appropriated as part of the following year's budget. Projects budgeted for one year which are not complete may be carried over to future years. These transactions are

discussed during the budget review session with the Council. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

Pension Trust Fund Operations: On January 1, 2008, the Police and Firefighters' Pension funds reflect 59.8% and 52.6% respective funding levels. State statutes require all Pension and Firefighters' Pension funds to be fully funded by the year 2033. The City's annual contribution to each of the funds includes an amount actuarially necessary to fund the unfunded portion accordingly. The City is reasonably certain of attaining a fully funded status by or before the State mandated deadline and will retain a private and independent actuarial firm to set the funding arrangements as needed. During 2008, a significant review of the City's Police and Firefighter's Pension funds was conducted. As a result of this review, many assumptions were updated to more accurately reflect the population of each of the funds.

The investment results of the Pension funds are discussed below. Both Pension funds retain professional money managers to manage their respective investment portfolios. The return on investments for the Police and Firefighters' Pension Funds was 7.1% and 5.7% for the year ended December 31, 2007 (the most recent fiscal year for which actuarial information is available).

Cash Management Policies and Practices: Statutes authorize the City to invest in direct and general obligations of the United States of America, obligations issued or guaranteed by instrumentalities or agencies of the United States of America, pre-funded municipal obligations, direct and general obligation of any state, interest-bearing demand or time deposits or interest in money market portfolios issued by the state banks or trust companies or national banking associations or savings and loan associations that are continuously and fully insured, corporate debt guaranteed by any corporation that is rated by Moody's and S & P in their two highest rating categories, repurchase agreements with maturities of 30 days or less, prime commercial paper of a United States corporation, public housing bonds issued by public agencies, shares of a diversified openend management investment company or state pooled investment funds.

The City's investment policy also requires collateral for all deposits and investments except for those investments of the state pool or the federal government. The collateral must have a market value of not less than 100% of all deposits and investments.

The eighteen-year average yields for the Police Pension Fund and Firefighters' Pension Fund were 6.3 percent and 6.1 percent, respectively. The higher rate of return for the pension trust funds is attributable to the long-term nature of the majority of the investment holdings. The City earned net investment revenue of \$4,273,410 and the pension trust funds incurred a net investment loss \$17,393,868 during fiscal year 2008.

Risk Management: The City is self-insured for a majority of its coverage lines. The City's consolidated Property & Casualty Program package consists of excess specific coverage for General, Auto, Police/Law Enforcement, Public Official/Employment Practices (EPL), and EMT Liability. Additionally, the City is self-insured for Worker's Compensation claims. The City carries Excess Specific coverage for Workers' Compensation. All Property and Casualty lines are on an occurrence basis with external claims administration and loss control/prevention services. Unemployment compensation is on a direct reimbursement method with third party administrative services. A more detailed explanation can be found in the MD&A section of this report.

### Other Information

Independent Audit: State statutes require an annual audit by independent certified public accountants. The firm of Wermer, Rogers, Doran & Ruzon, LLC was initially selected by the City's Financial Advisory Board and approved by the City Council in 1999 under a five-year contract. Subsequent agreements have extended this relationship through the 2010 fiscal year audit. In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the federal Single Audit Act Amendments of 1996, and the related U.S. Office of Management and Budget Circular A-133, Audits of State, Local Governments, and Non-Profit Organizations. Auditing standards generally accepted in the United States of America and the standards set forth in the General Accounting Office's Government Auditing Standards were used by the auditors in conducting the engagement. The auditor's report on the basic financial statements and on management's discussion and analysis is included in the financial section of this report. The auditor's reports on compliance and on internal control over financial reporting, and

compliance with requirements applicable to each major program and internal control over compliance in accordance with OMB Circular is included in the single audit, which is contained in a separate report.

### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Joliet for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2007. This was the ninth consecutive year the City received this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **Acknowledgments**

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the Management and Budget Department. I would like to express my appreciation to all members of the Department who assisted and contributed to the preparation of this report.

Respectfully submitted,

Huntt K Mikeled

Kenneth R. Mihelich

Director of Management and Budget

# CITY OF JOLIET MAYOR AND CITY COUNCIL

MAYOR Arthur Schultz

COUNCILMAN, DISTRICT #1 Joseph R. Shetina

COUNCILMAN, DISTRICT #2 Timothy M. Brophy

COUNCILMAN, DISTRICT #3
Anthony Uremovic

COUNCILMAN, DISTRICT #4
Susie Barber

COUNCILMAN, DISTRICT #5
Warren C. Dorris

COUNCILMAN AT LARGE Thomas C. Giarrante

COUNCILMAN AT LARGE Janice Quillman

COUNCILMAN AT LARGE Michael F. Turk

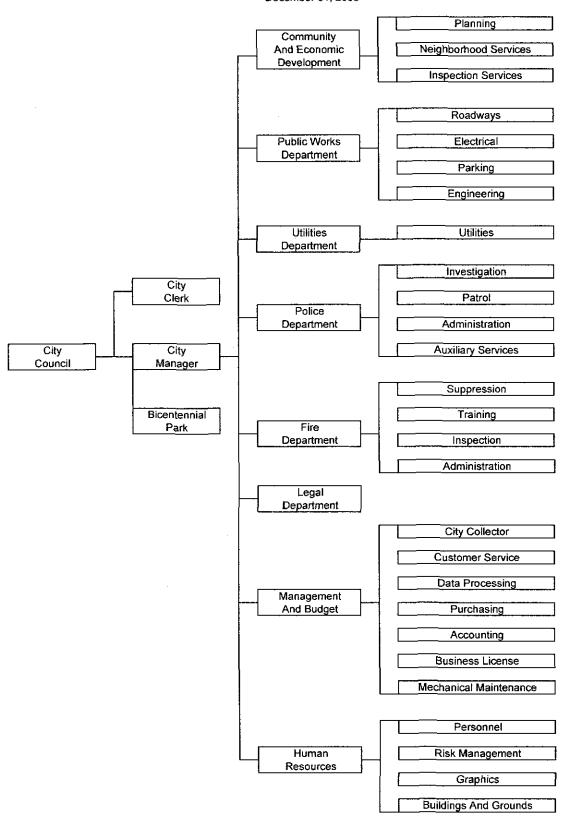
CITY MANAGER
Thomas A. Thanas

DIRECTOR OF MANAGEMENT AND BUDGET/CITY TREASURER
Kenneth R. Mihelich

FINANCE DIRECTOR/ASSISTANT CITY TREASURER Hugh P. Brennan

### CITY OF JOLIET, ILLINOIS

Organizational Chart December 31, 2008



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Joliet Illinois

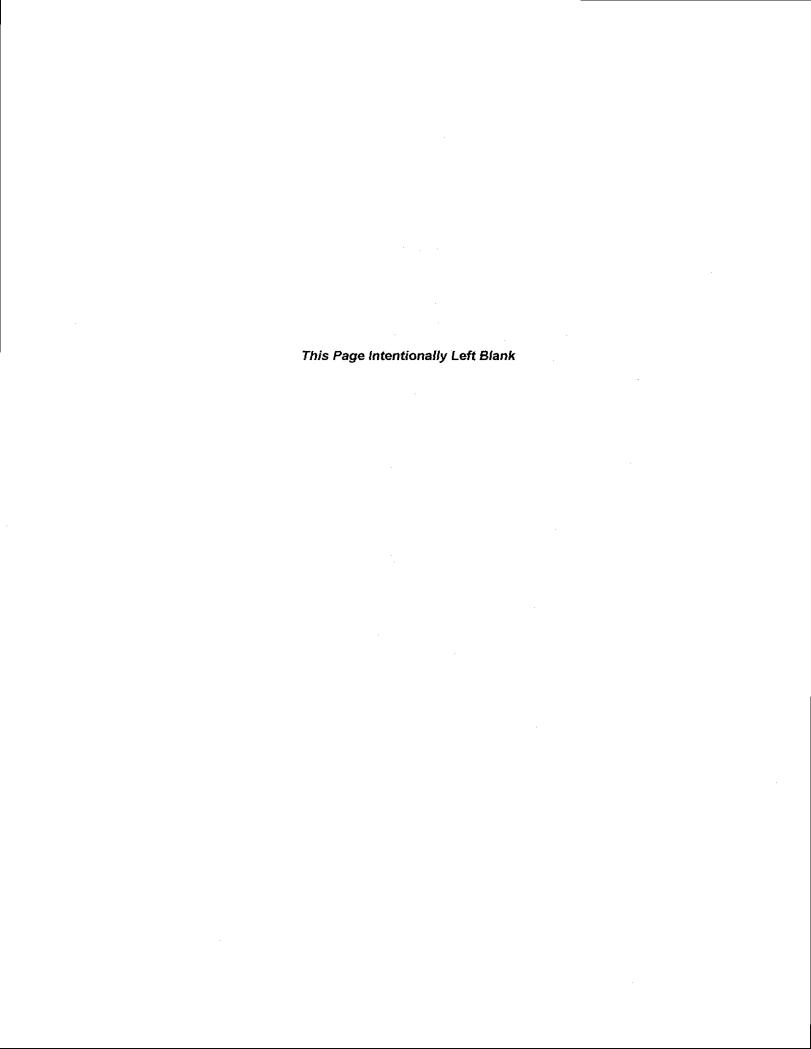
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

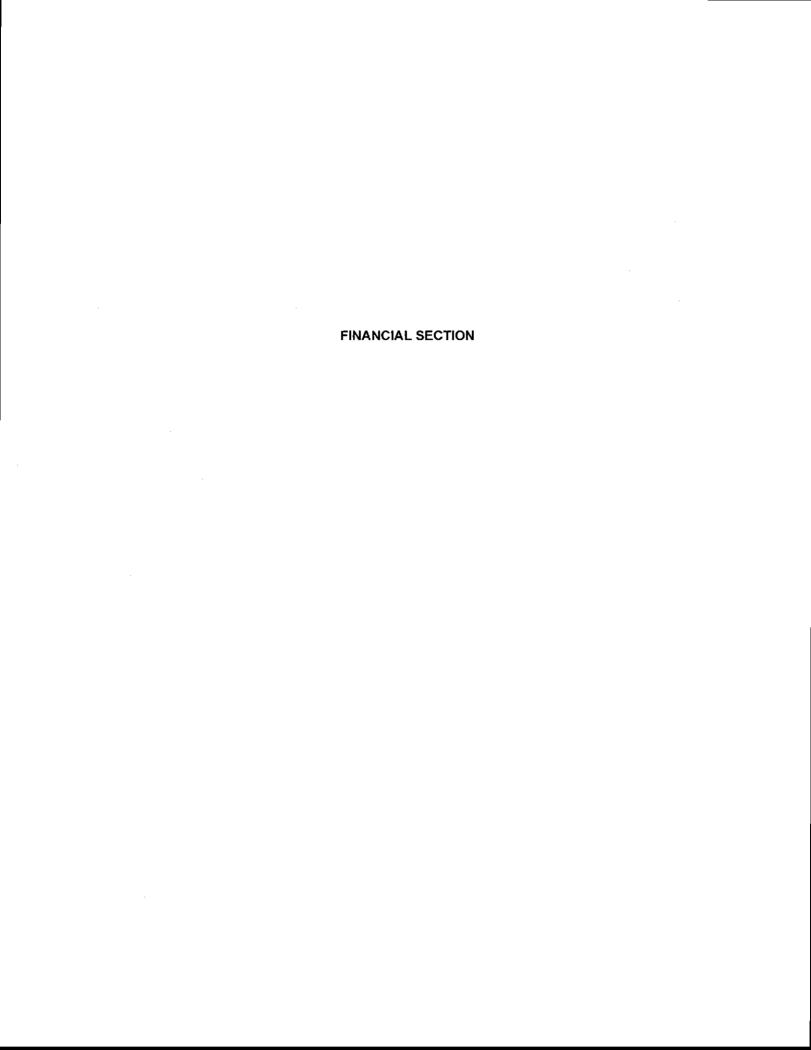
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

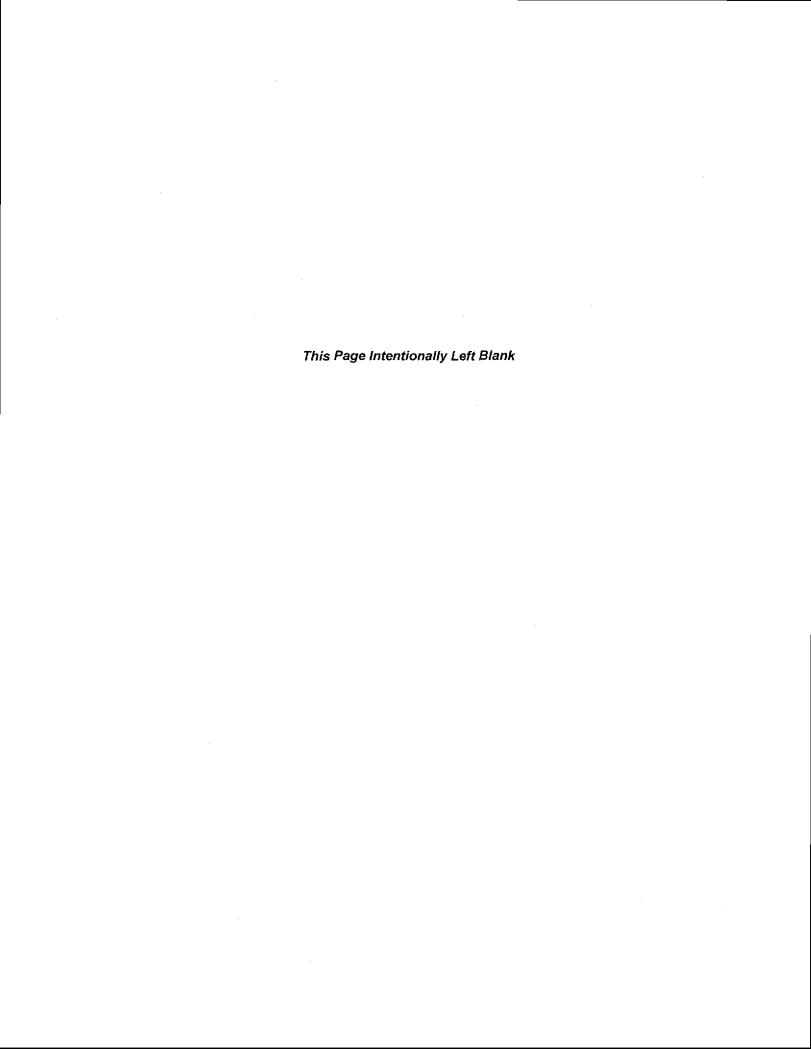
THE OFTICE TO THE OTHER STATES OF THE OTHER ST

President

**Executive Director** 







755 ESSINGTON ROAD, JOLIET, ILLINOIS 60435 • 815/730-6250 • FAX 815/730-6257 • WWW.WRDR.COM

### **Independent Auditor's Report**

To the Honorable Mayor and Members of the City Council City of Joliet, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Joliet, Illinois, as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Joliet Public Library or the Joliet Area Historical Museum, discretely presented component units, which statements reflect total assets of \$24,286,242 and \$734,033 respectively, as of December 31, 2008, and June 30, 2008, respectively, and total revenues of \$6,586,297 and \$1,232,441, respectively, for the respective years then ended. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion on the basic financial statements, insofar as it relates to the amounts included for the Joliet Public Library and the Joliet Area Historical Museum, in the component unit columns, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based upon our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Joliet, Illinois, as of December 31, 2008 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated June 8, 2009, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and important for assessing the results of our audit.

Management's discussion and analysis, the schedules of funding progress and budgetary comparison information on pages 3 through 12 and pages 62 through 73, are not a required part of the basic financial statements, but are supplementary information required by the accounting principles generally accepted in the United States of America. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. For the remaining required supplementary information, we have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Joliet, Illinois's basic financial statements. The introductory section, other supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Wermen, Rogers, Down + Region, LLC

June 8, 2009

December 31, 2008

Our discussion and analysis of the City of Joliet's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2008. Please read it in conjunction with the transmittal letter beginning on page vi and the City's financial statements, which begin on page 13.

### FINANCIAL HIGHLIGHTS

The City's (Primary Government) net assets decreased by \$26.8 million, or 4.0 percent as a result of this year's operations. Net assets of our governmental activities decreased by \$18.1 million, or 4.5 percent while net assets of our business-type activities decreased by \$8.7 million, or 3.3 percent.

During the year, the City's governmental activities had revenues of \$178.1 million as compared to revenues of \$184.5 million in the prior year. The City governmental activities had expenses (net of indirect expense allocations) of \$200.0 million as compared to expenses (net of indirect expense allocations) of \$177.1 million in the prior year. This represented a 3.5 percent decrease in revenues and a 12.9 percent increase in expenses.

During the year, the City's business-type activities had revenues of \$30.7 million (exclusive of \$2.5 million of capital contributions) as compared to revenues of \$38.3 million (exclusive of \$7.4 million of capital contributions) in the prior year. The City's business-type activities had expenses (net of indirect expense allocations) of \$38.1 million as compared to \$38.1 million in the prior year. This represented a 19.8 percent decrease in revenues and no change in expenses.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Assets (on page 13) and the Statement of Activities (on page 14) provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements start on page 15. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about the activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

### The Statement Of Net Assets And The Statement Of Activities

Our analysis of the City as a whole begins on page 5. One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include *all* assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's *net assets* and changes in them. You can think of the City's net assets (the difference between assets and liabilities) as one way to measure the City's financial health, or *financial position*. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the City's property tax base and the condition of the City's roads, to assess the overall health of the City.

December 31, 2008

In the Statement of Net Assets and the Statement of Activities, we divide the City into three kinds of activities:

- Governmental Activities Most of the City's basic services are reported here, including police and fire protection, public works, recreation, and general administration. Property taxes, gaming taxes, home rule sales taxes, franchise fees, state shared revenues, and federal grants finance most of these activities.
- 2) Business-Type Activities The City charges fees to customers to help it cover all or most of the costs of certain services it provides. The City's water and sewer system and parking facilities are reported here.
- 3) Component Units The City includes three separate legal entities in its report The Joliet Public Library, the Will County Metropolitan Exposition and Auditorium Authority, and the Joliet Area Historical Museum. Although legally separate, these "component units" are important because the City is financially accountable for them.

### **Reporting The City's Most Significant Funds**

### Fund Financial Statements

Our analysis of the City's major funds begins on page 9. The fund financial statements begin on page 15 and provide detailed information about the most significant funds – not the City as a whole. Some funds are required to be established by State law and by bond covenants. However, the City Council establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The City's two kinds of funds – governmental and proprietary – use different accounting approaches.

Governmental Funds – Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* in a reconciliation to the right of the fund financial statements and in the notes to the financial statements.

Proprietary Funds – When the City charges customers for the services it provides – whether to outside customers or to other units of the City – these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds.

December 31, 2008

### The City As Trustee

### Reporting The City's Fiduciary Responsibility

The City is the trustee, or fiduciary, for its employees' pension plans. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 22 and 23. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### THE CITY AS A WHOLE

The City's combined assets decreased by 1.2 percent – decreasing from \$834.6 million to \$824.2 million. An increase of \$1.4 million was seen in the governmental activities and the business-type activities had a decrease of \$11.8 million. Our analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the City's governmental and business-type activities:

Table 1
Condensed Statement Of Net Assets
(In Millions - Rounded)

	Governmen 2008	tal Activities 2007	Business Ty 2008	pe Activities 2007	Total Primary 2008	Government 2007		
Current And Other Assets	\$ 112.8 389.3	\$ 124.6 376.1	\$ 45.4 276.7	\$ 62.9 271.0	\$ 158.2 666.0	\$ 187.5 647.1		
Capital Assets		370.1						
Total Assets	<u>502.1</u>	500.7	322.1	<u>333.9</u>	824.2	<u>834,6</u>		
Liabilities								
Current	55.6	51.4	9.3	8.4	64.9	59.8		
Noncurrent	61.0	<u>45.7</u>	<u>58.5</u>	62.5	<u>119.5</u>	108.2		
Total Liabilities	116.6	97.1	67.8	70.9	<u> 184.4</u>	<u>168.0</u>		
Net Assets Invested In Capital Assets, Net Of								
Related Debt	377.7	364.3	216.8	209.1	594.5	573.4		
Restricted	1.3	2.1	9.4	13.8	10.7	15.9		
Unrestricted	<u>6.5</u>	37.2	28.1	40.1	34.6	<u>77.3</u>		
Total Net Assets	\$ 385.5	\$ 403.6	\$ 254.3	\$ 263.0	\$ 639.8	\$ 666.6		

December 31, 2008

The net assets of the City's governmental activities decreased by 4.5 percent (\$385.5 million compared to \$403.6 million). Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – decreased by \$30.7 million or 82.5 percent. This decrease is attributable to a decline in gaming taxes, and the stagnation or decline in many other taxes while expenses increased.

The net assets of the City's business-type activities decreased by 3.3 percent (\$254.3 million compared to \$263.0 million). Unrestricted net assets decreased by \$12.0 million or 29.9 percent. The decrease was primarily due to a decline in tap-on fee and interest revenues, and payments for capital additions. The City generally can only use these net assets to finance the continuing operations of the waterworks and sewerage, and parking operations.

Table 2
Condensed Statement Of Changes In Net Assets
(In Millions - Rounded)

	Governmer <u>Activitie</u> 2008			- · · · · · · · · · · · · · · · · · · ·			<u>/ities</u>	•	_		Primary rnment 2007	
Revenues				•		<del></del>						
Program Revenues:												
Charges For Services	\$	20.2	\$	21.8	\$	29.1	\$	33.7	\$	49.3	\$	55.5
Operating Grants And Contributions		4.0		5.1		-		-		4.0		5.1
Capital Grants And Contributions		18.8		18.1		2.5		7.4		21.3		25.5
General Revenues:												
Property Taxes		33.8		29.2		-		-		33.8		29.2
Gaming Taxes		28.3		36.2		-		-		28.3		36.2
State Sales Taxes		20.9		20.6		-		-		20.9		20.6
Home Rule Sales Taxes		15.8		16.4		-		_		15.8		16.4
Utility Taxes		7.1		7.7		-		-		7.1		7.7
State Income Taxes		13.8		13.0		-		_		13.8		13.0
Other Taxes		11.6		13.4		_		-		11.6		13.4
Interest And Investment Earnings		2.7		2.3		1.6		4.6		4.3		6.9
Other		1.1		0.7		~		-		1.1		0.7
Total Revenues		178.1	_	184.5		33.2		45.7		211.3		230.2

December 31, 2008

	Governmental <u>Activities</u> 2008 2007			Business Type <u>Activities</u> 2008 2007					Primary nment 2007		
Program Expenses											
(Includes Indirect Expense Allocation)											
General Government	\$	38.3	\$	33.0	\$	-	\$	-	\$ 38.3	\$	33.0
Public Safety		86.8		80.9		-		-	86.8		80.9
Streets And Bridges		47.9		34.1		_		-	47.9		34.1
Refuse Disposal		9.9		9.5		-		-	9.9		9.5
Culture And Recreation		4.5		6.4		-		-	4.5		6.4
Community Development		8.8		8.9		-		-	8.8		8.9
Public Works		3.3		- 3.8		-		-	3.3		3.8
Interest On Long-Term Debt		0.5		0.5		-		-	0.5		0.5
Water And Sewer		-		-		36.7		36.6	36.7		36.6
Parking Facilities		-		-		1.4		1.5	 1.4		1.5
Total Expenses		200.0		177.1		38.1		38.1	238.1		215.2
Excess Revenues Over Expenses											
Before Special Items And Transfers		(21.9)		7.4		(4.9)		7.6	(26.8)		15.0
Transfers		3.8		4.0		(3.8)		(4.0)			
Change In Net Assets		(18.1)		11.4		(8.7)		3.6	(26.8)		15.0
Net Assets Beginning, As Restated		403.6		392.2		263.0	_	259.4	 666.6		651.6
Net Assets Ending	\$	385.5	\$	403.6	\$	254.3	\$	263.0	\$ 639.8	\$	666.6

The City's total revenues decreased by \$18.9 million or 8.2 percent. The total costs of all programs and services increased by \$22.9 million or 10.6 percent. Our analysis that follows separately considers the operations of governmental and business-type activities.

### **Governmental Activities**

Revenues for the City's governmental activities decreased by \$6.4 million or 3.5 percent while total expenses increased by \$22.9 million or 12.9 percent. The decrease in revenues is primarily attributable to a decrease of \$7.9 million in gaming taxes. Gaming taxes were down due to two main reasons. The first is the Illinois indoor smoking ban which became effective January 1, 2008; the second factor is the overall decline in the Illinois economy. Personal gaming expenditures, being a discretionary form of spending, are especially prone to reductions during poor economic times.

Property taxes, which were higher by \$4.6 million, moved ahead of gaming taxes as the top revenue of the City's governmental activities. State sales tax increased modestly, while home rule sales taxes were down along with utility and other taxes. The overall drop in non-property taxes is due to the poor economy. Major contributors to the increase in expenses were general salary increases along with the completion of several road projects.

Table 3 presents the cost of each of the City's largest governmental activity categories – general government, public safety, streets and bridges, culture and recreation, public works, community development, and other – as well as each category's *net* cost (total cost less revenue generated by the activities). The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions.

December 31, 2008

The general government category included general administrative functions as well as various employee benefit programs. Public safety includes police and fire protections as well as the emergency services disaster administration program and the school crossing guard program. Streets and Bridges include the street and bridge fund, the street lighting fund, the motor fuel tax fund, the special service area fund and the tax incremental financing funds. Culture and recreation includes the coliseum fund and recreation and library expenditures paid from the general fund. Public works include the neighborhood improvement program as well as the property improvement fund. Community development includes community development block grant fund and the Evergreen Terrace fund, which is a HUD program administered through the City.

Table 3
Governmental Activities
(In Millions)

	Total <u>Of Se</u>	<u>es</u>		Of Services			
	 2008	 2007		2008	2007		
General Government	\$ 38.3	\$ 33.0	\$	35.3	\$	28.3	
Public Safety	86.8	80.9		78.7		72.4	
Streets And Bridges	47.9	34.1		28.6		15.8	
Culture And Recreation	4.5	6.4		4.2		5.7	
Public Works	3.3	3.8		2.0		1.2	
Community Development	8.8	8.9		6.9		6.0	
All Others	 10.4	 10.0		<u>1.3</u>	_	2.6	
Total	\$ 200.0	\$ 177.1	\$	157.0	<u>\$</u>	132.0	

### **Business-Type Activities**

Revenues of the City's business-type activities (see Table 2) decreased by \$12.5 million or 27.4 percent while expenses were the same as in 2007. The City's business-type activities are comprised of two separate and distinct activities: Water/Wastewater Utility and Parking Facilities.

Operating revenues from the parking facilities decreased by 2.6 percent (from \$1.16 million to \$1.13 million) while operating expenses decreased by 4.3 percent (from \$1.40 million to \$1.34 million). The decrease in expenses is mostly attributable to a decrease of \$113 thousand in repairs and rehabilitation expenses, mainly repaying.

Operating revenues from the Water/Wastewater utility decreased by \$4.5 million or 13.8 percent. The decrease in revenues is attributable to a decrease in tap on/turn on fees. Total expenses were \$34.6 million in both 2007 and 2008. Operating expenses showed a mild increase of \$0.2 million or 0.6 percent. The increase in expenses was due to increased supplies expenses of \$1.2 million, while repairs and rehabilitation were lower by \$0.8 million.

December 31, 2008

### THE CITY'S FUNDS

As the City completed the year, the General Fund (as presented in the balance sheet on pages 15 and 16) reported a fund balance of \$45.9 million, which is down from last year's total of \$56.1 million. This decrease is attributable to transfers to other funds of \$14.7 million, \$7.4 million of which was transferred to the Neighborhood Improvement Fund. General Fund revenues were down \$10.3 million, \$9.7 million of which was a decline in state sources such as the aforementioned drop in gaming taxes. Licenses, permits, rentals and fees were also down a combined \$0.7 million, most of which was because of the nearly \$1.1 million decline in building permits, due to the slowed local economy. Expenditures increased by \$4.2 million from \$56.4 million to \$60.6 million. Expenditures were higher because of capital projects expenditures incurred during the year. Capital projects costs were up \$3.8 million, which included the renovation of the south side of the City Hall and the purchase of two fire trucks and four ambulances. Net transfers out increased by \$1.4 million from the prior year to \$11.5 million in 2008. Two of the City's other major governmental funds, the Police Protection Fund and the Fire Protection Fund ended the year with positive fund balances of \$5.1 million and \$3.3 million, respectively. The Police Protection Fund's fund balance remained virtually unchanged. The Fire Protection Fund's fund balance was up \$0.5 million. helped mainly by transfers in of \$2.9 million. The Street And Bridge Fund incurred \$3.4 million of expenditures in excess of revenues due to planned road work and capital projects. The Firefighters' and Police Pension (Special Revenue) Funds collect property taxes from the County and remit the taxes to the respective Pension Plans - both funds had a zero fund balance at year end. The City's Waterworks and Sewage Fund's net assets were down \$8.5 million, due mainly to lower tap-on fees and lower interest earnings.

### **General Fund Budgetary Highlights**

Over the course of the year, the City Council revised the City budget several times. These budget amendments fall into three categories. The first category includes rollovers of certain prior year unexpended funds. The second category includes budget revisions made during the year for special projects for which funds became available. The third category is for final budget revisions that are intended to prevent budget overruns.

Even with these adjustments, the actual expenditures on the budgetary basis for the general fund were \$47.1 million below the final budget amounts. The most significant positive variance (\$44.9 million) was due to projects that were scheduled to be paid from gaming tax revenues and special accounts in the general fund but were delayed and carried into the next fiscal year. Final budgeted expenditures increased \$23 million as compared to originally budgeted expenditures, of this amount \$10.8 million was due to the addition of gaming revenue financed projects and \$14.9 million was increased special accounts.

The actual revenues fell short of budgeted amounts for the general fund by \$5.8 million. The most significant negative variances were \$5.4 million in gaming tax revenues, and \$1.5 million in other fees, which includes a variance of \$1.6 million for impact fees — lower because of the poor economy.

The City's General Fund balance of \$45.9 million reported on page 16 differs from the General Fund's budgetary fund balance of \$42.7 million reported in the budgetary comparison schedule on pages 66 and 67. This is because the budgetary fund balance includes \$3.2 million in encumbrances that are reported as expenditures for budgetary purposes.

December 31, 2008

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

At the end of 2008, the City had \$665.8 million invested in a broad range of capital assets, including police and fire equipment, buildings, roads, bridges, parking decks, and water and sewer facilities. (See Table 4 below.) This amount represents a net increase (including additions and deductions) of approximately \$18.7 million or 2.9 percent over last year.

Table 4
Capital Assets At Year-End
(Net Of Depreciation, In Millions)

	Govern <u>Acti</u>				Busines Activ		•	<u>Totals</u>				
	 2008		2007		2008		2007		2008		2007	
Land And Land Improvements	\$ 14.7	\$	14.5	\$	4.1	\$	3.9	\$	18.8	\$	18.4	
Buildings	41.3		41.1		-		-		41.3		41.1	
Waterworks And Sewerage System	-		-		250.5		241.8		250.5		241.8	
Parking Facilities	-		-		3.3		3.5		3.3		3.5	
Equipment	12.9		9.8		2.2		2.0		15.1		11.8	
Infrastructure	313.0		308.2		-		-		313.0		308.2	
Construction In Progress	 7.3		2.5		16.5	<del></del>	19.8	_	23.8			
Totals	\$ 389.2	\$	376.1	\$	276.6	<u>\$</u>	271.0	\$	665.8	\$	647.1	

This year's major additions included the following (in millions):

Roadway Infrastructure	\$ 14.7
Various Governmental Equipment	7.8
Sewer and Water System Upgrades	18.7
Sewer and Water Construction In Progress	 8.5
	\$ 49.7

More detailed information about the City's capital assets is presented in note 6 to the financial statements.

December 31, 2008

### Debt

At year-end, the City had \$70.2 million in bonds and loans outstanding verses \$73.8 million last year – a decrease of 4.9 percent – as shown in Table 5.

# Table 5 Outstanding Debt, At Year End (In Millions)

		Governmental <u>Activities</u>				Busines <u>Acti</u>	•	Totals				
		2008	2007		2008		_ 2007		2008		2007	
General Obligation Bonds												
(Backed By The City)	\$	11.3	\$	12.0	\$	-	\$	-	\$	11.3	\$	12.0
Revenue Bonds (Backed By												
Specific Fee Revenues)		-		-		58.5		61.3		58.5		61.3
Equipment Loan	_	0.4		0.5						0.4	_	0.5
Totals	\$	11.7	\$	12.5	\$	58.5	\$	61.3	\$	70.2	\$	73.8

The City did not issue bonds during the year. The overall reduction in debt was due to the timely repayment of bond principal.

Over the past year the City received two upgrades from the Standard & Poor's rating agency. On December 29, 2008 the City's Water and Sewer bonds received an upgrade from A+ to AA. On March 12, 2009, the City's general obligation bond rating was revised from AA- to AA. More detailed information about the City's long-term debt is presented in note 13 to the financial statements.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City's elected and appointed officials considered many factors when setting the 2009 budget, tax rates, and fees that will be charged for the business-type activities. Economic factors include population growth and the unemployment rate. Based on the most recent census, the City's population now exceeds 145,000 and continued growth is expected but at a much slower pace than the past decade.

These indicators were taken into account when adopting the budget for 2009. On December 2, 2008, the City Council adopted the 2009 budget, which was balanced at \$259,826,462, a decrease of approximately 4.0 percent as compared to the 2008 budget of \$270,764,901. The budget for 2009 governmental funds is balanced at \$216,313,750 compared to \$211,627,304 in 2008.

The real estate tax levy will again be established at a level that will result in a constant real estate tax rate. Because of an anticipated increase in the City's assessed valuation of approximately 8.3 percent, a 0.03 percent increase in the levy should still allow for a constant real estate tax rate. The total 2008 levy of approximately \$34.0 million to be collected in 2009 will provide an additional \$2.6 million, which will help offset pension and salary increases.

December 31, 2008

As for the City's business-type activities, the Waterworks and Sewerage Fund's budget is balanced at \$42,248,404 compared to \$58,039,197 in 2008. The budget decrease is due to a reduction capital improvement projects budgeted for completion in 2009. The Parking Meter Fund's budget is balanced at \$1,264,308 compared to \$1,098,400 in 2008.

Major water and wastewater projects highlight the 2009 schedule. Compliance with the Clean Water Act and the Safe Drinking Water Act requirements will require the construction of major facilities in 2003-2010. The magnitude of the projects proposed requires that funding be provided through a bond issue or other borrowing. The schedule for borrowing will be determined by the progress made on the design and permitting of the required projects. The water and sewer development program was approved in August 2003. It requires funding of \$134,758,924, a portion of which has been incorporated into the 2009 budget.

On March 20, 2009, a fire destroyed the entrance to the Empress Casino, one of the two casinos within the Joliet city limits. The casino has been closed since the fire and is expected to reopen June 25, 2009 however; they will be operating from a temporary land-based facility until the new permanent facility can be constructed. The revenues to the City for gaming taxes from the Empress Casino exceed \$10 million per year. The City expects gaming revenues to be down \$4.0 to \$4.5 million for fiscal year 2009 due to the temporary closing and lack of completed permanent facilities.

### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the City Office of Management and Budget at City of Joliet, 150 West Jefferson Street, Joliet, Illinois 60432-4158.

### **Component Units**

Joliet Public Library

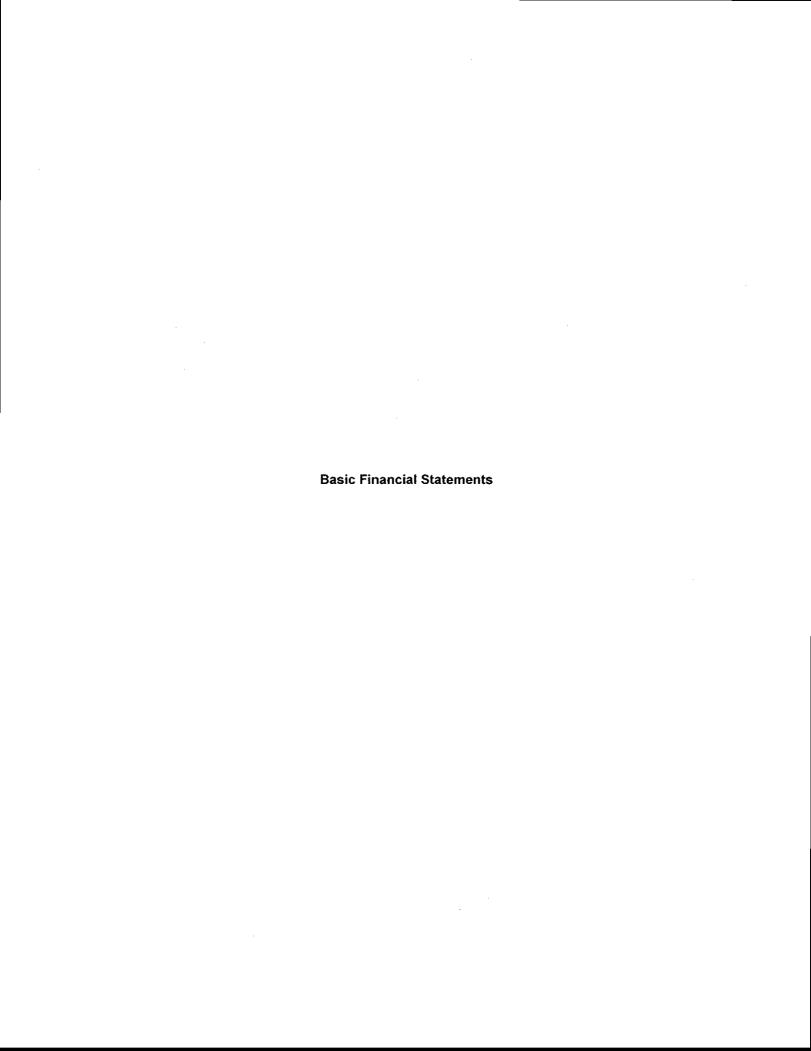
Separate financial statements may be obtained at the Library's business office, 150 North Ottawa Street, Joliet, Illinois 60432.

Will County Metropolitan Exposition and Auditorium Authority

Separate financial statements may be obtained at the Authority's administrative office, 15 East Van Buren Street, Joliet, Illinois 60432.

The Joliet Area Historical Museum

Separate financial statements may be obtained at the Museum's administrative office, 204 North Ottawa Street, Joliet, Illinois 60432.



### **CITY OF JOLIET, ILLINOIS**

### Statement Of Net Assets December 31, 2008

		ĺ							
ASSETS		Governmental Activities		Primary Governmen Business-Type Activities		Total		Component Units	
								<del></del>	
Current Assets:									
Cash	\$	2,917,668	\$	1,149,827	\$	4,067,495	\$	3,617,021	
Escrow Deposits		•		5,975,287		5,975,287		-	
Investments		57,074,225		35,750,076		92,824,301		882,968	
Receivables									
Property Taxes, Net Of Allowance									
For Uncollectible Amounts		31,450,198		. •		31,450,198		5,648,777	
Intergovernmental		15, <b>964</b> ,459		-		15,964,459		-	
Accrued Interest		500,283		226,195		726,478		205	
Customer Accounts, Net		-		1,957,736		1,957,736		127,294	
Estimated Unbilled Usage		-		2,846,895		2,846,895		-	
Special Assessments		435,760		-		435,760		-	
Other		1,534,387		•		1,53 <del>4</del> ,387		259,432	
Inventory		334,634		-		334,634		55,056	
Prepaid Expenses		-		-		-		264,656	
Internal Balances		2,566,014	(_	2,566,014)				<u>-</u>	
Total Current Assets		112,777,628		45,340,002		158,117,630		10,855,409	
Noncurrent Assets:									
Unamortized Bond Discount		-		69,352		69,352		_	
Unamortized Bond Issue Costs		149,491		87,436		236,927		-	
Other Receivables		-				,		137,395	
Capital Assets (Net)									
Land		13,804,174		4,107,195		17,911,369		₩.	
Infrastructure		313,005,769		-		313,005,769		_	
Land Improvements		866,062		-		866,062		-	
Buildings		41,325,740		-		41,325,740		-	
Waterworks And Sewerage System		-		250,463,869		250,463,869		-	
Parking Decks And Lots		-		3,294,377		3,294,377		-	
Equipment		12,921,686		2,246,615		15,168,301		-	
Library		-		-		-		16,288,191	
W.C.M.E.A.A.		-		-				3,742,537	
Historical Museum		-		-		-		266,936	
Construction In Progress	-	7,260,993	_	16,482,250		23,743,243		72,192	
Total Noncurrent Assets	<u></u>	389,333,915	_	276,751,094		666,085,009		20,507,251	
Total Assets	\$	502,111,543	\$	322,091,096	\$	824,202,639	\$	31,362,660	

	Primary Government								
		overnmental		Business-Type				Component	
LIABILITIES		Activities		Activities		Total		Units	
Current Liabilities:									
Vouchers Payable	\$	8,348,550	\$	1,631,473	\$	9,980,023	\$	594,558	
Accrued Compensated Absences - Current		786,337		55,394		841,731		351,335	
Health Claims Payable		1,012,000		-		1,012,000		-	
Accrued Interest		-		1,555,287		1,555,287		87,439	
Commercial Loans		134,634		-		134,634		1,597	
Bonds Payable - Current Portion		665,000		4,420,000		5,085,000		-	
Equipment Loan Payable - Current Portion		139,165		-		139,165		-	
Customer Deposits And Credits		5,161,105		1,221,349		6,382,454		-	
Estimated Liability For Self-Insured									
Losses - Current		1,473,687		-		1,473,687		-	
Other Postemployment Benefits - Current		4,437,310		363,690		4,801,000		-	
Deferred Revenue		31,450,198		-		31,450,198		820,463	
Unearned Revenue		1,909,745		-		1,909,745		5,099	
Due To Primary Government		_		-		_		370,996	
Other		14,008				14,008		91,598	
Total Current Liabilities		55,531,739		9,247,193		64,778,932		2,323,085	
Noncurrent Liabilities:									
Accrued Compensated Absences		16,233,946		1,180,756		17,414,702		_	
Net Pension Obligation		4,801,550		_		4,801,550		-	
Estimated Liability For Self-Insured Losses		1,900,000		-		1,900,000		-	
Other Postemployment Benefits		27,235,514		2,232,274		29,467,788		_	
General Obligation Bonds		10,675,000		· -		10,675,000		=	
Revenue Bonds		-		54,035,000		54,035,000		_	
Unamortized Premium On Bonds		169,607		1,400,854		1,570,461		_	
Deferred Amount On Refunding Of Bonds	(	277,674)	(	319 447)	{	597,121)		_	
Line Of Credit	•			- ,	`	-		40,030	
Equipment Loan Payable		292,940		-		292,940		-	
Total Noncurrent Liabilities		61,030,883		58,529,437		119,560,320		40,030	
Total Liabilities		116,562,622		67,776,630		184,339,252		2,363,115	
NET ASSETS									
Invested In Capital Assets, Net Of									
Related Debt		377,669,877		216,776,933		594,446,810		20,328,229	
Restricted For:		,,						,	
Expendable Purposes:									
Temporary Funds		<del>-</del>		_		_		293,072	
Debt Service		2,283		7,876,298		7,878,581			
Capital Projects		230,788		1,538,696		1,769,484		_	
Pension Contributions		1,137,358		.,555,555		1,137,358		_	
Nonexpendable Purposes:		., ,				., .0.,1000			
Permanent Funds		_		_		_		625,474	
Unrestricted		6,508,615		28,122,539		34,631,15 <u>4</u>		7,752,770	
Total Net Assets		385,548,921		254,314,466		639,863,387	_	28,999,545	
Total Liabilities And Net Assets	\$	502,111,543	\$	322,091,096	\$	824,202,639	\$	31,362,660	
. 4.4. 4.4			, in .		<del></del>		_		

### CITY OF JOLIET, ILLINOIS

# Statement Of Activities For The Year Ended December 31, 2008

s s 2,279 7,350 0,523
2,279 7,350
2,279 7,350
7,350
7,350
7,350
2,301
4,173
0,922
0,473
-
8,021
5.227
5,680
0,907
8,928
<del></del>
8,959
2,675
9,736
1,370
45 <u>8</u> 73 <u>1</u> 9 473

Net (Expense) Revenue And Changes In Net Assets

Revenues		Changes in	Net Assets	
Operating Capital		Primary Government	t	
Grants And Grants And		Business-Type		Component
Contributions Contribution	s <u>Activities</u>	Activities	Total	Units
\$ 406,127 \$ -	(\$ 35,301,819	) \$ -	(\$ 35,301,819)	\$ -
1,621,461 -	( 78,684,511	) -	( 78,684,511)	=
143,942 18,849,	370 ( 28,599,583	) -	( 28,599,583)	-
	( 779,727	) -	( 779,727)	-
4,156 -	( 4,173,512	) -	( 4,173,512)	-
1,747,597 -	( 6,887,197	) -	( 6,887,197)	-
60,679 -	( 1,991,909	) -	( 1,991,909)	-
	(522,772		(522,772)	<u>-</u>
3,983,962 18,849,	370 (156,941,030	)	(156,941,030)	-
2.504	459	( 6,171,567)	( 6,171,567)	
- 2,504,	453 -	( 287,975)		_
- 2,504,	<u></u>	( 6,459,542)	·	
2,304,	400	(	(	
<b>\$</b> 3,983,962 <b>\$</b> 21,353,	823 (156,941,030	) (6,459,542)	( 163,400,572)	_
\$ 599,525 \$ -	-	-	- (	4,381,191)
1,591,715 467,	629 -	-	-	392,679
1,087,289 -	<u> </u>			67,018)
<u>\$ 3,278,529</u> <u>\$ 467,</u>	629	·	(	4,055,530)
General Revenues And Transfers:				
Property Taxes	33,781,957		33,781,957	5,665,888
Gaming Taxes	28,335,881		28,335,881	-
State Sales Taxes	20,914,827		20,914,827	•
Home Rule Sales Taxes	15,750,282		15,750,282	•
Utility Taxes	7,138,173		7,138,173	-
State Income Taxes	13,786,109		13,786,109	-
Other Taxes	11,562,774	-	11,562,774	-
Revenue In Lieu Of Taxes	_		-	106,873
Interest And Investment Earnings	2,672,413	•	4,273,410	48,364
Other General Revenues	1,082,713		1,082,713	33,388
Transfers	3,830,533	3,830,533)		
Total General Revenues	100.055.005	2 222 522	400 000 400	E 054 540
And Transfers	138,855,662	2 (2,229,536)	136,626,126	5,854,513
Change In Net Assets	( 18,085,368	8,689,078)	( 26,774,446)	1,798,983
Net Assets - Beginning (As Adjusted)	403,634,289		666,637,833	27,200,562
Net Assets - Ending	\$385,548,92	\$ 254,314,466	\$ 639,863,387	\$ 28,999,545

# Governmental Funds Balance Sheet / Statement Of Net Assets December 31, 2008

		General Fund		Police Protection Fund		Fire Protection Fund		Street And Bridge Fund
ASSETS						_		
Cash	\$	86,470	\$	1,006,111	\$	43,402	\$	234,706
Investments		49,287,994		919,714		-		•
Receivables				-				
Property Taxes, Net Of Allowance	<del>)</del>							
For Uncollectible Amounts		3,417,249		4,655,289		3,008,158		2,346,565
Intergovernmental		3,509,199		4,770,414		2,196,546		2,784,998
Accrued Interest		445,828		7,267		-		-
Special Assessments		•		<u>-</u>		_		-
Other		95,620		871,965		448,982		95,349
Inventory		334,634		-		-		-
Internal Receivables		3,823,565		-		2,710,766		343,656
Unamortized Bond Issue Costs		-		-		-		-
Capital Assets, Net Of Accumulated								
Depreciation		<del>-</del>			_	-	_	
Total Assets	\$	61,000,559	\$_	12,230,760	\$	8,407,854	\$	5,805,274

F	Firefighters' Pension Fund		Police Pension Fund		Other Governmental Funds		Total Governmental Funds		Adjustments (Note 16)		Statement Of Net Assets
\$	-	\$	-	\$	1,546,979	\$	2,917,668	\$	-	\$	2,917,668
	-		-		6,866,517		57,074,225		-		57,074,225
	6,929,475		7,653,450		3,440,012		31,450,198		-		31,450,198
	-		- ,000,100		2,703,302		15,964,459		_		15,964,459
	-		-		47,188		500,283		-		500,283
	-		-		435,760		435,760		-		435,760
	-		-		22,471		1,534,387		_		1,534,387
	-		-		-		334,634		-		334,634
	-		-		82,911		6,960,898	(	4,394,884)		2,566,014
	-		-		-		· -		149,491		149,491
	*								389,184,424	******	389,184,424
\$	6,929,475	\$	7,653,450	\$	15,145,140	\$	117,172,512	\$	384,939,031	\$	502,111,543

(Continued)

# Governmental Funds Balance Sheet / Statement Of Net Assets December 31, 2008

	General Fund		Police Protection Fund		Fire Protection Fund		Street And Bridge Fund
LIABILITIES							
Vouchers Payable	\$ 2,705,303	\$	121,163	\$	690,162	\$	368,341
Customer Deposits And Credits	5,029,359		54,074		16,589		50
Health Claims Payable	1,012,000		-		-		-
Deferred Revenue - Property Taxes	3,417,249		4,655,289		3,008,158		2,346,565
Deferred Revenue - Other	397,543		2,207,163		1,416,238		937,281
Internal Payables	2,436,116		76,431		-		-
Commercial Loans	134,634		-		-		-
Other	1,500		-		12,508		-
Long-Term Liabilities:							
Due Within One Year	-		-		-		-
Due After One Year	 - '		-			•	
Total Liabilities	 15,133,704		7,114,120		5,143,655	_	3,652,237
FUND BALANCES (DEFICITS)							
Reserved For Encumbrances	3,116,878		159,739		128,852		274,653
Reserved For Inventory	334,634		-		-		-
Unreserved, Reported In:							
General Fund	42,415,343		-		_		-
Special Revenue Funds	-		4,956,901		3,135,347		1,878,384
Debt Service Funds	-		-		-		-
Capital Projects Funds	 -	_		_	<u> </u>		<del>-</del>
Total Fund Balances	 45,866,855		5,116,640	_	3,264,199		2,153,037
Total Liabilities And Fund							
Balances	\$ 61,000,559	\$	12,230,760	\$	8,407,854	\$	5,805,274

# **NET ASSETS**

Invested In Capital Assets, Net Of Related Debt Restricted For Debt Service Restricted For Capital Projects Restricted For Pension Contributions Unrestricted

**Total Net Assets** 

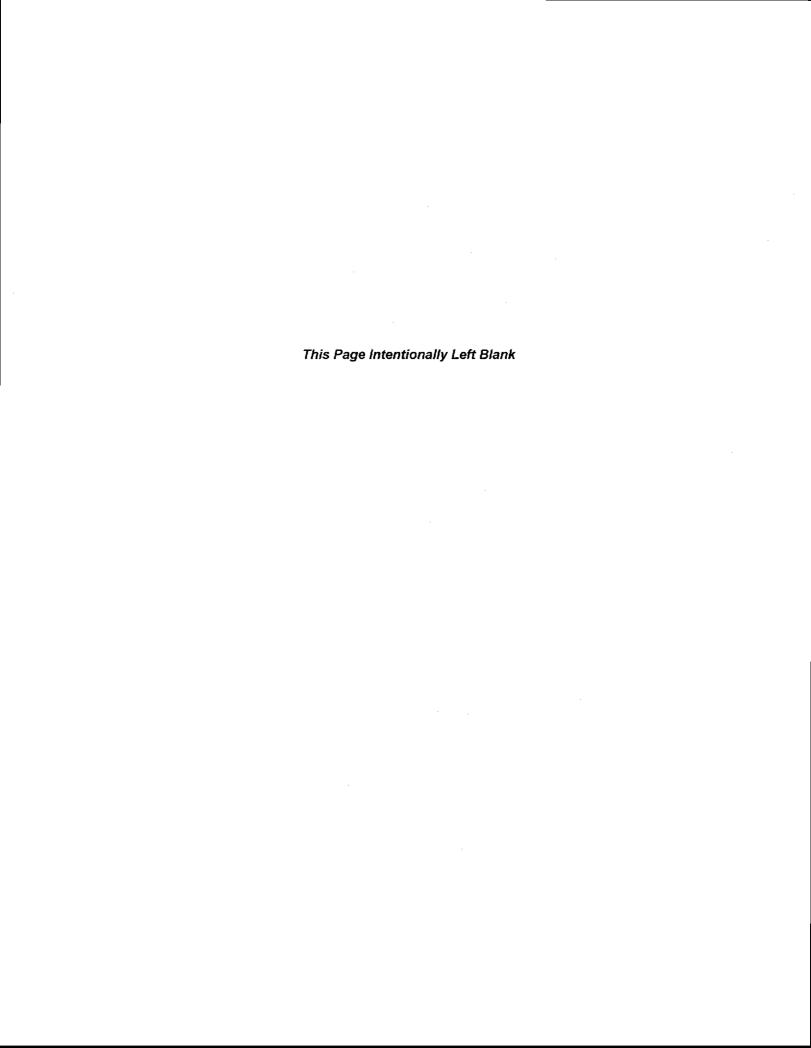
Total Liabilities And Net Assets

F	irefighters' Pension Fund		Police Pension Fund	Go	Other evernmental Funds	Go	Total overnmental Funds		Adjustments (Note 16)		Statement Of Net Assets
\$	<u>-</u>	\$	_	\$	4,463,581	\$	8,348,550	\$	_	\$	8,348,550
*	-	*	_	*	61,033	•	5,161,105	_	_	*	5,161,105
	-		-		-		1,012,000		_		1,012,000
	6,929,475		7,653,450		3,440,012		31,450,198		_		31,450,198
			-		887,493		5,845,718	(	3,935,973)		1,909,745
	-		-		1,882,337		4,394,884		4,394,884)		-
	-		-		-		134,634	•	-		134,634
	-		-		-		14,008		-		14,008
	_		-		<del>-</del>		-		7,501,499	•	7,501,499
			_					_	61,030,883		61,030,883
	6,929,475		7,653,450		10,734,456		56,361,097		60,201,525		116,562,622
	_		<u>.</u>		2,423,419		6,103,541	{	6,103,541)		_
	-		-		-		334,634		334,634)		-
	_		_		_		42,415,343	(	42,415,343)		_
	-		-		3,186,321		13,156,953	-	13,156,953)		-
	-		-		2,283		2,283		2,283)		•
				(	1,201,339)	(	1,201,339)		1,201,339		<u> </u>
	-		<del>-</del>		4,410,684		60,811,415	(_	60,811,415)		<del></del>
\$	6,929,475	\$	7,653,450	\$	15,145,140	\$	117,172,512				
									377,669,877		377,669,877
									2,283		2,283
									230,788		230,788
									1,137,358		1,137,358
									6,508,615		6,508,615
									385,548,921		385,548,921
								\$	384,939,031	\$	502,111,543

# Statement Of Revenues, Expenditures, And Changes In Fund Balances Governmental Funds For The Year Ended December 31, 2008

		General Fund		Police Protection Fund		Fire Protection Fund		Street And Bridge Fund
Revenue				*				
Property Taxes	\$	3,435,434	\$	7,143,456	\$	3,098,481	\$	1,225,793
Other Taxes		38,780,054		23,160,130		13,603,183		13,387,426
Federal, State And Private Grants								
And Allotments		929,778		1,363,899		114,907		143,942
Charges For Services		139,133		1,616,979		3,618,732		588
Interest Earnings		2,259,372		52,632		1,775		716
Licenses, Permits, Rentals And Fees		14,296,982		59,909		2,575		-
Fines		1,242,476		8,622		-		108,104
Special Assessments				-		-		-
Other		835,839	_	392,345	_	26,081		426,804
Total Revenue		61,919,068		33,797,972	_	20,465,734		15,293,373
Expenditures								
Current:								
General Government		14,030,951		-		-		-
Public Safety		179,403		36,827,285		22,585,355		-
Streets And Bridges		1,272,269		=		-		13,179,383
Refuse Disposal		9,840,329		-		-		-
Culture And Recreation		3,671,500		-		-		•
Employee Benefits And								
Pension Plans		18,977,104		80,528		76,286		387
Community Development		5,301,668		-		-		-
Capital Projects		7,180,022		719,654		296,899		5,515,841
Debt Service - Principal		134,460		-		-		-
Debt Service - Interest		18,333	_		_		_	
Total Expenditures		60,606,039		37,627,467	_	22,958,540	_	18,695,611
Revenue Over (Under)								
Expenditures		1,313,029	(_	3,829,495)	(_	2,492,806)	(_	3,402,238)
Other Financing Sources (Uses)								
Sale Of Capital Assets		-		-		4,600		-
Transfers In		3,209,779		3,859,371		2,949,359		1,772,704
Transfers Out	(	14,711,322)	_		_		(_	400,000)
Total Other Financing								•
Sources (Uses)	(	11,501,543)	_	3,859,371	_	2,953,959		1,372,704
Net Change In Fund Balance	(	10,188,514)		29,876		461,153	(	2,029,534)
Fund Balances, Beginning Of Year		56,055,369	_	5,086,764	_	2,803,046	_	4,182,571
Fund Balances, End Of Year	\$	45,866,855	\$	5,116,640	\$	3,264,199	<u>\$</u>	2,153,037

F	Firefighters' Pension Fund		Police Pension Fund	Go	Other evernmental Funds	G.	Total overnmental Funds
\$	5,375,406	\$	5,882,555	\$	7,620,832	\$	33,781,957
*	56,047	*	-	•	7,767,846	•	96,754,686
	-		-		4,919,901		7,472,427
	_		_		45,782		5,421,214
	3,101		3,394		351,423		2,672,413
	-		-		20,977		14,380,443
	-				-		1,359,202
	-		-		138,174		138,174
	<u>-</u>		-		1,254		1,682,323
	5,434,554		5,885,949		20,866,189		163,662,839
			-		-		14,030,951
	~		-		527,470		60,119,513
	~		-		20,960,783		35,412,435
	~		-		-		9,840,329
	~		-		585,642		4,257,142
	5,434,554		5,885,949		7,883,809		38,338,617
	-		-		916,921		6,218,589
	-		•		1,827,527		15,539,943
	-		*		640,000		774,460
	<u>-</u>		_	~	490,344		508,677
	5,434,554		5,885,949		33,832,496		185,040,656
			•	(	12,966,307)	(	21,377,817)
	-		~		<del>-</del>		4,600
	_		_		11,023,670		22,814,883
	<del>-</del>			(	1,781,366)	(	16,892,688)
					9,242,304		5,926,795
	-		-	(	3,724,003)	(	15,451,022)
	<u> </u> -				8,134,687		76,262,437
<u>\$</u>	-	<u>\$</u>		\$	4,410,684	\$	60,811,415



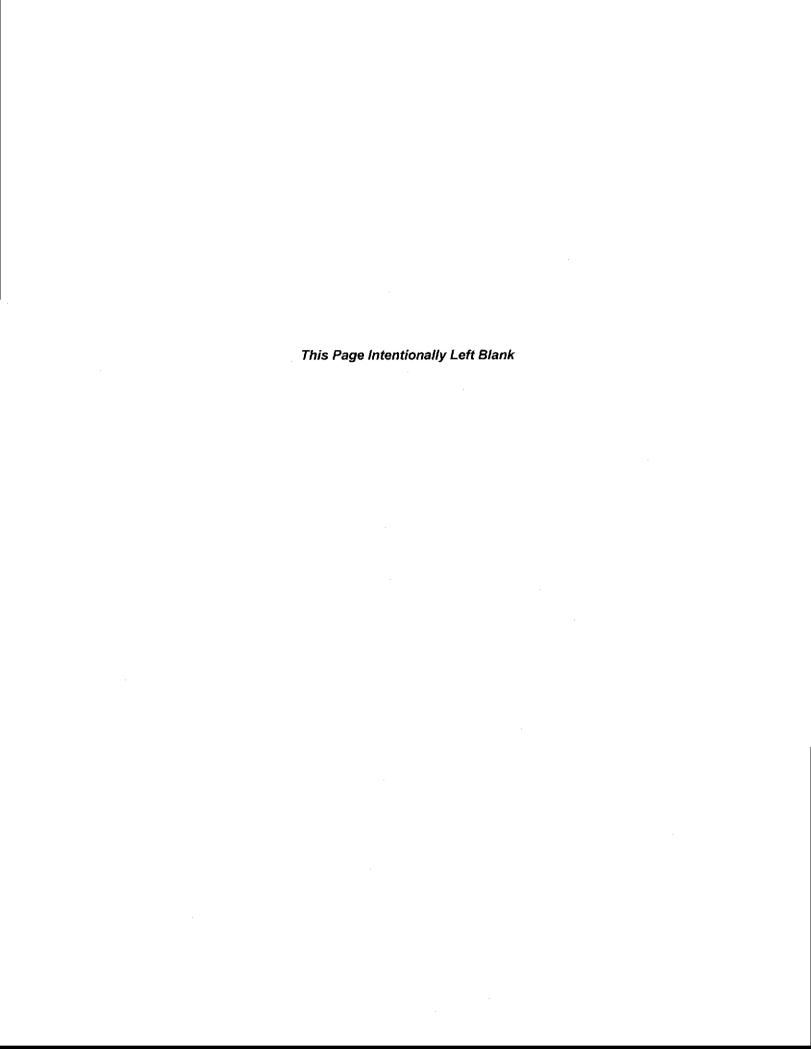
Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balance Of Governmental Funds To The Statement Of Activities For The Year Ended December 31, 2008

Net Change In Fund Balances - Governmental Funds	(\$	15,451,022)
Amounts reported for governmental activities in the	Ψ)	13,431,022)
Statement Of Activities are different because		
Governmental funds report capital outlays as expenditures. However,		
in the Statement Of Activities, the cost of those assets are depreciated		
over their estimated useful lives as depreciation expense.		
This is the amount of assets capitalized in the current period.		12,739,623
This is the amount of depreciation recorded in the current period.	(	14,331,296)
Repayment of bond/loan principal is an expenditure in the governmental		
funds, but the repayment reduced long-term liabilities in the		
Statement Of Net Assets.		774,460
Governmental funds only report the disposal of assets to the extent proceeds		
are received. In the Statement Of Activities, a gain or loss is reported for		
each disposal. This is the basis in the capital assets that were disposed.	(	3,441)
Governmental funds do not report the change in certain long-term assets and		
liabilities, the change has been recorded in the Statement Of Net Assets:		
Decrease in the net pension obligation - asset	(	608,789)
Increase in compensated absences	(	693,996)
Decrease in claims liabilities	(	403,653)
Increase in net pension obligation	(	4,496,351) 9,960,953)
Increase in other postemployment benefits	(	9,900,955)
The City amortized bond issue costs, (\$19,498); bond premium, \$22,121; and		
the deferred amount on the issuance of refunding bonds, (\$36,216) in the	,	00.500
Statement Of Net Assets.	(	33,593)
The City received infrastructure assets from local developers during the year.		14,719,538
Revenues in the Statement Of Activities that do not provide current		
financial resources are not reported as revenues in the funds.	(_	335,895)
Change In Net Assets Of Governmental Activities	( <u>\$</u>	18,085,368)

# Statement Of Net Assets Proprietary Funds December 31, 2008

	Business-Type Activities						
	_	Vaterworks nd Sewage Fund	(1	Nonmajor) rking Meter Fund		Total	
ASSETS							
Current Assets							
Unrestricted Assets							
Cash	\$	989,493	\$	159,478	\$	1,148,971	
Escrow Deposits		5,975,287		<u>-</u>	·	5,975,287	
Investments		26,700,661		519,679		27,220,340	
Receivables							
Accrued Interest		208,958		974		209,932	
Customer Accounts, Net Of \$937,240							
Allowance For Uncollectible Amounts		1,957,736		-		1,957,736	
Estimated Unbilled Usage		2,846,895		-		2,846,895	
Internal Receivables		16,116		-		16,116	
Total Unrestricted Assets		38,695,146		680,131		39,375,277	
Restricted Accests (1090, 2002A, 2002, 2004, And 2)	006 5	Cond Associate					
Restricted Assets (1989, 2002A, 2003, 2004, And 2003)  Cash	UUO E		s)			orc	
Investments		856 8,529,736		-		856	
Accrued Interest		16,263		<del>-</del>		8,529,736 16,263	
Total Restricted Assets		8,546,855			_	8,546,855	
Total Restricted Assets		0,040,000			_	0,040,000	
Total Current Assets		47,242,001		680,131		47,922,132	
Noncurrent Assets							
Capital Assets							
Land And Land Improvements		1,756,166		2,351,029		4,107,195	
Waterworks And Sewerage System		346,570,363		-		346,570,363	
Parking Decks And Lots		-		6,983,154		6,983,154	
Equipment		7,794,789		576,634		8,371,423	
Construction In Progress		16,462,720		19,530		16,482,250	
		372,584,038		9,930,347		382,514,385	
Accumulated Depreciation		101,673,153		4,246,926		105,920,079	
Total Capital Assets		270,910,885		5,683,421		276,594,306	
Other Assets							
Unamortized Bond Discount		69,352				60.252	
Unamortized Bond Issue Costs		87,436		_		69,352 87,436	
Originostized bond issue dosts		01,400		<del></del>		07,430	
Total Other Assets	******	156,788		-	_	156,788	
Total Noncurrent Assets		271,067,673		5,683,421		276,751,094	
Total Assets	\$	318,309,674	\$	6,363,552	\$	324,673,226	

	Business-Type Activities					
		aterworks nd Sewage Fund		(Nonmajor) Parking Meter Fund		Total
LIABILITIES						
Current Liabilities						
Payable From Unrestricted Assets						
Vouchers Payable	\$	1,623,022	\$	8,451	\$	1,631,473
Accrued Compensated Absences - Current		50,088		5,306		55,394
Other Postemployment Benefits - Current		340,601		23,089		363,690
Accrued Interest Payable		1,555,287		~		1,555,287
Bonds Payable - Current Portion		4,420,000		~		4,420,000
Customer Deposits And Credits		1,221,349				1,221,349
Internal Payables		2,300,405		195,225		2,495,630
Payable From Restricted Assets		00.500				00.500
Internal Payables		86,500				86,500
Total Current Liabilities		11,597,252		232,071		11,829,323
Noncurrent Liabilities						
Accrued Compensated Absences		1,077,105		103,651		1,180,756
Other Postemployment Benefits		2,090,554		141,720		2,232,274
Revenue Bonds Payable Unamortized Premium On Revenue		54,035,000		-		54,035,000
Bonds Payable		1,400,854		_		1,400,854
Deferred Amount On Refunding Of Bonds	(	319,447)		_	(	319,447)
Boloned Almount on Relating of Bolius	`			<u> </u>	`	
Total Noncurrent Liabilities		58,284,066		<u>2</u> 45,371	_	58,529,437
Total Liabilities	-	69,881,318		477,442	_	70,358,760
NET ASSETS Invested In Capital Assets, Net Of Related Debt Restricted For:		211,093,512		5,683,421		216,776,933
Expendable Purposes:						
Debt Service		7,876,298		-		7,876,298
Capital Projects		1,538,696		-		1,538,696
Unrestricted		27,919,850	-	202,689		28,122,539
Total Net Assets		248,428,356		5,886,110	_	254,314,466
Total Liabilities And Net Assets	<u>\$</u>	318,309,674	\$	6,363,552	\$	324,673,226



Statement Of Revenues, Expenses And Changes In Net Assets Proprietary Funds For The Year Ended December 31, 2008

	Business-Type Activities					
Operating Revenue *	Waterworks And Sewage Fund	(Nonmajor) Parking Meter Fund	Total			
Charges For Services - Water	\$ 12,762,497	\$ -	\$ 12,762,497			
Charges For Services - Sewer	13,081,140	-	13,081,140			
Charges For Services - Other	163,551	1,062,239	1,225,790			
Tap On/Turn On Fees	1,829,470	, <u>-</u>	1,829,470			
Fines And Other	138,569	73,441	212,010			
	27,975,227	1,135,680	29,110,907			
Operating Expense						
Personnel Services	8,407,961	673,163	9,081,124			
Personnel Services - Benefits	680,779	46,583	727,362			
Purchased Professional Services	672,620	88,510	761,130			
Purchased Property Services	2,033,089	64,196	2,097,285			
Other Purchased Services	135,974	45,524	181,498			
Supplies	7,458,879	98,921	7,557,800			
Repairs And Rehabilitation	3,706,652	142,285	3,848,937			
Depreciation	8,986,615	180,739	9,167,354			
Other	19,252	2,504	21,756			
	<u>32,101,821</u>	1,342,425	33,444,246			
Operating Income (Loss)	(4,126,594)	(206,745)	(4,333,339)			
Nonoperating Revenue (Expense)						
Interest Earnings	1,586,469	14,528	1,600,997			
Amortization Of Bond Discounts And Premiums	313,586	-	313,586			
Interest Expense	(2,852,580)	- 44.500	(2,852,580)			
Total Nonoperating Revenue (Expense)	(952,525)	14,528	(937,997)			
Income (Loss) Before Transfers						
And Contributions	( 5,079,119)	( 192,217)	( 5,271,336)			
Transfers Out	( 5,922,195)	<u>.</u>	( 5,922,195)			
Capital Contributions	2,504,453	***	2,504,453			
Change In Net Assets	( 8,496,861)	( 192,217)	( 8,689,078)			
Total Net Assets, Beginning Of Year (As Adjusted)	256,925,217	6,078,327	263,003,544			
Total Net Assets, End Of Year	\$ 248,428,356	\$ 5,886,110	\$ 254,314,466			

<sup>\*</sup> All operating revenue of the Waterworks And Sewerage Fund is used as security for the Series 1989, 2002A, 2003, 2004 and 2006 revenue bonds.

# Statement Of Cash Flows Proprietary Funds For The Year Ended December 31, 2008

	Business-Type Activities						
		Naterworks nd Sewerage Fund	•	Nonmajor) rking Meter Fund		Total	
Cash Flows From Operating Activities							
Receipts From Customers	\$	27,651,007	\$	1,135,680	\$	28,786,687	
Payments To Suppliers	(	14,755,583)	•	443,486)		15,199,069)	
Payments To Employees	(	8,394,590)		666,290)	<u>(</u>	9,060,880)	
Net Cash Provided By Operating Activities		4,500,834	<u> </u>	25,904		4,526,738	
Cash Flows From Noncapital Financing Activities							
Payments To Other Funds	(	21,291,172)		<del>-</del>	(	21,291,172)	
Payments From Other Funds		<del>-</del>		79,857		79,857	
Net Cash Provided By (Used In) Noncapital Financing Activities	(	21,291,172)		79,857	(	21,211,315)	
Cash Flows From Capital And Related Financing Activities							
Purchases Of Capital Assets	(	12,230,841)	(	19,530)	(	12,250,371)	
Payments To Bond Paying Agent	į (	4,483,562)	•	- 1	ì	4,483,562)	
Payment Of Bond Interest	(	2,751,012)		<del>-</del>	<u>`</u>	2,751,012)	
Net Cash (Used In) Capital And							
Related Financing Activities	(	19,465,415)	(	19,530)	(	19,484,945)	
Cash Flows From Investing Activities							
Investment Sales Or Maturities		69,863,777		501,188		70,364,965	
Investment Purchases	(	35,230,397)	(	519,679)	(	35,750,076)	
Income Received On Investments		2,168,190	-	18,491		2,186,681	
Net Cash Provided By Investing							
Activities		36,801,570				_36,801,570	
Net Increase In Cash		545,817		86,231		632,048	
Cash And Restricted Cash, Beginning Of Year		444,532		73,247		517,779	
Cash And Restricted Cash, End Of Year	\$	990,349	\$	159,478	\$	1,149,827	

	Business-Type Activities					
	Fund			(Nonmajor) Parking Meter Fund		Total
Reconciliation Of Operating Income (Loss) To Net Cash Provided By Operating Activities:						
	(\$	4,126,594)	(\$	206,745)	(\$	4,333,339)
Adjustments To Reconcile Operating Income (Loss)						
To Net Cash Provided By Operating						
Activities:						
Depreciation Expense		8,986,615		180,739		9,167,354
Changes In Assets And Liabilities						
Receivables	(	267,317)		-	(	267,317)
Vouchers Payable	(	722,957)	(	1,546)	(	724,503)
Accrued Compensated Absences		13,371		6,873		20,244
Other Postemployment Benefits		674,619		46,583		721,202
Customer Deposits And Credits	(	56,903)	_		(	56,903)
Total Adjustments		8,627,428	_	232,649		8,860,077
Net Cash Provided By Operating Activities	\$	4,500,834	<u>\$</u>	25,904	\$	4,526,738
Noncash Transactions						
Contributed Capital Assets	\$	2,504,453	\$		\$	2,504,453

# Statement Of Fiduciary Net Assets Fiduciary Funds December 31, 2008

	Pension Trust Funds
ASSETS Cash	\$ 21,476
	<del> </del>
Investments, At Fair Value	
U.S. Government And Agency Securities	22,638,268
U.S. Government Sponsored Agency Securities	53,340,967
Insurance Annuities	8,286,037
Certificates Of Deposit	12,343,054
Money Market Mutual Funds	20,934,975
Mutual Funds	25,164,579
Common Stock	<u>8,162,467</u>
Total Investments	150,870,347
Accrued Interest Receivable	952,582
Other Receivable	44,894
Total Assets	151,889 <u>,</u> 299
LIABILITIES	
Accrued Investment Expenses	43,969
Miscellaneous Payable	32,253
Total Liabilities	76,222
NET ASSETS	
Held In Trust For Pension Benefits	\$ 151,813,077

# Statement Of Changes In Fiduciary Net Assets Fiduciary Funds For The Year Ended December 31, 2008

	Pension Trust Funds
Additions	
Contributions	
Employer Contributions	\$ 11,316,896
Plan Member Contributions	4,356,922
Total Contributions	15,673,818
Investment Income	
Net Appreciation In Fair Value Of Investments	( 23,118,630)
Interest And Dividends	6,043,487
	( 17,075,143)
Less Investment Expenses	318,725
Net Investment Income (Loss)	(17,393,868)
Miscellaneous Income	94,150
Total Additions	(1,625,900)
Deductions	
Pension Expense, Benefit Payments	12,902,766
Administrative And Other Expenses	149,032
Total Deductions	13,051,798
Net Decrease	( 14,677,698)
Net Assets Held In Trust For Pension Benefits Beginning Of Year	166,490,775
End Of Year	<u>\$</u> 151,813,077

# Combining Statement Of Net Assets Component Units

	De	cember 31, 2008	June 30, 2008					
ASSETS		Joliet Public Library	E	Will County Metropolitan Exposition And Auditorium Authority	Tł	ne Joliet Area Historical Museum		Total
Current Assets:								
Cash	\$	2,280,149	\$	1,119,422	\$	217,450	\$	3,617,021
Investments		-		733,436		50,158		783,594
Receivables								
Property Taxes, Net Of Allowance	е							
For Uncollectible Amounts		5,648,777		-		_		5,648,777
Accrued Interest		-		205		-		205
Customer Accounts, Net		-		63,236		64,058		127,294
Pledges Receivable		-		233,216		3,703		236,919
Other		-		22,513		-		22,513
Inventory		-		36,184		18,872		55,056
Prepaid Expenses		69,125		189,964		5,567		264,656
Restricted Assets (Endowment Funds	s)							
Investments			_			99,374		99,374
Total Current Assets		7,998,051	_	2,398,17 <u>6</u>		459,182		10,855,409
No								
Noncurrent Assets: Pledges Receivable				129,480		7,915		137,395
Capital Assets (Net)		-		129,460		7,915		137,393
Library		16,288,191		-		-		16,288,191
W.C.M.E.A.A.		-		3,742,537		-		3,742,537
Historical Museum		-		_		266,936		266,936
Construction In Progress		-		72,192		<del></del>		72,192
Total Noncurrent Assets		16,288,191	_	3,944,209		274,851		20,507,251
Total Assets	\$	24,286,242	\$	6,342,385	\$	734,033	\$	31,362,660

	D	ecember 31, 2008	June 30, 				
LIABILITIES		Joliet Public Library		Will County Metropolitan xposition And Auditorium Authority	Т	he Joliet Area Historical Museum	 Total
Current Liabilities: Vouchers Payable Accrued Compensated Absences Accrued Interest Commercial Loans - Current	\$	184,591 211,484 31,084	\$	363,844 120,099 56,355	\$	46,123 19,752 -	\$ 594,558 351,335 87,439
Portion Deferred Revenue - Advance		-		1,597 820,463		-	1,597 820,463
Ticket Sales Deferred Revenue - Other Due To Primary Government Other		- - -		5,099 - 91,598	_	- 370,996 	 5,099 370,996 91,598
Total Current Liabilities		427,159		1,459,055	_	436,871	2,323,085
Noncurrent Liabilities: Line Of Credit				40,030	_		40,030
Total Noncurrent Liabilities		-		40,030		-	 40,030
Total Liabilities		427,159	_	1,499,085	_	436,871	 2,363,115
NET ASSETS Invested In Capital Assets Net Of Related Debt Restricted For:		16,288,191		3,773,102		266,936	20,328,229
Expendable Purposes: Temporary Funds Nonexpendable Purposes:		-		362,696	(	69,624)	293,072
Permanent Funds Unrestricted		- 7,570,892		525,624 181,878	_	99,850	625,474 7,752,770
Total Net Assets		23,859,083	_	4,843,300	_	297,162	28,999,545
Total Liabilities And Net Assets	\$	24,286,242	\$	6,342,385	<u>\$</u>	734,033	\$ 31,362,660

# Combining Statement Of Activities Component Units For The Year Ended June 30, 2008 And December 31, 2008

Functions / Programs  Joliet Public Library     Library Operations  W.C.M.E.A.A.     Culture And Recreation     Theatre And Rental Operations  The Joliet Area Historical Museum     Culture And Recreation  Total Component Units	Expenses	Program Charges For Services
Joliet Public Library		
<u> </u>	\$ 5,129,675	\$ 148,959
• •	• •	
Culture And Recreation	98,718	-
Theatre And Rental Operations	5,740,622	4,172,675
The Joliet Area Historical Museum		
Culture And Recreation	 1,294,043	 139,736
Total Component Units	\$ 12,263,058	\$ 4,461,370

Net (Expense) Revenue And Changes In Net Assets

						Changes In	Net	<u>Ass</u> ets		
			D	December 31, June 30, 2008						
(	Revenues Operating Capital Grants And Grants And Contributions Contributions			Joliet Public Library	I	Will County Vetropolitan Oposition And Auditorium Authority	Th	e Joliet Area Historical Museum		Total
\$	599,525	\$ -	(\$	4,381,191)	\$	-	\$	-	(\$	4,381,191)
	472,698 1,119,017	467,629 -		- -	(	841,609 448,930)		- -	(	841,609 448,930)
	1,087,289	-				-	(	67,018)	(	67,018)
	3,278,529	467,629	(	4,381,191)		392,679	(	67,018)	(	4,055,530)
Pro Re Int	neral Revenues operty Taxes evenue In Lieu terest And Inve her General Re	Of Taxes stment Earnings		5,665,888 106,873 50,651 14,401	(	- 7,703) 18,987		- - 5,416 -	_	5,665,888 106,873 48,364 33,388
	Total General	Revenues		5,837,813	_	11,284		5,416		5,854,513
	Change In Net	Assets		1,456,622		403,963	(	61,602)		1,798,983
Net	Assets - Begin	nning (As Adjusted)		22,402,461	_	4,439,337		358,764	-	27,200,562
Net	Assets - Endin	ng	\$	23,859,083	\$_	4,843,300	\$	297,162	<u>\$</u>	28,999,545

Notes To Basic Financial Statements December 31, 2008

#### 1. Summary Of Significant Accounting Policies

#### Introduction

The City of Joliet, Illinois (the City) was incorporated June 19, 1852. The City is a home rule unit and operates under the Council / Manager form of government. The City Council is composed of the Mayor and eight council members. The City provides services to the community that includes: police, fire, water and wastewater utility, community development, street maintenance, and general services.

The financial statements of the City of Joliet, Illinois are prepared in accordance with Accounting Principles Generally Accepted in the United States of America (USGAAP). USGAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails. For enterprise funds, GASB Statement Nos. 20 and 34 provide the City the option of electing to apply FASB pronouncements issued after November 30, 1989. The City has elected not to apply those pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

## Financial Reporting Entity

As defined by accounting principles generally accepted in the United States of America established by the Governmental Accounting Standards Board, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board, and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency on the primary government.

The accompanying financial statements present the City of Joliet, Illinois (the primary government) and its component units. The financial data of the component units are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

#### Blended Component Units

These component units are legally separate entities from the City, but are so intertwined with the City that they are, in substance, the same as the City. The Firefighters' Pension Fund and Police Pension Fund of the City of Joliet are Illinois local governments, as such, they are a separate legal entities with their own management and budget authority. These funds exist solely to provide pension benefits for the City's firefighters and police officers and their beneficiaries. The financial statements of the Pension Funds as of and for the fiscal year ended December 31, 2008, are blended in the City's basic financial statements as pension trust funds. Each pension fund prepared separately issued component unit financial statements. Those separate financial statements may be obtained at 150 W. Jefferson St., Joliet, Illinois, 60432.

Notes To Basic Financial Statements December 31, 2008

## 1. Summary Of Significant Accounting Policies

Discretely Presented Component Units

A discretely presented component unit is an entity that is legally separate from the City, but for which the City is financially accountable, or whose relationship with the City is such that exclusion would cause the City's statements to be misleading or incomplete. The City's component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the City.

Joliet Public Library

The Joliet Public Library provides a broad range of services and reference information to area citizens, including book and film rental and audio-visual materials.

On September 1, 1875, under the provisions of an 1872 Illinois Statute, "The Illinois Local Public Library Act", the Joliet City Council adopted an ordinance providing for the establishment of a public library in Joliet. The Joliet Public Library began public service on March 7, 1876. The Library is governed by a board of library trustees consisting of nine members appointed by the Mayor of the City of Joliet and confirmed by the City Council. Board members serve three-year terms with three members being appointed annually.

The Joliet Public Library is primarily supported by property taxes. The annual budget, appropriation and levy for the Library are enacted as ordinances of the City of Joliet by the City Council of the City of Joliet. The Library receives some revenue from the sale of real property, fines and fees and from state, federal and corporate grants. Separate financial statements may be obtained at the Library's business office, 150 North Ottawa Street, Joliet, Illinois, 60432.

Will County Metropolitan Exposition And Auditorium Authority

The Will County Metropolitan Exposition And Auditorium Authority (the Authority) was created under Illinois Public Act 80-909. The original purpose of the Authority was to rehabilitate and restore a historic building, the Rialto Square Theatre. Duties of the Authority consists of promoting, operating and maintaining expositions and conventions in the metropolitan area for industrial, cultural, educational, theatrical, sports, trade and scientific exhibits and to construct, equip and maintain auditoriums and exposition buildings for such purposes. While the Authority still has the same basic purpose, theatre operations, from January 1, 1989 through December 31, 1993, had been carried out by the Rialto Square Theatre Corporation, a separate autonomous non-profit organization. As of January 1, 1994, the Authority resumed theatre operations. In 1982, the Act was amended to allow the authority to lease property as an owner and change the Authority name from Joliet to Will County Metropolitan Exposition And Auditorium Authority. The Mayor of the City of Joliet, with the consent of the City Council, appoints a voting majority of Authority's Governing Board. The City, through an intergovernmental agreement, provides a substantial amount of financial support to the Authority. The Authority operates on a fiscal year ending June 30. Separate financial statements may be obtained at the Authority's administrative office, 15 East Van Buren Street, Joliet, Illinois, 60432.

Notes To Basic Financial Statements December 31, 2008

## 1. Summary Of Significant Accounting Policies

The Joliet Area Historical Museum

The Joliet Area Historical Museum (the Museum) is an Illinois nonprofit organization incorporated in 1999. The museum was established to maintain, promote, and support a museum dedicated to presenting the history of the Joliet area to the public. The museum was opened to the public in October 2002. The museum is supported primarily through an agreement with the City of Joliet, grants, contributions and membership dues. The City, through an agreement with the Museum, provides a substantial amount of financial support to the Museum. The Museum is fiscally dependent on the City; the City approves the Museum's annual budget and the Museum cannot borrow funds without the prior approval of the City. The City has the sole and exclusive right to all income, receipts and revenues and other consideration of whatever kind or nature realized by, from or in connection with the Museum Property, the Inaugural Collection or the operation of the Museum. The Museum operates on a fiscal year ending June 30. Separate financial statements may be obtained at the Museum's administrative office, 204 North Ottawa Street, Joliet, Illinois, 60432.

No other agencies or units of local government meet the criteria of GASB Statement Numbers 14 or 39 for inclusion in the reporting entity as a component unit.

#### Basis Of Presentation

Government-wide Financial Statements

The Statement of Net Assets and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenue, and nonexchange revenue. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The City's funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City (General Fund) or meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b) Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

Notes To Basic Financial Statements December 31, 2008

# 1. Summary Of Significant Accounting Policies

#### Governmental Funds

Governmental funds are those through which most governmental functions of the City are financed. The City's expendable financial resources (except those accounted for in proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following are the City's governmental funds:

<u>General Fund</u> - The General Fund, a major fund, is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

Major special revenue funds include the following:

Police Protection Fund - Accounts for all revenue and expenditures related to police department activities and programs.

Fire Protection Fund - Accounts for all revenue and expenditures for fire protection, prevention and related activities.

Street And Bridge Fund - Accounts for revenue and expenditures for the maintenance of City streets and bridges.

Police Pension Fund – Accounts for revenue and expenditures related to the City's contribution to the Police Pension Fund.

Firefighters' Pension Fund – Accounts for revenue and expenditures related to the City's contribution to the Firefighter's Pension Fund.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Capital Projects Funds</u> - Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

#### Proprietary Funds

Proprietary funds are used to account for the City's ongoing organizations and activities, which are similar to those often, found in the private sector. The measurement focus is based upon determination of net income.

Notes To Basic Financial Statements
December 31, 2008

## 1. Summary Of Significant Accounting Policies

<u>Enterprise Funds</u> – Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Major enterprise funds include the following:

Waterworks And Sewerage Fund - Accounts for the revenue and expense related to providing a safe, potable water supply for domestic and industrial usage and fire protection, and for maintaining a dependable system for collecting and treating the waste waters of the City of Joliet.

Fiduciary Funds (Not Included In Government-wide Statements)

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, or other funds.

<u>Pension Trust Funds</u> - The Pension trust funds include the City of Joliet Police Pension Fund and City of Joliet Firefighters' Pension Fund. These funds account for City contributions in the form of property taxes and contributions from participants used to fund the respective pension plans and payments to beneficiaries in accordance with the Illinois Pension Code.

#### Measurement Focus And Basis Of Accounting

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### Measurement Focus

On the government-wide Statement of Net Assets and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined in item b. below.

In the fund financial statements, the "current financial resources" measurement or the "economic resources" measurement is used as appropriate:

a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

Notes To Basic Financial Statements
December 31, 2008

#### 1. Summary Of Significant Accounting Policies

b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net assets. Pension Trust Funds are accounted for in essentially the same manner as proprietary funds since preservation of capital is critical.

Basis Of Accounting

#### Government-wide Financial Statements

In the government-wide Statement of Net Assets and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between expenses, both direct and indirect, and program revenues for each segment of the business-type activities of the City and for each governmental program. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Indirect expenses for centralized services and administrative overhead are allocated among the programs, functions and segments using a full cost allocation approach and are presented separately to enhance comparability of direct expenses between governments that allocate direct expenses and those that do not. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the City.

Eliminations have been made in the statement of net assets to remove the "grossing-up" effect on assets and liabilities within the governmental and business-type activities' columns for amounts reported in the individual funds as internal receivables and payables. Similarly, transfers between funds have been eliminated in the statement of activities. Amounts reported in the activities' columns as receivable from or payable to fiduciary funds have been reclassified in the statement of net assets as accounts receivable or payable to external parties. Interfund services provided and used (sales and purchases of goods and services between funds for a price approximating their external exchange value) are not eliminated in the process of consolidation.

Net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Notes To Basic Financial Statements
December 31, 2008

## 1. Summary Of Significant Accounting Policies

#### **Fund Financial Statements**

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting on funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### Governmental Funds

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. *Under this modified accrual* basis of accounting, revenues are recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate the amount. Available means collectable within sixty days, or soon enough thereafter to be used to pay liabilities of the current period. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidelines. Monies that are virtually unrestricted as to purpose of expenditure, which are usually revocable only for failure to comply with prescribed compliance requirements, are reflected as revenues at the time of receipt or earlier if the susceptible-to-accrual criteria are met.

Shared revenues remitted from the State of Illinois, such as state income tax, replacement tax, sales tax, gaming tax, automobile rental tax, paramutual tax, and State motor fuel tax allotments, are accrued applying the susceptible-to-accrual concept based upon the earlier of the month they were liabilities to the State or the month collected by the State.

Licenses and permits, charges for services (other than water), and miscellaneous revenues (except for investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available.

Revenues from Federal and State grants and similar programs are recognized when the City has done everything necessary to establish its right to the revenue. Usually this is at the time an expenditure has been incurred for an authorized purpose.

#### Proprietary Funds

All proprietary funds are accounted for using the accrual basis of accounting. These funds account for operations that are primarily financed by user charges. The economic resources focus concerns determining costs as a means of maintaining the capital investment and management control. Their revenues are recognized when earned and expenses are recognized when the liability is incurred or economic asset used. Allocations of costs, such as depreciation, are recorded in proprietary funds. Unbilled utility service receivables are recorded at each year-end.

Notes To Basic Financial Statements
December 31, 2008

# 1. Summary Of Significant Accounting Policies

Proprietary funds separate all activity into two categories: operating and non-operating revenues and expenses. Operating revenues and expenses result from providing services and producing and delivering goods. Non-operating revenues and expenses entail all other activity not included in operating revenues and expenses - generally revenues from grants and interest and expenses for debt service.

## **Budgets And Budgetary Accounting**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1) Prior to the end of the first quarter (March 31), the City Manager submits to the City Council a proposed operating budget and an appropriations ordinance for the fiscal year commencing January 1. The operating budget and appropriations ordinance includes proposed expenditures and estimated revenues.
- 2) The City Council holds public hearings to discuss the proposed appropriations ordinance and budget.
- 3) After approval of the budget by the City Council, it is officially adopted by resolution. State statutes and local ordinances require that the appropriations ordinance be approved by the end of the first quarter of the current fiscal year.
- 4) Revisions to the budget line items within a fund can be authorized by the City Manager. Revisions to the budget between funds may be made in accordance with the Illinois Compiled Statutes (65 ILSC 5/8), requiring two-thirds vote of the City Council. The legal level of control is at the individual fund level. All unencumbered appropriations lapse at year-end.
- 5) Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, and Debt Service Funds through an internal reporting system. Although not legally required under Illinois Statutes, the City also prepares budgets as a control device for proprietary funds. Such budgetary integration permits the City's department managers to monitor actual revenues and expenditures relative to budgets on an ongoing basis throughout the year.
- 6) The budget for each fund is prepared on the basis of accounting which does not differ materially from the method of accounting described in the "Basis of Accounting" except for encumbrances that do not lapse at the end of the year and for the Enterprise Funds, which do not budget for depreciation expense, and budget for capital asset purchases and debt principal payments. Annual budgets are adopted for the Enterprise Funds.

## Cash And Cash Equivalents

Cash as presented in the Statement of Cash Flows for the City's Enterprise Funds consist of demand deposit accounts and petty cash funds. Investments in certificates of deposit, which may or may not have initial maturities of less than three months, are considered to be investments rather than cash.

Notes To Basic Financial Statements
December 31, 2008

### 1. Summary Of Significant Accounting Policies

#### Capital Assets

Capital assets are stated on the basis of historical cost (estimated for certain items purchased prior to December 31, 1997). Major capital asset additions are financed primarily from bond proceeds. Assets acquired through gifts or donations are recorded at their estimated fair value at the time of acquisition. The City has established a capitalization threshold of \$20,000 for infrastructure improvements, \$5,000 for land improvements, buildings, waterworks and sewerage systems, and parking decks, and \$1,000 for equipment.

#### Depreciation Of Capital Assets

Depreciation has been provided over the estimated useful lives of the assets using the straight-line method. The estimated useful lives are shown below:

Infrastructure	40 Years
Land Improvements	8 To 15 Years
Buildings	50 Years
Waterworks And Sewerage Systems	40 Years
Parking Decks	50 Years
Equipment	10 To 15 Years

Assets of the Waterworks and Sewerage Fund acquired prior to 1957 are considered to be fully depreciated and were removed from the accounting records. Assets acquired from 1957 through 1987 will be removed from the books in future years as they become fully depreciated. This policy was enacted because the exact composition of capital assets acquired between 1957 and 1987 is not readily ascertainable and, therefore, these assets cannot be removed from the accounting records as they are physically replaced. The above policy provides a means to remove these assets from the accounting records over time. All City infrastructure constructed or acquired in fiscal years ended after June 30, 1980, have been capitalized.

# Restricted Net Assets – Proprietary Funds

Certain cash and investments along with related accrued interest receivable in the Waterworks and Sewerage Fund are restricted for debt service and capital improvements in accordance with the ordinances authorizing the issuance of the Series 1989, Series 2002A, Series 2003, Series 2004 and Series 2006 revenue bonds. These assets are reflected as restricted assets and reservation of net assets. When both restricted and unrestricted assets are available for the same purpose, it is the City's policy to first use restricted assets.

#### Interfund Transfers

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

Notes To Basic Financial Statements December 31, 2008

## 1. Summary Of Significant Accounting Policies

#### Encumbrances

Encumbrances are recorded when purchase orders are issued for goods or services and are reflected as a reserve portion of municipal equity. Actual expenditures are recognized when the goods or services are received. Encumbrances do not lapse at the close of the fiscal year. Outstanding encumbrances at the end of the fiscal year are accounted for by reserving a portion of the fund balance in the governmental funds.

## Investments

Investments of the City are carried at fair value (See note 3). Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value.

#### Employee Compensated Absences

Employee vacation, sick time and comp time, for which the employees are eligible to receive termination payments, are recorded as a liability in the Statement Of Net Assets, the liability will be paid from the fund that the respective employee's salary is paid from.

#### Customer Accounts And Unbilled Receivables

Estimated sales for water and wastewater usage, which are unbilled at year-end, are recognized as current year revenue and are included in "Receivables - Estimated Unbilled Usage". Customer accounts receivable are recorded net of an allowance for uncollectible accounts.

#### Inventory

Inventory recorded in the general fund consists of residential real estate purchased for rehabilitation and subsequent sale under the Home Loan Program. This inventory is recorded at cost.

## Use Of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

## 2. Property Taxes

Property taxes are levied each year on all taxable real property located in the City. The amounts recorded as revenue for fiscal year 2008 represent the taxes from the 2007 and prior year levies. The budget anticipates that the 2008 property tax levy will be used to finance the 2009 expenditures. The 2008 levy has been recognized as a receivable as of December 31, 2008 but recognition as revenue has been deferred to 2009 because the revenue is not considered available to finance 2008 expenditures and is intended to finance 2009 expenditures.

Notes To Basic Financial Statements
December 31, 2008

## 2. Property Taxes

Net property taxes receivable reflect the estimated collectible portion of the 2008 levies as of December 31, 2008. Property taxes receivable for prior years are immaterial and are not recorded.

Based on past experience, an allowance for estimated collection losses (2 percent of the extended levy) has been recorded to reduce the property taxes receivable to the estimated amounts collectible.

Property taxes are levied on the last Tuesday in December and attach as an enforceable lien on property on January 1 and are payable in two installments on June 1 and September 1 subsequent to the year of levy.

All of the City's governmental funds account for property taxes as described above.

#### 3. Cash And Investments

#### Primary Government

The City is authorized by the Illinois Compiled Statutes to invest in: obligations of the U.S. Treasury, its agencies and instrumentalities; savings accounts, certificates of deposit, or time deposits that are direct obligations of any bank that is insured by the Federal Deposit Insurance Corporation; commercial paper noted within the three highest classifications by at least two standard rating services; obligations of states and their political subdivisions; shares or other securities issued by savings and loan associations which are insured by the Federal Savings and Loan Insurance Corporation; insured accounts of a credit union whose principal office is located in the State of Illinois; Illinois Funds Money Market Fund; money market mutual funds where the portfolio is limited to U.S. Government Securities; and repurchase agreements where the City or its authorized third party agent takes possession of the securities. In addition, the blended component units, the Police and Firefighters' Pension Trust Funds, can invest in general accounts of Illinois authorized life insurance companies; and certain State of Israel obligations. The Pension Funds may also invest in certain separate accounts of Illinois authorized life insurance companies, mutual funds and common stocks, in total not to exceed 45 percent of total net assets of each Fund.

Violations of Finance-related Legal Provisions - Investment Requirements

The Firefighters' Pension Fund had a total \$75,798 invested in common stocks of foreign-based companies; Illinois Compiled Statutes, 40 ILCS 5/1-113.4 requires "The securities are of a corporation created or existing under the laws of the United States or any state, district, or territory thereof...".

#### Deposits

In addition to checking accounts, the City maintains an investment pool comprised of certificates of deposit and an Illinois Funds Money Market Fund account that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Investments". The year-end carrying amounts and bank balances for the City and Pension Trust Funds (excluding cash on hand of \$3,853 are as follows:

Notes To Basic Financial Statements
December 31, 2008

#### 3. Cash And Investments

	 		Total				
	Carrying Amou hecking Certificates ccounts Of Deposit			Total			Bank Balance
All City Funds Except Pension Trust Funds Police Pension Fund Firefighters' Pension Fund	\$ 10,038,928 15,970 5,506	\$	83,048,158 12,343,054	\$ _	93,087,086 15,970 12,348,560	\$	93,568,975 19,045 12,348,560
Total	\$ 10,060,404	<u>\$</u>	95,391,212	\$	105,451,616	\$	105,936,580

Custodial Credit Risk - this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires collateral for all deposits and investments except for those investments in the state pool (the Illinois Funds) or the federal government securities. The collateral must have a market value of not less than 100 percent of all deposits and investments. The Pension Funds' investment policies do not require collateralization of deposits or investments. As of year-end, all of the bank balances were insured or collateralized by securities held in safekeeping in a custodial account at a federal reserve bank.

#### Investments

The City maintains an investment in the Illinois Funds Money Market Fund. The balance at December 31, 2008 was \$9,776,144. The Illinois Funds Money Market Fund is an external investment pool created by the Illinois General Assembly. The fund invests in U.S. Treasury bills and notes, fully collateralized time deposits in Illinois financial institutions, collateralized repurchase agreements, and mutual funds that invest in U.S. Treasury obligations and collateralized repurchased agreements. The fair value of the position in the Illinois Funds Money Market Fund is the same as the value of the pool shares. The Illinois State Treasurer's Investment Advisory Board has oversight responsibility over the Illinois Funds Money Market Fund.

Custodial Credit Risk - The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City or Pension Funds will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The investment policies for the City and the Pension Funds as it pertains to custodial credit risk for investments were outlined above. The investments held in external investment pools and in open-end mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form. All other investments were held by the Pension Funds and were registered in the name of the Pension Funds.

Concentration of Credit Risk - The City's and the Pension Funds' investment policies place no limit on the amount that may be invested in any one issuer, however, diversification of the investment portfolio must be appropriate as to the nature and purpose of the funds using the "prudent person rule". At year-end, the City held investments in the Illinois Funds, which represented 100 percent of total City investments. The Police Pension Fund had investments (other than U.S. Government and Agency securities and mutual funds) in Federal Home Loan Banks of \$15,528,205 (16 percent), Federal Home Loan Mortgage Corporation of \$10,856,877 (11 percent) and Federal National Mortgage Association of \$15,440,227 (16 percent) which represented 5 percent or more of total Police Pension Fund investments at December 31, 2008.

Notes To Basic Financial Statements December 31, 2008

#### 3. Cash And Investments

The Firefighter's Pension Fund had investments (other than U.S. Government and Agency securities and mutual funds) in Federal Home Loan Mortgage Corporation of \$2,354,538 (6 percent) and Federal National Mortgage Association of \$5,177,633 (12 percent), which represented 5 percent or more of total Firefighter's Pension Fund investments at December 31, 2008.

Interest Rate Risk - The City's investment in the Illinois Funds is not exposed to interest rate risk. The Firefighters' Pension Fund does not have formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. The Police Pension Fund's investment policy dictates fixed income securities are to be invested in a ladder of maturities approach, with securities generally extending over a ten-year period. As of December 31, 2008, the Pension Funds' fixed income investments, maturities (using the segmented time distribution method) and fair values were as follows:

**Investment Maturities** 

176,156

254,360

2.949.465

735.384

2,100,178

1,043,845

		Fund

**FFCB** 

**FHLB** 

**FHLMC** 

**FNMA** 

Total

176,156

735,384

2,354,538

5,177,633

Investment Description	Fair Value 12/31/2008	 Less than One Year	F	One to ive Years					Over Ten Years
US Treasury Notes	15,904,423	\$ 1,840,193	\$	7,276,014	\$	6,788,216	\$	-	
US TIPS	739,777	-		_		739,777		-	
GNMA	136,970	-		-		-		136,970	
FFCB	3,071,947	_		1,578,664		1,493,283		_	
FHLB	15,528,205	3,252,336		9,220,866		3,055,003		_	
FHLMC	10,856,877	255,703		6,793,208		513,320		3,294,646	
FNMA	15,440,227	665,881		8,375,601		3,750,838		2,647,907	
Firefighters' Pension	Fund								
	Total			Investmen	t_Ma	turities			
Investment	Fair Value	Less than		One to		Five to		Over	
Description	12/31/2008	 One Year	F	ive Years		Ten Years	Ten Years		
US Treasury Bonds	\$ 375,460	\$ -	\$	-	\$	375,460	\$	-	
US Treasury Notes	3,292,170	1,252,405		1,600,106		439,659		-	
GNMA	2,189,468	-		28,749		-		2,160,719	

Credit Risk - The City's and Pension Funds' investment policies do not further limit their investment choices beyond those referred to in the Public Funds Investment Act and/or the Illinois Pension Code. As of December 31, 2008, the City's investment in the Illinois Funds was rated AAAm by Standard & Poor's rating agency. The Pension Trust Funds' investments, fair values, and credit ratings as described by Standard & Poor's rating agency were as follows:

638,722

545,601

Notes To Basic Financial Statements December 31, 2008

# 3. Cash And Investments

	Police Pension Firefighters' Pension					
		% of		% of		
	Total	Total	Total	Total		
Investment	Fair Value	Invest-	Fair Value	Invest-	Credit	
Description	12/31/2008	ments	12/31/2008	ments	Rating_	
U.S. Government And Agency Securities						
US Treasury Bonds	\$ -	0.00%	\$ 375,460	0.89%	N/A	
US Treasury Notes	15,904,423	16.53%	3,292,170	7.78%	N/A	
US Treasury Inflation Index Note	739,777	0.77%	-	0.00%	N/A	
Government National Mortgage Association	136,970	<u>0.14</u> %	2,189,468	<u>5.17</u> %	N/A	
Subtotal	16,781,170	<u>17.44</u> %	5,857,098	<u>13.84</u> %		
U.S. Government Sponsored Agency						
Securities						
Federal Farm Credit Banks	3,071,947	3.19%	176,156	0.42%	AAA	
Federal Home Loan Banks	15,528,205	16.14%	735,384	1.74%	AAA	
Federal Home Loan Mortgage Corporation	10,856,877	11.29%	2,354,538	5.56%	AAA	
Federal National Mortgage Association	15,440,227	<u>16.05</u> %	5,177,633	<u>12.23</u> %	AAA	
Subtotal	44,897,256	<u>46.67</u> %	8,443,711	<u>19.95</u> %		
Insurance Annuities		<u>0.00</u> %	8,286,037	<u>19.58</u> %	N/A	
Money Market Mutual Funds						
American Funds	2,428,727	2.52%	-	0.00%	AAAm	
Merrill Lynch	-	0.00%	2,335,457	5.52%	AAAm	
Wachovia Securities	-	0.00%	139,487	0.33%	AAAm	
First Midwest Bank	6,854,513	7.13%	9,102,534	21.51%	AAAm	
Founders Bank	74,257	0.08%	-	0.00%	AAAm	
Subtotal	9,357,497	9.73%	11,577,478	<u>27.35</u> %		
Mutual Funds	25,164,579	<u>26.16</u> %		<u>0.00</u> %	N/A	
Common Stock		0.00%	8,162,467	19.28%	N/A	
Total Investments	\$ 96,200,502	100.00%	\$ 42,326,791	<u>100.00</u> %		

N/A - Rating Not Required.

Foreign Currency Risk - the Firefighters' Pension Fund held \$75,798 of investments in common stocks of companies based in foreign countries. The Pension Fund's investments in foreign stocks were denominated in U.S. currency and therefore are not subject to foreign currency risk.

Notes To Basic Financial Statements December 31, 2008

#### 3. Cash And Investments

A reconciliation of the City's cash and investment balances as reported in the basic financial statements and the deposits and investments presented in this note is as follows:

#### Reconciliation of notes to financial statements:

Cash And Investments (Note Above)	
Cash - Carrying Amount Of Deposits	\$ 105,451,616
Cash On Hand	3,853
Investments - City Investment In Illinois Funds	9,776,144
Investments - Police Pension Fund	96,200,502
Investments - Firefighters' Pension Fund	 42,326,791
Total	\$ 253,758,906
Cash And Investments (Basic Financial Statements)	
Primary Government Cash - Statement Of Net Assets	\$ 4,067,495
Primary Government Escrow Deposits - Statement Of Net Assets	5,975,287
Primary Government Investments - Statement Of Net Assets	92,824,301
Pension Trust Funds Cash - Statement Of Fiduciary Net Assets	21,476
Pension Trust Funds Investments - Statement Of Fiduciary Net Assets	 150,870,347
Total	\$ 253,758,906

#### Discretely Presented Component Units

The Joliet Public Library and the Will County Metropolitan Exposition And Auditorium Authority are authorized by the Illinois Compiled Statutes to invest in instruments similar to the City as noted above.

Joliet Public Library:

At December 31, 2008, the Library's cash consisted of demand deposits held at local financial institutions. The carrying amount of the Library's deposits was \$2,280,149 and the bank balance was \$2,332,853.

Custodial Credit Risk - The Library's investment policy requires collateral for all deposits in excess of FDIC limits. As of year-end, all of the bank balances were insured or collateralized by securities held in safekeeping in a custodial account at a federal reserve bank.

Will County Metropolitan Exposition And Auditorium Authority:

At June 30, 2008, the Authority's cash consisted of \$6,300 of petty cash on hand and demand deposits held at local financial institutions. The carrying amount of the Authority's deposits was \$978,122 and the bank balance was \$874,802 all of which were insured or fully collateralized. The Authority had investments in money market mutual funds of \$198,273, which were rated AAAm by Standard & Poors. The Authority also had investments in mutual funds held by First Midwest of \$670,163.

Notes To Basic Financial Statements December 31, 2008

#### 3. Cash And Investments

The Joliet Area Historical Museum:

The Museum is a nonprofit organization that reports under standards set by the Financial Accounting Standards Board. As such, reporting requirements for deposits and investments are different from GASB requirements. At year end, June 30, 2008, the Museum maintained cash of \$224,677 and investments of \$142,305. Deposit and investment risk disclosures were not available.

## 4. Budget, Budget Over-Expenditures And Deficit Equity Balances

The budget is prepared on the same basis and uses the same accounting principles as are used to prepare the financial statements except for the effects of encumbrances. No supplemental appropriations were made during the year. The budget information is presented in this report in all cases where annual appropriations are required. Unexpended budgeted amounts lapse at the end of the budget year. Spending control for most funds is established by the amount of expenditures budgeted for the fund, but management control is exercised at budgetary line item levels.

Expenditures exceeded the amounts budgeted for the following funds:

	Expenditures				
				Actual	
Special Revenue Funds		Budget	Bu	dgetary Basis	
Police Protection Fund	\$	36,179,257	\$	37,650,406	
Fire Protection Fund		22,685,659		22,993,866	
Street Lighting Fund		3,169,036		3,377,299	
School Crossing Guard Fund		443,583		464,255	
Illinois Municipal Retirement Fund		7,860,000		7,882,422	
Tax Incremental Financing Fund #1		2,843,200		3,604,918	
Coliseum Fund		356,402		368,263	
Evergreen Terrace II Fund		-		87,539	

The City did not prepare budgets for the following capital projects funds for the year ended December 31, 2008. These funds' revenue and expenditures were as follows:

Capital Projects Funds	Re	Revenues		Expenditures	
Neighborhood Improvement Fund	\$	\$ -		6,007,294	
Property Improvement Fund		63,718		60,931	
2002 Bond Fund		35		2,680	

The following funds have deficit equity balances as of December 31, 2008 in the amounts indicated:

Special Revenue Funds	
Street Lighting Fund	\$ 1,089,856
Special Service Area Fund	717,876
Coliseum Fund	64,578
Community Development Block Grant Fund	191,089
Capital Projects Fund	
Neighborhood Improvement Fund	19,648

Notes To Basic Financial Statements
December 31, 2008

#### 5. Interfund Balances And Transfers

Fund	<u>F</u>	Receivable		Payable
General Fund:				
Fire Protection Fund	\$	-	\$	2,436,116
Waterworks And Sewerage Fund		2,386,905		
Nonmajor Governmental Funds		1,257,551		-
Nonmajor Enterprise Fund		179,109		
Total General Fund		3,823,565		2,436,116
Police Protection Fund:				
Nonmajor Governmental Funds		-		76,431
Total Police Protection Fund				76,431
Fire Protection Fund:				
General Fund		2,436,116		_
Nonmajor Governmental Funds		274,650		-
Total Fire Protection Fund		2,710,766	-	-
Street And Bridge Fund:				
Nonmajor Governmental Funds		343,656		-
Total Street And Bridge Fund		343,656		-
Vaterworks And Sewerage Fund:				
General Fund		-		2,386,905
Nonmajor Enterprise Fund		16,116		-
Total Waterworks And Sewerage Fund		16,116		2,386,905
Nonmajor Governmental Funds:				
General Fund		_		1,257,551
Police Protection Fund		76,431		, ,
Fire Protection Fund		· <b>-</b>		274,650
Street And Bridge Funds		-		343,656
Nonmajor Governmental Funds		6,480		6,480
Total Nonmajor Governmental Funds		82,911		1,882,337
Nonmajor Enterprise Fund:				
General Fund		-		179,109
Waterworks And Sewerage Fund		-		16,116
Total Nonmajor Enterprise Fund		-		195,225
Grand Total	<u> </u>	6,977,014	\$	6,977,014
Ordina Total	Ψ		Ψ	0,077,01-

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "internal receivables and payables." The purpose of all short term loans is to cover temporary cash shortfalls in funds with deficit cash positions, all of which are expected to be repaid within one year.

#### Due To Primary Government

The Museum's June 30, 2008 financial statements show a liability to the City for \$370,996. This amount reflects the reclassification of unrestricted net assets at year-end as agreed upon in the intergovernmental agreement between the two entities. As of July 1, 2008 this reclassification was reversed to allow the Museum to utilize the funds in the current year's operations. Therefore, this amount is not reflected on the City's financial statements as due from component unit.

Notes To Basic Financial Statements December 31, 2008

#### 5. Interfund Balances And Transfers

Interfund transfers during the year ended December 31, 2008 were as follows:

	Interfund		
Fund	Transfers In	Transfers Out	
General Fund:			
Police Protection Fund	\$ -	\$ 3,859,371	
Fire Protection Fund	-	2,884,359	
Street And Bridge Fund	-	545,000	
Nonmajor Governmental Funds	620,582	7,422,592	
Waterworks And Sewerage Fund	2,589,197		
Total General Fund	3,209,779	14,711,322	
Police Protection Fund:			
General Fund	3,859,371	<u> </u>	
Fire Protection Fund:			
General Fund	2,884,359	-	
Waterworks And Sewerage Fund	65,000		
Total Fire Protection Fund	2,949,359		
Street And Bridge Fund			
General Fund	545,000	-	
Waterworks And Sewerage Fund	1,197,264	-	
Nonmajor Governmental Funds	30,440	400,000	
Total Street And Bridge Fund	1,772,704	400,000	
Waterworks And Sewerage Fund			
General Fund	-	2,589,197	
Fire Protection Fund	-	65,000	
Street And Bridge Fund	-	1,197,264	
Nonmajor Governmental Funds		2,070,734	
Total Waterworks And Sewerage Fund		5,922,195	
Nonmajor Governmental Funds			
General Fund	7,422,592	620,582	
Street And Bridge Fund	400,000	30,440	
Waterworks And Sewerage Fund	2,070,734	-	
Nonmajor Governmental Funds	1,130,344	1,130,344	
Total Nonmajor Governmental Funds	11,023,670	1,781,366	
Grand Total	\$ 22,814,883	\$ 22,814,883	

### Routine Transfers

The above transfers were made to move monies between funds to finance operations and various programs in accordance with budgetary authorizations approved by the City Council. For example, the General Fund transferred \$7,422,592 to the Neighborhood Improvement Fund (a nonmajor capital projects fund) as part of the annual funding for the Neighborhood Improvement Program.

Notes To Basic Financial Statements December 31, 2008

# 6. Capital Assets

Capital asset activity for the year ended December 31, 2008 was as follows:

Primary Government	Balance 12/31/2007	Additions	Reductions	Balance 12/31/2008
Governmental Activities:	12/31/2007	Additions	Reductions	12/31/2000
Capital Assets Not Being Depreciated:				
Land	\$ 13,575,363	\$ 228,811	\$ -	\$ 13,804,174
Construction In Progress	2,464,445	6,429,848	1,633,300	7,260,993
Subtotal	16,039,808	6,658,659	1,633,300	21,065,167
	10,000,000		1,055,500	21,000,107
Depreciable Capital Assets: Infrastructure	389,770,382	14,719,538	•	404,489,920
Land Improvements	1,976,106	6,500	_	1,982,606
Buildings	56,476,179	1,716,935	_	58,193,114
Equipment	37,072,368	5,990,829	1,070,354	41,992,843
Subtotal	485,295,035	22,433,802	1,070,354	506,658,483
				<del></del>
Total At Historical Cost	501,334,843	29,092,461	2,703,654	527,723,650
Less Accumulated Depreciation For:				
Infrastructure	81,555,899	9,928,252	<u> -</u>	91,484,151
Land Improvements	1,056,324	60,220	-	1,116,544
Buildings	15,384,717	1,482,657	-	16,867,374
Equipment	27,277,903	2,860,167	1,066,913	<u>29,071,</u> 157
Total Accumulated Depreciation	125,274,843	14,331,296	1,066,913	138,539,226
Governmental Activities Capital				
Assets, Net	\$ 376,060,000	<b>\$ 14,761,165</b>	<u>\$ 1,636,741</u>	<u>\$ 389,184,</u> 424
Business-Type Activities:				
Capital Assets Not Being Depreciated:				
Land	\$ 3,963,786	\$ 143,409	\$ -	\$ 4,107,195
Construction In Progress	19,783,305	8,471,661	11,772,716	16,482,250
Subtotal	23,747,091	8,615,070	11,772,716	20,589,445
Depreciable Capital Assets:	20,747,001	0,010,070	11,772,710	20,009,440
Waterworks And Sewerage System	329,283,019	17,287,344	_	346,570,363
Parking Decks And Lots	6,983,154	17,201,044	_	6,983,154
Equipment	7,784,778	625,126	38,481	8,371,423
Subtotal	344,050,951	17,912,470	38,481	361,924,940
Total At Historical Cost	367,798,042	26,527,540	11,811,197	382,514,385
			,,	
Less Accumulated Depreciation For:				
Waterworks And Sewerage System	87,490,372	8,616,122	-	96,106,494
Parking Decks And Lots Equipment	3,515,692 5,785,142	173,085 378,147	38,481	3,688,777 6,124,808
Total Accumulated Depreciation	96,791,206	9,167,354	38,481	105,920,079
•	00,101,200	0,107,004	30,401	100,020,019
Business-Type Capital Assets, Net	\$ 271,006,836	<u>\$ 17,360,186</u>	\$ 11,772,716	\$ 276,594,306

Notes To Basic Financial Statements December 31, 2008

# 6. Capital Assets

	Balance 12/31/2007	Additions	Reductions	Balance 12/31/2008
Component Units				
Joliet Public Library Construction In Progress	\$ 21,817,981 2,896,042		\$ 435,759 4,013,402	\$ 26,010,367 -
Less Accumulated Depreciation	9,189,671	968,264	435,759	9,722,176
Joliet Public Library Capital Assets, Net	\$ 15,524,352	\$ 4,777,241	\$ 4,013,402	\$ 16,288,191
	Balance 6/30/2007	Additions	Reductions	Balance 6/30/2008
W.C.M.E.A.A.	\$ 16,551,436	\$ 921,494	\$ -	\$ 17,472,930
Construction In Progress	82,863	72,192	82,863	72,192
Less Accumulated Depreciation	13,329,609	400,784		13,730,393
W.C.M.E.A.A. Capital Assets, Net	\$ 3,304,690	\$ 592,902	\$ 82,863	\$ 3,814,729
The Joliet Area Historical Museum	\$ 38,128	\$ 3,185	\$ -	\$ 41,313
Construction in Progress	37,352	211,986	-	249,338
Less Accumulated Depreciation	19,153	4,562	<del>-</del>	23,715
The Joliet Area Historical Museum				
Capital Assets, Net	\$ 56,327	\$ 210,609	\$ -	\$ 266,936

Depreciation expense was charged to the City's governmental functions as follows:

General Government	\$ 377,848
Public Safety	2,515,746
Streets And Bridges	10,454,653
Culture And Recreation	66,861
Community Development	 916,188
Total Depreciation Expense	\$ 14,331,296

Notes To Basic Financial Statements December 31, 2008

#### 7. Pension And Retirement Fund Commitments

#### Illinois Municipal Retirement Fund

Plan Description. The City's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The City plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, the City's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statutes require employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City contribution rate for calendar year 2008 was 13.37 percent of annual covered payroll. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For 2008, the City's annual pension cost of \$4,673,731 for the Regular plan was equal to your employer's required and actual contributions.

Three-Year Trend Information for the Regular Plan

Fiscal Year Ending	nual Pension Cost (APC)	Percentage of APC Contributed	Pension
12/31/08	\$ 4,673,731	100%	\$ -
12/31/07	3,969,809	100%	-
12/31/06	3,682,544	100%	-

The required contribution was determined as part of the December 31, 2006, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2006, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 11.6%, per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the City's Regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The City's Regular plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2006, valuation, was 24 years.

Notes To Basic Financial Statements December 31, 2008

#### 7. Pension And Retirement Fund Commitments

Funded Status and Funding Progress. As of December 31, 2008, the most recent actuarial valuation date, the Regular plan was 56.72 percent funded. The actuarial accrued liability for benefits was \$97,872,748 and the actuarial value of assets was \$55,509,429, resulting in an underfunded actuarial accrued liability (UAAL) of \$42,363,319. The covered payroll (annual payroll of active employees covered by the plan) was \$34,926,849 and the ratio of the UAAL to the covered payroll was 121 percent.

The schedule of funding progress presented as RSI following the notes to basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Police Pension and Firefighter's Pension Plans

#### Plan Descriptions

The City contributes to two single-employer defined benefit pension plans: the Joliet Police Pension Plan and the Joliet Firefighters' Pension Plan (Plans). Each plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments to plan members and beneficiaries. Sworn Police and Fire personnel are covered by the Plans. The plans are part of the City of Joliet's financial reporting entity and are included in the City's financial report as pension trust funds. Although these are single-employer pension plans, the defined benefits and employee and employer contribution requirements are governed by Illinois Compiled Statutes and may only be amended by the Illinois legislature. The Joliet Police Pension Fund is administered by the Joliet Police Pension Board of Trustees. The Joliet Police Pension Fund issues a publicly available financial report that includes financial statements and required supplementary information. The financial report may be obtained by writing to the City of Joliet Administrative Office, 150 West Jefferson Street, Joliet, Illinois 60432-4156. The Joliet Firefighters' Pension Fund is administered by the Joliet Firefighters' Pension Board of Trustees. The Joliet Firefighters' Pension Fund issues a separate financial report which may be obtained by writing to the Joliet Firefighters' administrative office, 101 East Clinton Street, Joliet, Illinois 60432. At January 1, 2006 (the date of the latest actuarial valuation) membership in each plan consisted of the following:

	Police <u>Pension</u>	Firefighters' <u>Pension</u>
Retirees And Beneficiaries Currently		
Receiving Benefits	126	128
Terminated Employees Entitled To But		
Not Yet Receiving Benefits	<del>-</del>	-
Active Plan Members	<u>302</u>	208
Total	<u>428</u>	<u>336</u>

Notes To Basic Financial Statements December 31, 2008

#### 7. Pension And Retirement Fund Commitments

Summary Of Significant Accounting Polices And Plan Asset Matters

#### Basis Of Accounting

The Police Pension Fund and the Firefighters' Pension Fund are pension trust funds and are accounted for by the accrual basis of accounting. Employee and employer contributions are recognized as additions when due, pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

#### Method Used To Value Investments

Plan investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value. Details regarding cash and investments are disclosed in Note 3.

#### Funding Policy

The City funds its contributions to the Police and Firefighter's pension plans through an annual tax levy. The levy amount is actuarially determined as the annual contribution necessary to fund the normal costs, plus the amount to amortize the unfunded accrued liability.

The City's annual pension cost and net pension asset for the police and firefighter's pension plans for the fiscal year ended December 31, 2008 were based on actuarial valuations performed as of December 31, 2007 (the most recent fiscal year for which actuarial information is available). Details were as follows:

	Police Pension Plan		Firefighter's Pension Plan	
Annual Required Contribution	\$	7,363,057	\$	5,978,716
Interest On Net Pension Asset		83,376		26,991
Adjustment To Annual Required Contribution	(	52,754)	(	17,078)
Annual Pension Cost		7,393,679		5,988,629
Contributions Made		5,291,233		4,761,086
(Decrease) In Net Pension Asset	(	2,102,446)	(	1,227,543)
Net Pension (Obligation) At January 1, 2007	(	<u>1,1</u> 11,679)	(	359,882)
Net Pension (Obligation) At December 31, 2007	(\$	3,214,125)	(\$	1,587,425)

The net pension obligation of \$4,801,550 has been recorded as a liability in the statement of net assets.

Notes To Basic Financial Statements December 31, 2008

# 7. Pension And Retirement Fund Commitments

	Police Pension Plan	Firefighter's Pension Plan
Contribution Rates City Plan Members	23.120% 9.910%	26.300% 9.455%
Actuarial Valuation Date	1/1/2008	1/1/2008
Actuarial Cost Method	Entry Age	Entry Age
Amortization Method	Level Percentage Of Pay, Closed	Level Percentage Of Pay, Closed
Remaining Amortization Period	25 years 6 months	25 years 6 months
Asset Valuation Method	Market	Market
Actuarial Assumptions Investment Rate of Return Projected Salary Increases Cost Of Living Adjustments Post-Retirement Benefit Increases Inflation Rate	7.00% 5.25% 3.00% 3.00% 3.00%	7.00% 5.25% 3.00% 3.00% 3.00%

### Three-Year Trend Information:

	Year <u>Ending</u>	Annual Pension Cost (APC)	Percentage Of APC Contributed	Net Pension (Obligation) <u>Asset</u>
Police Pension Plan:	12/31/2007	\$ 7,393,679	71.4%	\$ (3,214,125)
	12/31/2006	5,257,065	84.7%	(1,111,679)
	12/31/2005	4,683,959	83.0%	(305,199)
Firefighters Pension Plan:	12/31/2007	\$ 5,988,629	79.5%	\$ (1,587,425)
	12/31/2006	4,811,307	79.9%	(359,882)
	12/31/2005	4,179,343	82.5%	608,789

Notes To Basic Financial Statements December 31, 2008

#### 8. Post Employment Benefits Other Than Pensions

The City adopted the provisions of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, in 2006. This Statement was implemented prospectively, therefore, the net other postemployment benefit (OPEB) obligation was recorded as zero at transition.

Plan Description: The City administers a single-employer defined benefit healthcare and life insurance plan the Retiree Healthcare And Life Insurance Plan (RHLIP). The plan provides lifetime healthcare and life insurance for eligible retirees and their dependents through the City's group health insurance plan, which covers both active and retired members. Benefit provisions are established through negotiations between the City and the unions representing City employees and are renegotiated each bargaining period. RHLIP does not issue a stand-alone financial report.

Funding Policy: Contribution requirements are also negotiated between the City and union representatives. All plan funding is done on a pay-as-you-go basis. Currently, the retired employees pay the blended 1988 premium rate for healthcare insurance and the City pays the difference between the current blended rate and the 1988 blended rate. Additionally, the City pays 100 percent of the premiums to provide group term life insurance of \$12,500 for qualifying retired police officers and \$10,000 for all other qualifying retired employees. For fiscal year 2008, the City contributed \$5,160,371 to the plan, total retiree contributions were \$310,226.

Annual OPEB Cost and Net OPEB Obligation: The City's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to RHLIP:

Annual Required Contribution	\$	15,623,247
Interest On Net OPEB Obligation .		1,061,398
Adjustment To Annual Required Contribution		(842,119)
Annual OPEB Cost		15,842,526
Contributions Made		(5,160,371)
Increase In Net OPEB Obligation		10,682,155
Net OPEB Obligation - Beginning Of Year	٠	23,586,633
Net OPEB Obligation - End Of Year	\$	34,268,788

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2008, 2007, and 2006 was as follows:

		Annual	Percentage	Net
	Year	OPEB	Of APC	OPEB
	Ending	Cost (APC)	Contributed	Obligation
RHLIP Plan:	12/31/2008	\$ 15,842,526	32.6%	\$ 34,268,788
	12/31/2007	16,741,000	27.5%	23,586,633
	12/31/2006	15,373,813	25.6%	11,443,600

Notes To Basic Financial Statements December 31, 2008

#### 8. Post Employment Benefits Other Than Pensions

The total net OPEB obligation of \$34,268,788 has been recorded in the statement of net assets. The City estimates \$4,801,000 is due within one year. Payments to liquidate the liability have typically been made by the General, Police Protection, Fire Protection and Waterworks And Sewerage Funds.

Funded Status and Funding Progress: As of January 1, 2008, the actuarial accrued liability for benefits was \$167,485,137, all of which was unfunded. There has been no change in funding this program. The covered payroll (annual payroll of active employees covered by the plan) was \$68,556,033, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 244.30 percent.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the City are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents only the current and prior year during this second year of implementation, however, in subsequent years, multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits will be provided.

Methods and Assumptions: Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the City and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

Significant methods and assumptions were as follows:

Actuarial valuation date:

January 1, 2008

Actuarial cost method:

Entry Age Normal

Amortization method:

Level Percentage Of Payroll, Open

Remaining amortization period:

27 years

Actuarial assumptions:

Discount Rate

5.0%

Wage Inflation

4.0%

Projected Salary Increases

5.5%

Healthcare Trend Rate

5.0%

#### 9. Commitments And Contingencies

#### Litigation

The City is currently a defendant in several lawsuits. In the opinion of the City, resolution of any of these cases, either individually or in aggregate, would not involve a substantial liability.

Notes To Basic Financial Statements December 31, 2008

#### 9. Commitments And Contingencies

Enterprise Fund Commitments

Purchase commitments as of December 31, 2008 amounted to \$7,413,523 and \$188,147 in the Waterworks And Sewerage Fund and the Parking Meter Fund, respectively. These commitments primarily relate to capital projects.

#### 10. Compensated Absences

All full-time City employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. The City has recorded the liability for compensated absences using the "Vesting Method". Under the Vesting Method, the liability is measured based on the sick leave, vacation, and comp time accumulated at the balance sheet date by those employees who are eligible to receive payments upon termination. Amounts in excess of the payment allowed at termination are excluded because those balances are available only for use as paid time off. The governmental liabilities are typically liquidated by the General, Police Protection, and Fire Protection Funds. The City's liability for compensated absences as of December 31, 2008 is as follows:

	Balance 12/31/2007	Additions	Reductions	Balance 12/31/2008	Amount Due Within One Year
Governmental Activities Business-Type Activities:	\$ 16,326,286	\$ 1,190,274	\$ 496,277	\$ 17,020,283	\$ 786,337
Waterworks And Sewerage Fund Parking Meter Fund Total Business-Type	1,113,822 102,084 1,215,906	91,795 13,656 105,451	78,424 6,783 85,207	1,127,193 108,957 1,236,150	50,088 5,306 55,394
Total Liability	\$ 17,542,192	\$ 1,295,725	\$ 581,484	\$ 18,256,433	<u>\$ 841,731</u>

#### 11. Risk Management

The City is exposed to various risks of loss related to torts: theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City accounts for its risk financing activities in the General Fund. The General Fund pays all general liabilities, unemployment and workers' compensation, and auto and collision claims for which the City is held liable. The City's Consolidated Property & Casualty Insurance Program consists of primary package insurance coverage consists of excess specific coverage for General, Auto, Police / Law Enforcement, Public Official / Employment Practices Liability (EPL), and Employee Benefit Liability (EMT). The coverage limit on the primary package policy is \$10,000,000 per occurrence and aggregate with an additional \$10,000,000 umbrella extending over the initial \$10,000,000 package limit. The Self-Insured Retention (SIR) is \$1,000,000 for all package components. Worker's Compensation Excess Specific coverage is to statutory limits with \$1,000,000 of employer's liability. The SIR for this line is \$600,000. The City's property coverage is all risk, repair or replacement Full Limit Value (FLV) with a \$100,000 deductible.

Notes To Basic Financial Statements December 31, 2008

#### 11. Risk Management

This coverage includes Extra Expense (\$500,000 per named location), EDP equipment (FLV per named location), Valuable Papers (\$2,500,000 per named location), Blanket Auto Physical Damage (\$2,500,000 all locations, ACV), Property in Transit and Builder's Risk coverage at various limits as well as Earthquake (\$50,000,000 with a \$50,000 deductible) coverage for a Total Insured Value (TIV) of \$268,343,379.

The City's Boiler and Machinery coverage has a full-limit value per occurrence with a \$100,000 deductible. All coverage is on an "Occurrence" form/basis. There were no significant reductions in insurance coverage from the previous year. Settled claims have not exceeded the insurance coverage in the last three years.

The City also participates in an externally administered self-insurance program for workers' compensation, unemployment compensation, and medical claims. The City's group health insurance plans maintain specific stop loss coverage for claims in excess of \$200,000 and aggregate stop loss coverage for total plan losses in excess of 125 percent of projected claims. Dental coverage benefits are limited to \$1,000 per covered individual per year. The claims liability of \$3,373,687 for workers' compensation is reported as a long-term obligation in the statement of net assets; the amount is based on the estimated outcome of outstanding claims on a case-by-case basis. The amount estimated to be paid within one year is \$1,473,687. The claims are typically paid by the General Fund.

The liability for health claims of \$1,012,000 is reported in the General Fund. The amount is based on reported claims due and payable at year-end along with an estimate of claims that were incurred before year-end but not yet reported.

Changes in the claims liability amounts in the fiscal years ended December 31, 2008 and 2007 were as follows:

	Workers'		Health			
	Co	mpensation		Claims		Total
Claims Liability, December 31, 2006	\$	3,280,055	\$	858,600	\$	4,138,655
Incurred Claims		2,600,967		16,317,075		18,918,042
Change In Estimates		(310,021)		-		(310,021)
Claim Payments		(2,600,967)		(16,054,875)		(18,655,842)
Claims Liability, December 31, 2007		2,970,034		1,120,800		4,090,834
Incurred Claims		2,219,974		16,069,836		18,289,810
Change In Estimates		403,653		(108,800)		294,853
Claim Payments		(2,219,974)		(16,069,836)		(18,289,810)
Claims Liability, December 31, 2008	\$	3,373,687	\$	1,012,000	<u>\$</u>	4,385,687

#### 12. Commercial Loans

The City maintains a revolving loan account at a local bank with a one year maturity. It is used to fund the City's purchase and rehabilitation of various residences under the City's Home Loan Program. This loan had a balance outstanding on December 31, 2007 and 2008 of \$674,640 and \$134,634, respectively. The original loan of \$674,640 was repaid and loans were advanced of \$134,634 during the year ended December 31, 2008.

Notes To Basic Financial Statements December 31, 2008

# 13. Long-Term Debt

Changes in long-term debt during the year are as follows:

	Balance December 31, 2007	Debt Issues	Debt Retired	D	Balance ecember 31, 2008	ľ	Amounts Due Within One Year
Primary Government Governmental Activities:			<del></del>				
General Obigation Bonds	\$ 11,980,000	\$ _	\$ 640,000	\$	11,340,000	\$	665,000
Equipment Loan Payable	<u>566,565</u>	 	13 <u>4,</u> 460		432,105		139,165
Total Governmental							
Activities:	12,546,565	 	 774,460		11,772,105		804,165
Business-Type Activities: Waterworks and Sewerage							
Revenue Bonds	61,260,000	 -	 2,805,000		58,455,000		4,420,000
Total Primary Government	\$ 73,806,565	\$ -	\$ 3,57 <u>9,</u> 460	\$	70,227,105	\$	5 <u>,224</u> ,165

Annual debt service payments required to service outstanding bonds at December 31, 2008 are as follows:

### Governmental Activities:

General Obligation Bonds:

Years Ending

December 31	Interest		Interest Principal			Total
2009	\$	471,144	\$	665,000	\$	1,136,144
2010		447,869		695,000		1,142,869
2011		423,544		725,000		1,148,544
2012		398,169		755,000		1,153,169
2013		369,856		790,000		1,159,856
2014-2018		1,340,268		4,495,000		5,835,268
2019-2021		308,656		3,215,000		3,523,656
	\$	3,759,506	\$	11,340,000	<u>\$</u>	15,099,506

### Governmental Activities:

Equipment Loan:

	F	
Years	-nau	201
i Cui S		ru.

December 31	1	nterest	F	Principal	Total
2009	\$	13,627	\$	139,165	\$ 152,792
2010		8,813		143,980	152,793
2011	<u></u>	3,832		148,960	 15 <u>2,792</u>
	\$	26,272	\$	432,105	\$ 458,377

Notes To Basic Financial Statements December 31, 2008

# 13. Long-Term Debt

#### **Business-Type Activities:**

Revenue Bonds:

Years Ending						
December 31,	Interest		Principal		Total	
2009	\$	2,687,380	\$	4,420,000	\$	7,107,380
2010		2,425,913		4,620,000		7,045,913
2011		2,234,195		2,470,000		4,704,195
2012		2,052,500		4,975,000		7,027,500
2013		1,797,400		5,240,000		7,037,400
2014-2018		4,921,875		28,230,000		33,151,875
2019-2022		603,700		8,500,000		9,103,700
	\$	16,722,963	<u>\$</u>	58,455,000	\$	75,177,963
	\$	16,722,963	\$	58,455,000	\$	75,177,963

#### General Obligation Bonds Payable

General obligation bonds outstanding at December 31, 2008 are summarized as follows:

General Obligation	<u>Series</u>	Interest <u>Rates</u>	<u>Dated</u>		<u>Principal</u>
Refunding Issue	2005	3.00-4.75%	5/1/2005	\$	11,340,000
				_\$_	11,340,000

#### 2005 Series Bonds

The 2005 Series Bonds are General Obligation Refunding Bonds with an issue date of May 1, 2005 for \$12,855,000, issued to advance refund the majority of then outstanding 2002 Series Bonds. The 2005 Series Bonds are payable in varying amounts beginning December 15, 2005 until December 15, 2021. Interest is due semi-annually at rates ranging from 3.00 percent to 4.75 percent. Bonds due December 30, 2005-2014, inclusive, are non-callable. Bonds due December 30, 2015-2021, inclusive, are callable in whole or in part on any date on or after December 30, 2014, at a price of par and accrued interest. The 2005 bond issue has been paid from the Corporate Bond And Interest Fund through a transfer of Gaming Tax Revenue.

#### Equipment Loan

The City borrowed \$696,581 on September 6, 2006 to be used to purchase radio and communications equipment. The loan is payable in semi-annual installments of \$76,396 (which includes both principal and interest at 3.43 percent) beginning March 6, 2007 through September 6, 2011.

Notes To Basic Financial Statements December 31, 2008

## 13. Long-Term Debt

Revenue Bonds Payable

Revenue obligations outstanding at December 31, 2008 are summarized as follows:

	<u>Series</u>	Interest <u>Rates</u>	<u>Dated</u>		Principal
Revenue Bond	1989	6.75 - 9.75%	10/1/1989	\$	4,250,000
Revenue Bond	2002A	3.00 - 5.00%	3/1/2002		12,920,000
Revenue Bond	2003	3.80 - 4.00%	12/1/2003		10,000,000
Revenue Bond	2004	5.00%	3/1/2004		25,000,000
Revenue Bond	2006	4.00%	12/1/2006		6,285,000
				\$_	58,455,000

#### 1989 Series Bonds

The 1989 Series Bonds are Waterworks and Sewerage Fund Revenue Bonds issued October 1, 1989 for \$19,200,000 at 6.75 percent - 9.75 percent. These bonds were issued to fund in part, the construction of a new water supply system using the Kankakee River as a source. These bonds are payable in varying amounts from January 1, 1992 until January 1, 2010.

The City is required to hold in reserve \$1,901,011, which represents 10 percent of the original net proceeds received from the bond issue. This reserve is reflected as "Net Assets, Restricted for Bond Debt Service" in the financial statements.

The 1989 Series Bonds were originally sold to the Illinois Development Finance Authority (IDFA). A secondary sale of these bonds by IDFA during 1992 resulted in a \$433,076 gain to the City. The City irrevocably waived its right to optionally redeem the Bonds prior to their stated maturity in order to facilitate the secondary sale of the Bonds.

#### 2002A Series Bonds

On March 1, 2002, the City issued \$23,800,000 Waterworks and Sewerage Revenue Bonds. The bond proceeds were used to finance the construction and improvement of the Westside Wastewater Treatment Plant. These revenue bonds are payable in varying amounts beginning January 1, 2003 until January 1, 2022. Bonds due January 1, 2003-2012, inclusive, are non-callable. Bonds due January 1, 2013-2022, inclusive, are callable in whole or in part on any date on or after January 1, 2012, at a price of par and accrued interest. The interest rates on the bonds range from 3.00 percent to 5.00 percent.

Notes To Basic Financial Statements December 31, 2008

#### 13. Long-Term Debt

#### 2003 Series Bonds

On December 1, 2003, the City issued \$10,000,000 Waterworks and Sewerage Revenue Bonds. The bond proceeds were used to finance the construction and improvement of water supply facilities, including the construction of hydrous manganese oxide radium removal facilities at ten locations throughout the existing water system. These revenue bonds are payable in varying amounts beginning January 1, 2017 until January 1, 2019. The bonds are callable in whole or in part on any date on or after January 1, 2013. The interest rates on the bonds range from 3.80 percent to 4.00 percent.

#### 2004 Series Bonds

The City issued \$25,000,000 of water revenue bonds dated March 1, 2004 to be used to finance the construction and improvement of water supply facilities. The bonds are payable in varying annual installments from January 1, 2009 through January 1, 2016. The bonds are callable in whole or in part on any date on or after January 1, 2013. The interest rate on the bonds is 5.00 percent.

#### 2006 Series Bonds

The City issued \$6,290,000 of Waterworks and Sewerage Revenue Refunding Bonds dated December 1, 2006 to be used to advance refund \$5,920,000 of outstanding 2002A Series Bonds. The bonds are payable in varying annual installments from January 1, 2008 through January 1, 2022. Bonds due January 1, 2008-2015, inclusive, are non-callable. Bonds due January 1, 2016-2022, inclusive, are callable in whole or in part on any date on or after January 1, 2015, at a price of par and accrued interest. The interest rate on the bonds is 4.00 percent.

#### Prior-Year Defeasance Of Debt

In prior years, the City defeased certain general obligation and other bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trusts account assets and the liability for the defeased bonds are not included in the City's financial statements. At December 31, 2008, \$15,730,000 of bonds outstanding is considered defeased.

#### 14. Conduit Debt Obligations

On December 13, 1999, the City issued Special Service Area No. 66 Unlimited Tax Bond, Series 1999 in the amount of \$9,250,000 to Raceway Associates L.L.C. to provide for improvements to infrastructure around the facility. These bonds are special limited liability obligations of the City payable solely and only from the levy of an Ad Valorem tax in Special Service Area No. 66 of which Raceway Associates L.L.C. is the sole taxpayer. The bonds do not constitute a debt or pledge of the faith and credit of the City, and accordingly have not been reported in the accompanying financial statements. At December 31, 2008, the Special Service Area No. 66 Unlimited Tax Bond, Series 1999 outstanding balance was \$4,290,000.

Notes To Basic Financial Statements December 31, 2008

### 14. Conduit Debt Obligations

On June 1, 1997, the City issued Economic Development Revenue Bond (Route 66 Project), Series 1997 in the amount of \$4,000,000 to Route 66 Raceway to provide for improvements to infrastructure around the facility. These bonds are special limited liability obligations of the City, payable solely and only from the revenues and receipts derived from the Construction Agreement and Tax Deferred Obligation. The bonds do not constitute a debt or pledge of the faith and credit of the City, and accordingly have not been reported in the accompanying financial statements. At December 31, 2008, the Economic Development Revenue Bond (Route 66 Project), Series 1997 outstanding balance was \$2,308,592.

The total conduit debt outstanding at December 31, 2008 was \$6,598,592.

### 15. Significant Waterworks And Sewage Fund Customers

Revenue from water and sewer service charges and annual usage in cubic feet from the ten largest users for the year ended December 31, 2008 are as follows:

	Annual Usage	
	Cubic Feet	Revenues
Village of Shorewood	53,163,100	\$ 1,137,289
Ecolab, Inc.	24,393,000	667,881
Ineos Silicas Americans LLC	23,697,900	914,864
Village of Rockdale	22,016,800	1,130,310
P Q Corp.	18,724,500	486,690
Silver Cross Hospital	6,901,600	369,933
St. Joseph Hospital	6,517,800	287,930
East Joliet Sanitary District	5,567,300	1,006,077
Lockport Township Water Department	4,123,700	86,117
Village of Channahon	3,634,900	 99,717
Total Ten Largest System Users	168,740,600	\$ 6,186,808
Total System Users	603,449,295	\$ 26,320,201
Ten Largest As A Percentage Of Total System	07.00%	00.540/
Users	27.96%	 23.51%

Notes To Basic Financial Statements December 31, 2008

# 16. Explanation Of Differences Between The Governmental Funds Balance Sheet And The Statement Of Net Assets

	Total Governmental Funds	Long-Term Reclassifications tal Assets, And Liabilities (1) Eliminations (2)		Statement Of Net Assets
ASSETS				
Cash	\$ 2,917,668	\$ -	\$ -	\$ 2,917,668
Investments	57,074,225	-	-	57,074,225
Receivables, Net	49,885,087	-	-	49,885,087
Inventory	334,634	-	-	334,634
Internal Receivables	6,960,898	•	(4,394,884)	2,566,014
Unamortized Bond Issue Costs	-	149,491	-	149,491
Capital Assets	-	389,184,424	<u> </u>	389,184,424
Total Assets	\$ 117,172,512	\$ 389,333,915	\$ (4,394,884)	\$ 502,111,543
LIABILITIES				
Voucher Payable	\$ 8,348,550	\$ -	\$ -	\$ 8,348,550
Customer Deposits And	φ ο,σ.ο,σοσ	<b>▼</b>	*	-,,-
Credits	5,161,105	_	_	5,161,105
Health Claims Payable	1,012,000	_	_	1,012,000
Deferred Revenues-Taxes	31,450,198	-	-	31,450,198
Deferred Revenues-Other	5,845,718	(3,935,973)	_	1,909,745
Internal Payables	4,394,884	(0,000,0,0)	(4,394,884)	
Due To Component Units	-	_	-	_
Commercial Loans	134,634	<u></u>	-	134,634
Other	14,008	_	_	14,008
Long-Term Liabilities	'			•
Due Within One Year	_	7,501,499	-	7,501,499
Due After One Year	-	61,030,883	-	61,030,883
Total Liabilities	56,361,097	64,596,409	(4,394,884)	116,562,622
FUND BALANCES/NET ASSET Total Fund Balance/				
Net Assets	60,811,415	324,737,506		385,548,921
Total Liabilities And Fund Balance / Net Assets	\$ 117,172,512	\$ 389,333,915	\$ (4,394,884)	\$ 502,111,543

Notes To Basic Financial Statements December 31, 2008

# 16. Explanation Of Differences Between The Governmental Funds Balance Sheet And The Statement Of Net Assets

(1) When capital assets (land, buildings, and equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net assets includes those capital assets among the assets of the City as a whole.

Costs Of Capital Assets Less Accumulated Depreciation \$ 527,723,650 138,539,226

\$ 389,184,424

The bond issuance costs of the 2005 general obligation refunding bonds have been recorded as expenditure for governmental fund reporting but they have been capitalized and amortized for the statement of net assets.

Unamortized Bond Issuance Cost

\$\_\_ 149,491

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (for example, receivables) are offset by deferred revenues in the governmental funds and thus are not included in fund balance.

Deferred Revenue - Other

**\$** 3.935,973

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly, are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net assets.

General Obligation Bonds, Loans, Claims Liabilities, Other Postemployment Benefits, Compensated Absences, Police Pension - Net Pension Obligation and Police Pension - Net Pension Obligation.

Due Within One Year Due After One Year \$ 7,501,499 61,030,883

Total Long-term Liabilities

\$ 68,532,382

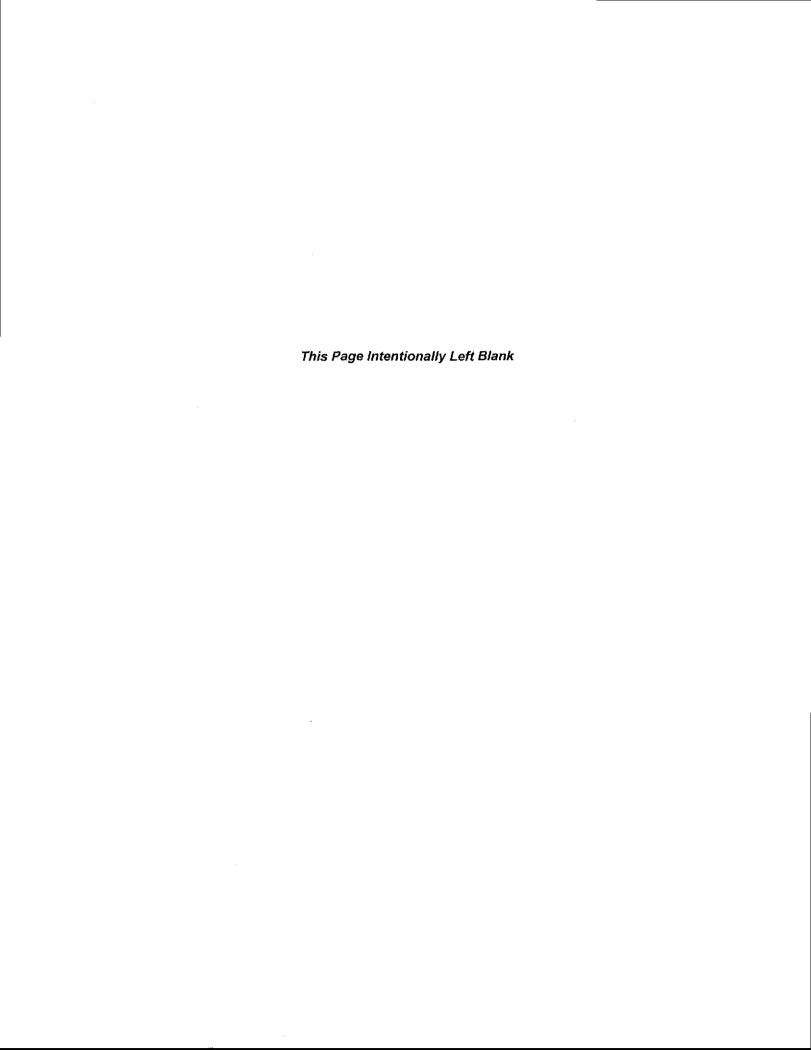
(2) Internal payables have been netted against internal receivables and displayed in the asset section of the statement of net assets. This net amount will be entirely offset by a reciprocal balance in the business-type activities resulting in a complete elimination of internal balances in the primary government total column.

Notes To Basic Financial Statements
December 31, 2008

### 17. Prior Period Adjustments

The Will County Metropolitan Exposition And Auditorium Authority – Component Unit:

Several years ago the WCMEAA had recorded an intergovernmental receivable from the City of Joliet in the amount of \$998,936. This represented a beneficial interest received from the City of the Joliet for the top floor of deck A and deck B of the parking facilities adjacent to the Rialto Theatre. Through mutual consent, the Authority and City have agreed that part of the consideration received from the City in prior years, recorded as grant revenue by the Authority should have been considered a repayment of the intergovernmental loan. As a result, a prior period net asset adjustment of \$998,936 has been recorded by both the City and the Authority. This adjustment has no effect on current year operating results.





Required Supplementary Information December 31, 2008

Illinois Municipal Retirement Fund

# **Schedule Of Funding Progress**

Actuarial Valuation Date	 Actuarial Value Of Assets (a)	(	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)		Funded Ratio (a/b)	_	Covered Payroll (c)	UAAL As A Percentage Of Covered Payroll ((b-a)/c)	
12/31/08	\$ 55,509,429	\$	97,872,748	\$ 42,363,319		56.72%	\$	34,956,849	121.19%	
12/31/07	69,733,407		97,400,841	27,667,434		71.59%		32,406,604	85.38%	
12/31/06	66,931,132		92,217,351	25,286,219		72.58%		30,662,317	82.47%	

Required Supplementary Information December 31, 2008

Retiree Healthcare And Life Insurance Benefit Programs

### **Schedule Of Funding Progress**

Actuarial Valuation Date	Actuarial Value Of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL As A Percentage Of Covered Payroll ((b-a)/c)
1/1/2008	\$ -	\$ 167,485,137	\$ 167,485,137	0.00%	\$ 68,556,033	244.30%
1/1/2007	-	201,403,000	201,403,000	0.00%	61,364,000	328.21%
1/1/2006	-	186,484,428	186,484,428	0.00%	59,004,055	316.05%

The City adopted the provisions of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, in 2006. This Schedule provides information for as many years as is available.

The City funds the benefits on a pay-as-you-go basis, therefore, there are no plan assets at year-end.

Required Supplementary Information December 31, 2008

Police And Firefighters' Pension Plans

# **Schedules Of Funding Progress**

Actuarial Valuation Date		Actuarial Value Of Assets (a)		Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Covered Ratio Payroll (a/b) (c)		Payroll	UAAL As A Percentage Of Covered Payroll ((b-a)/c)
POLICE PE	NSK								
1/1/2008	\$	103,850,735	\$	195,400,478	\$ 91,549,743	53.15%	\$	24,954,438	366.87%
1/1/2007		95,538,634		182,417,318	86,878,684	52.37%		23,422,967	370.91%
1/1/2006		88,006,571		152,294,592	64,288,021	57.79%		19,409,307	331.22%
1/1/2005		82,605,121		141,764,187	59,159,066	58.27%		18,832,734	314.13%
1/1/2004		77,971,655		125,824,687	47,853,032	61.97%		17,894,736	267.41%
1/1/2003		73,027,542		114,090,354	41,062,812	64.01%		16,455,079	249.54%
1/1/2002		69,055,310		101,110,706	32,055,396	68.30%		15,139,851	211.73%
1/1/2001		64,357,889		95,352,319	30,994,430	67.49%		14,250,308	217.50%
1/1/2000		59,526,218		86,490,435	26,964,217	68.82%		13,064,106	206.40%
1/1/1999		55,470,774		75,462,790	19,992,016	73.5%		11,950,196	167.29%
FIREFIGHT	ERS	PENSION PL	AN:						
1/1/2008	\$	64,196,270	\$	151,255,803	\$ 87,059,533	42.44%	\$	17,078,653	509.76%
1/1/2007		60,375,256		128,989,157	68,613,901	46.81%		16,024,475	428.18%
1/1/2006		56,913,080		112,702,142	55,789,062	50.50%		13,986,542	398.88%
1/1/2005		54,250,492		103,060,972	48,810,480	52.64%		13,582,893	359.35%
1/1/2004		52,632,503		87,093,270	34,460,767	60.43%		12,528,482	275.06%
1/1/2003		52,346,958		81,785,148	29,438,190	64.01%		11,889,353	247.60%
1/1/2002		52,051,036		73,920,220	21,869,184	70.42%		11,200,576	195.25%
1/1/2001		50,786,052		71,835,215	21,049,163	70.70%		11,089,742	189.81%
1/1/2000		47,979,994		68,593,241	20,613,247	69.95%		10,086,281	204.37%
1/1/1999		44,529,555		60,702,119	16,172,564	73.36%		8,578,548	188.52%

<sup>\*</sup> The information is based on the actuarial value of plan assets per the Gabriel, Roeder, Smith & Company's most recently available actuarial valuation report. The asset value includes receivables for contributions not yet received but attributable to prior plan years.

<sup>\*\*</sup> This amount is based on the Entry Age Normal Method. The Entry Age Normal is used to determine the required contribution.

Required Supplementary Information December 31, 2008

# **Schedules Of Employer Contributions**

	Police Pe	nsion Plan	Firefigher's I	Pension Plan				
Year	An	nual	Annual					
Ended	Required	Percentage	Required	Percentage				
December 31,	Contribution	Contributed	Contribution	Contributed				
2007	\$ 7,363,057	71.90%	\$ 5,978,716	79.63%				
2006	5,248,252	84.80%	4,828,886	79.58%				
2005	4,699,264	82.77%	4,221,276	81.69%				
2004	3,950,970	81.62%	3,417,986	85.11%				
2003	3,416,752	91.76%	3,026,390	91.15%				
2002	2,834,145	99.47%	2,549,186	94.45%				
2001	2,728,818	84.25%	2,393,275	79.00%				
2000	2,440,672	84.09%	2,080,480	80.24%				
1999	2,046,548	87.68%	1,710,170	93.13%				

As stated in the actuary's reports the required contributions are for the following tax levy year. Therefore, the required contributions for the year ending December 31, 2007 are for the 2008 tax levy and will be collected during the fiscal year ending December 31, 2009.

# Required Supplementary Information General Fund

		Original Budget	 Final Budget	Act	ual Amounts GAAP Basis	Less eginning umbrances
Revenue						
Local Taxes:						
Property Taxes	\$	3,421,349	\$ 3,421,349	\$	3,435,434	\$ -
Home Rule Sales Tax		60,000	60,000		-	-
Utility Tax		5,679,281	5,679,281		5,937,486	-
Real Estate Transfer Tax		2,800,000	2,800,000		1,836,220	-
Title And Registration Tax		160,000	160,000		129,311	-
Amusement Tax		130,000	130,000		102,564	-
Hotel Motel Tax		1,879,750	1,879,750		1,952,908	-
Payments In Lieu Of Taxes		65,000	65,000		310,917	-
State Shared Revenues:						
Gaming Tax		33,757,815	33,757,815		28,335,881	-
Para Mutual Tax		200,000	200,000		146,316	-
Automobile Rental Tax		30,000	30,000		28,451	-
Federal Grants		509,598	509,598		929,778	-
Charges For Services		115,000	115,000		139,133	=
Licenses		413,438	413,438		429,398	-
Permits		1,457,899	1,457,899		1,089,297	-
Rentals		555,000	555,000		448,771	-
Franchise Fees		1,411,583	1,411,583		1,381,652	_
Municipal Waste Fees		9,071,396	9,071,396		9,070,221	_
Inspection Fees		174,120	174,120		452,978	_
Other Fees		2,957,584	2,957,584		1,424,665	-
Fines		1,410,200	1,410,200		1,242,476	-
Interest Earnings		1,052,000	1,052,000		2,259,372	_
Miscellaneous		397,250	 397,250		835,839	 
Total Revenue	_	67,708,263	 67,708,263		61,919,068	 

Plus Ending Encumbrances		ual Amounts Budgetary Basis	Fi	riance With nal Budget Positive (Negative)
\$ -	\$	3,435,434	\$	14,085
=		-	(	60,000)
-		5,937,486		258,205
-		1,836,220	(	963,780)
-		129,311	(	30,689)
-		102,564	(	27,436)
-		1,952,908		73,158
-		310,917		245,917
-		28,335,881	(	5,421,934)
-		146,316	(	53,684)
-		28,451	(	1,549)
-		929,778		420,180
-		139,133		24,133
-		429,398		15,960
-		1,089,297	(	368,602)
-		448,771	(	106,229)
-		1,381,652	(	29,931)
-		9,070,221	(	1,175)
-		452,978		278,858
-		1,424,665	(	1,532,919)
-		1,242,476	(	167,724)
-		2,259,372		1,207,372
	. <u>—</u>	835,839		438,589
		61,919,068	(	5,789,195)

(Continued)

# Required Supplementary Information General Fund

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis	Eı	Less Beginning ncumbrances
Expenditures								
Personnel Services	\$	9,763,376	\$	9,700,001	\$	9,218,019	\$	-
Personnel Services - Benefits		19,490,565		18,682,551		18,977,104		-
Professional Services		11,930,651		12,129,137		11,912,481	(	41,172)
Property Services		365,589		373,428		321,508	(	8,290)
Other Services		1,310,091		1,298,624		1,265,130	(	101,887)
Supplies		254,060		234,359		168,282	(	1,053)
Property And Projects		30,494,488		56,657,666		17,455,433	(	8,386,126)
Other		4,770,000		1,853,617		1,135,289	(	766,626)
Debt Service - Principal		130,016		427,666		134,460	-	-
Debt Service - Interest		22,777	_	198,777		18,333		
Total Expenditures		78,531,613		101,555,826		60,606,039	(_	9,305,154)
Revenue Over (Under) Expenditures	(	10,823,350)	(	33,847,563)		1,313,029		9,305,154
Other Financing Sources (Uses)								
Transfers In		4,182,097		4,182,097		3,209,779		<u></u>
Transfers Out	(	6,743,730)	(	6,743,730)	(	14,711,322)	_	
Net Change In Fund								
Balance	( <u>\$</u>	13,384,983)	( <u>\$</u>	36,409,196)	(	10,188,514)		9,305,154
Fund Balance, Beginning Of Year						56,055,369	(_	9,305,154)
Fund Balance, End Of Year					\$	45,866,855	<u>\$</u>	

Enc	Plus Ending cumbrances		tual Amounts Budgetary Basis		riance With nal Budget Positive Negative)			
\$	-	\$	9,218,019	\$	481,982			
*	-	*	18,977,104	(	294,553)			
	78,539		11,949,848	•	179,289			
	486		313,704		59,724			
	534		1,163,777		134,847			
	13,136		180,365		53,994			
	2,662,086		11,731,393		44,926,273			
	362,097		730,760		1,122,857			
	-		134,460		293,206			
			18,333	_	180,444			
	3,116,878		54,417,763	_	47,138,063			
(	3,116,878)		7,501,305		41,348,868			
	-	(	3,209,779 14,7 <u>11,322</u> )		972,318) 7,967,592)			
		`_	e-cit ( Close)	`	,,001,002)			
(	3,116,878)	(	4,000,238)	<u>\$</u> _	32,408,958			
<u></u>			46,750,215					
( <u>\$</u>	3,116,878)	\$	42,749,977					

# Required Supplementary Information Police Protection Fund

		Original Budget		Final Budget	Ac	tual Amounts GAAP Basis	Er	Less Beginning cumbrances
Revenue								·····
Property Taxes	\$	7,077,434	\$	7,077,434	\$	7,143,456	\$	_
Sales And Use Taxes		6,000,000		6,000,000		5,782,009		-
Home Rule Sales Tax		8,000,000		8,000,000		7,683,494		<u></u>
Utility Tax		-		-		263,563		-
Replacement Tax		1,275,000		1,275,000		1,357,328		-
Income Tax		6,630,141		6,630,141		6,853,180		-
Food And Beverage Service Tax		1,252,449		1,252,449		1,220,556		-
Federal Grants		330,770		330,770		356,411		-
State Grants		965,140		965,140		1,007,488		=
Charges For Services		714,174		714,174		1,616,979		-
Fines		11,230		11,230		8,622		-
Interest Earnings		76,846		76,846		52,632		-
Rentals		25,741 539,379		25,741		59,909		-
Other		528,278		528,278	_	392,345	_	
Total Revenue		32,887,203		32,887,203	_	33,797,972	_	<u> </u>
Expenditures Public Safety Personnel Services		33,587,398		33,347,211		34,696,952		_
Personnel Benefits		45,000		72,000		80,528		_
Professional Services		354,090		324,219		322,081	(	23,517)
Property Services		777,143		797,328		755,877	•	23,356)
Other Services		180,750		241,550		231,978	(	2,752)
Supplies		126,250		142,715		122,099	(	27,179)
Property And Projects		1,452,841		1,250,396		1,414,247	(	59,996)
Other	_	3,300		3,838		3,705		<u></u>
Total Expenditures	_	36,526,772	_	36,179,257		37,627,467	(	136,800)
Revenue Over (Under) Expenditures	(	3,639,569)	(	3,292,054)	(	3,829,495)		136,800
Other Financing Sources Transfers In	_	3,859,371	_	3,859,371		3,859,371		
Net Change In Fund Balance	<u>\$</u>	219,802	\$	567,317		29,876		136,800
Fund Balance, Beginning Of Year					_	5,086,764	(	136,800)
Fund Balance, End Of Year					<u>\$</u>	5,116,640	\$	<u> </u>

Plus Ending Encumbrances		tual Amounts Budgetary Basis		ariance With inal Budget Positive (Negative)
\$ -	\$	7,143,456	\$	66,022
<u>-</u>	•	5,782,009	(	217,991)
_		7,683,494	(	316,506)
_		263,563	`	263,563
_		1,357,328		82,328
_		6,853,180		223,039
_		1,220,556	(	31,893)
_		356,411	`	25,641
-		1,007,488		42,348
-		1,616,979		902,805
-		8,622	(	2,608)
-		52,632	(	24,214)
-		59,909	,	34,168
		392,345	(	135,933)
-		33,797,972		910,769
		34,696,952	(	1,349,741)
-		80,528	(	8,528)
13,797		312,361	(	11,858
19,964		752,485		44,843
46		229,272		12,278
2,400		97,320		45,395
123,532		1,477,783	(	227,387)
		3,705	`_	133
159,739		37,650,406	(_	<u>1,</u> 471,149)
( 159,739	) (	3,852,434)	(	560,380)
	_	3,859,371	••••	
( 159,739	)	6,937	( <u>\$</u>	560,380)
-		4,949,964		
(\$ 159,739	) <u>\$</u>	4,956,901		

# Required Supplementary Information Fire Protection Fund

		Original Budget		Final Budget	Ac	tual Amounts GAAP Basis		Less Beginning cumbrances
Revenue								
Property Taxes	\$	3,066,205	\$	3,066,205	\$	3,098,481	\$	-
Sales And Use Taxes		6,405,498		6,405,498		6,162,144		<del>-</del>
Home Rule Sales Tax		5,000,000		5,000,000		4,825,399		-
Utility Tax		_		•		36,276		-
Replacement Tax		1,275,000		1,275,000		1,357,328		-
Food And Beverage Service Tax		1,252,449		1,252,449		1,220,556		-
Foreign Fire Tax		-		-		1,480		-
State Grants		-		-		114,907		=
Ambulance Fees		2,500,000		2,500,000		3,052,057		-
Paramedic Fees		-		-		552,355		-
Fire Alarms		16,461		16,46 <b>1</b>		14,320		-
Interest Earnings		1,378		1,378		1,775		-
Other Fees		18,956		18,956		2,575		-
Other		28,906		<u>2</u> 8,906		26,081		
Total Revenue	_	19,564,853		19,564,853		20,465,734		
Expenditures Public Safety								
Personnel Services		21,829,613		21,478,239		21,756,660		-
Personnel Benefits		130,034		90,000		76,286		-
Professional Services		252,025		340,077		293,503	(	30,432)
Property Services		188,500		187,500		171,831	ì	10,931)
Other Services		104,308		109,217		106,312	ì	140)
Supplies		133,700		161,174		148,693	ì	11,413)
Property And Projects		307,600		319,452		405,255	ì	40,610)
Total Expenditures		22,945,780		22,685,659		22,958,540	(_	93,526)
Revenue Over (Under) Expenditures	(	3,380,927)	(	3,120,806)	(	2,492,806)		93,526
Other Financing Sources Sale Of Capital Assets Transfers In		2,949,359		2,949,359		4,600 2,949,359	_	 
Net Change In Fund Balance	( <u>\$</u>	431,568)	( <u>\$</u>	171,447)		461,153		93,526
Fund Balance, Beginning Of Year					_	2,803,046	(	93,526)
Fund Balance, End Of Year					\$	3,264,199	\$	-

Plus Ending Encumbrances		ctual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)			
\$ -	\$	3,098,481	\$	32,276		
-	•	6,162,144	{	243,354)		
_		4,825,399	(	174,601)		
_		36,276	`	36,276		
_		1,357,328		82,328		
_			{	31,893)		
_		1,480	`	1,480		
_		114,907		114,907		
_		3,052,057		552,057		
_		552,355		552,355		
_		14,320	(	2,141)		
		1,775	1	397		
_		2,575	(	16,381)		
_		26,0 <u>81</u>	ì	2,825)		
			`			
		20,465,734		900,881		
				40 ()		
-			(	278,421)		
-	_	76,286		13,714		
30,100		293,171		46,906		
2,780	)	163,680		23,820		
<u>-</u>	_	106,172		3,045		
7,440		144,726	,	16,448		
88,526	<u> </u>	453,171	(	133,719)		
128,85	2 -	22,993,866	(_	308,207)		
( 128,852	2) (	2,528,132)		592,674		
-		4,600 2,949,359		4,600		
( 128,85	2)	425,827	<u>\$</u>	597,274		
<del></del>		2,709,520				
(\$ 128,85	2) ;	\$ 3,135,347				

# Required Supplementary Information Street And Bridge Fund

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis		Less eginning imbrances
Revenue								
Property Taxes	\$	1,016,479	\$	1,016,479	\$	1,225,793	\$	-
Home Rule Sales Tax		3,613,145		3,613,145		3,470,197		-
State Sales Tax		3,280,972		3,280,972		3,161,768		-
Utility Tax		-		-		10,208		-
Use Tax		1,966,902		1,966,902		2,140,191		_
Replacement Tax		-		-		75,153		-
Gasoline Privilege Tax		580,000		580,000		526,417		-
Income Tax		3,872,284		3,872,284		4,003,492		-
Charges For Services		680		680		588		-
State Highway Signal Maintenance		125,000		125,000		143,942		-
Fines		-		-		108,104		-
Interest Earnings		2,000		2,000		716		=
Other	_	281,050		281,050	_	426,804		-
Total Revenue		14,738,512		14,738,512		15,293,373		<del>-</del>
Expenditures								
Streets And Bridges		0.077.404		0.554.000		0.404.000		
Personnel Services		8,377,181		8,554,332		8,434,260		-
Personnel Benefits		3,300		1,850		387	,	4 007)
Professional Services		127,567		147,354		123,642	•	1,087)
Property Services		1,062,394		1,178,391		1,043,087	(	23,977)
Other Services		51,406		39,640		38,100	,	-
Supplies		2,198,055		2,901,405		2,531,445	}	15,486)
Property And Projects		4,214,522		7,280,985		6,52 <u>4,690</u>	(	2,056,357)
Total Expenditures	_	16,034,425		20,103,957		18,695,611	(	2,096,907)
Revenue Over (Under)								
Expenditures	(	1,295,913)	(	5,365,445)	(	3,402,238)		2,096,907
Other Financing Sources (Uses)								
Transfers In		1,742,264		1,742,264		1,772,704		-
Transfers Out	(	400,000)	(	400,000)	(	400,000)		
Net Change In Fund								
Balance	<u>\$</u>	46,351	( <u>\$</u>	4,023,181)	(	2,029,534)		2,096,907
Fund Balance, Beginning Of Year						4,182,571	(	2,096,907)
Fund Balance, End Of Year					\$	2,153,037	\$	-

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$	3,470,197 3,161,768 10,208 2,140,191 75,153 526,417 4,003,492 588 143,942 108,104	\$ 209,314 ( 142,948) ( 119,204) 10,208 173,289 75,153 ( 53,583) 131,208 ( 92) 18,942 108,104 ( 1,284) 145,754
	15,293,373	554,861
- - 11,899 - 1,106 261,648	8,434,260 387 122,555 1,031,009 38,100 2,517,065 4,729,981	120,072 1,463 24,799 147,382 1,540 384,340 2,551,004
274,653	16,873,357	3,230,600
( 274,653)	) ( 1,579,984)	3,785,461
-	1,772,704 ( <u>400,000</u> )	30,440
( 274,653	207,280)	\$ 3,815,901
(\$ 274,653	) \$ 1,878,384	

### Required Supplementary Information Firefighters' Pension Fund

Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis)
For The Year Ended December 31, 2008

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis	Less eginning umbrances
Revenue							
Property Tax	\$	5,461,547	\$	5,405,500	\$	5,375,406	\$ -
Sales Tax		-		56,047		56,047	-
Interest Earnings		3,500		3,500		3,101	 <del>-</del>
Total Revenue	<del></del>	5,465,047		5,465,047		5,434,554	 **
Expenditures Employee Benefits And Pension Plans, City's Share		5,465,047		5,465,047		5,434,554	 -
Net Change In Fund Balance	<u>\$</u>	-	<u>\$</u>	_		-	-
Fund Balance, Beginning Of Year							 
Fund Balance, End Of Year					\$	-	\$ 

Plus Ending umbrances	 ual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)				
\$ - - -	\$ 5,375,406 56,047 3,101		30,094) - 399)			
<u>-</u>	 5,434,554	(	30,493)			
 -	 5,434,554		30,493			
-	-	\$	<u>-</u>			
\$ 	\$ 					

### Required Supplementary Information Police Pension Fund

Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis)
For The Year Ended December 31, 2008

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis	Less ginning mbrances
Revenue				****			
Property Taxes	\$	5,915,452	\$	5,915,452	\$	5,882,555	\$ -
Interest Earnings		4,000		4,000		3,394	 
Total Revenue	_	5,919,452	_	5,919,452		5,885,949	 
Expenditures							
Employee Benefit And Pension Plans, City's Share		5,919,452		5,919,452		5,885,949	_
Platis, City's Strate		0,010,402		3,313,432	_		 
Total Expenditures		5,919,452		5,919,452		5,885,949	 
Net Change In Fund							
Balance	\$		\$			-	-
Fund Balance, Beginning Of Year							 
Fund Balance, End Of Year					\$	-	\$ -

Plus Ending Encumbrances	ual Amounts Budgetary Basis	Fin:	ance With al Budget ositive egative)
\$ - -	\$ 5,882,555 3,394		32,897) 606)
	 5,885,949	(	33,503)
	 5,885,949		33,503
	 5,885,949		33,503
-	-	\$	-
\$	\$ 		

Notes To Required Supplementary Information December 31, 2008

#### Police And Firefighters' Pension Plans

The information presented in the required supplementary schedules for the Police and Firefighters' Pension Plans was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuations follows:

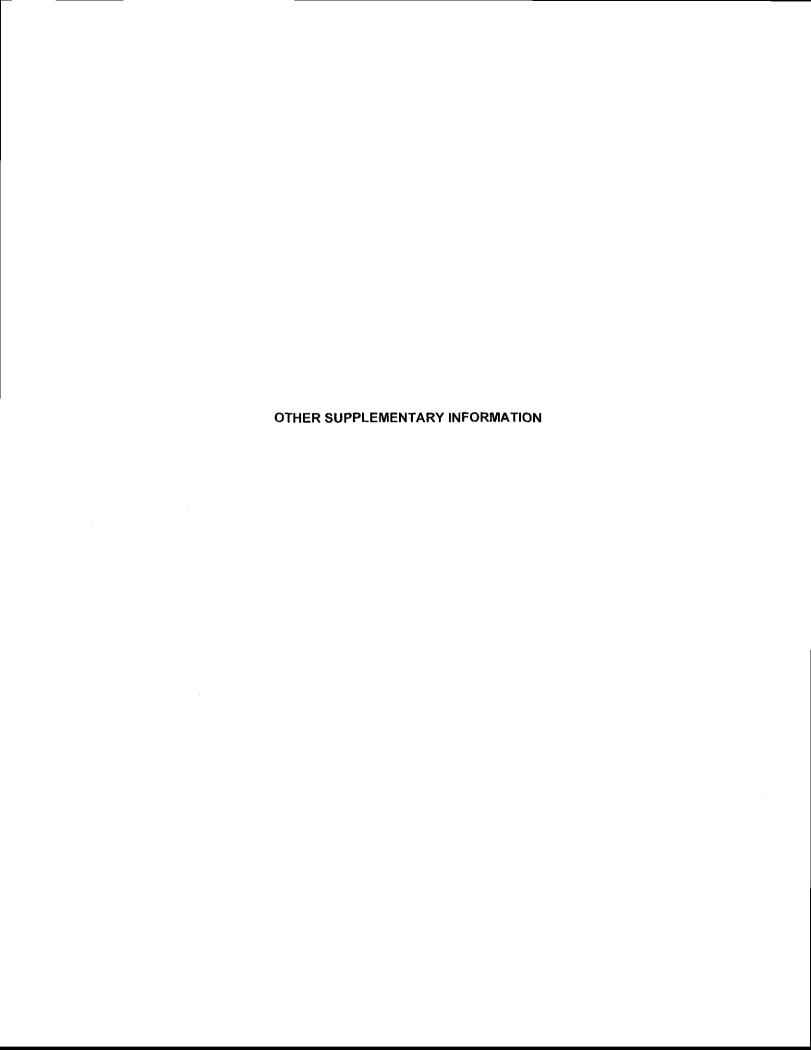
	Police Pension <u>Plan</u>	Firefighters' Pension Plan
Actuarial Valuation Date	January 1, 2008	January 1, 2008
Actuarial Cost Method	Entry Age	Entry Age
Amortization Method	Level Percentage Of Pay, Closed	Level Percentage Of Pay, Closed
Remaining Amortization Period	26 1/2 Years	26 ½ Years
Asset Valuation Method	Market	Market
Actuarial Assumptions: Investment Rate Of Return Projected Salary Increases Inflation Rate	7.50 percent 5.50 percent 3.00 percent	7.50 percent 5.50 percent 3.00 percent

#### **Budgetary Basis Of Accounting**

The City prepares the budget for the general fund and for each special revenue fund on the modified accrual basis of accounting except that encumbrances that do not lapse at the end of the year are included. Adjustments for these encumbrances are presented in the budgetary comparison schedules in order to reconcile the budgetary basis of accounting to the GAAP basis of accounting.

### **Budget Over-Expenditures**

Expenditures exceeded the amounts budgeted for the Police Protection and Fire Protection funds in the amounts of \$1,471,149 and \$308,207, respectively.



Mayor And City Council Department         Mayor And City Council         Personnel Services       \$ 301,352       \$ 271,085       \$ 269,701       \$ -         Professional Services       700       550       380       -         Property Services       1,300       1,300       1,066       -         Other Services       21,050       19,250       18,697       -         Supplies       4,200       3,800       2,735       -         Property And Projects       167,000       368,931       156,317       (52,340)         Other       10,000       10,000       5,642       -         Total       505,602       674,916       454,538       52,340)         Liquor Commission       Personnel Services       76,320       70,526       62,418       -         Professional Services       1,200       1,650       1,245       -		Original Budget		Final Budget	(	al Amounts GAAP Basis	Beg	Less ginning mbrances
Personnel Services         \$ 301,352         \$ 271,085         \$ 269,701         \$ -           Professional Services         700         550         380         -           Property Services         1,300         1,300         1,066         -           Other Services         21,050         19,250         18,697         -           Supplies         4,200         3,800         2,735         -           Property And Projects         167,000         368,931         156,317         (52,340)           Other         10,000         10,000         5,642         -           Total         505,602         674,916         454,538         (52,340)           Liquor Commission         76,320         70,526         62,418         -								
Professional Services         700         550         380         -           Property Services         1,300         1,300         1,066         -           Other Services         21,050         19,250         18,697         -           Supplies         4,200         3,800         2,735         -           Property And Projects         167,000         368,931         156,317         (52,340)           Other         10,000         10,000         5,642         -           Total         505,602         674,916         454,538         (52,340)           Liquor Commission         76,320         70,526         62,418         -	Mayor And City Council							
Property Services       1,300       1,300       1,066       -         Other Services       21,050       19,250       18,697       -         Supplies       4,200       3,800       2,735       -         Property And Projects       167,000       368,931       156,317       (52,340)         Other       10,000       10,000       5,642       -         Total       505,602       674,916       454,538       (52,340)         Liquor Commission       Personnel Services       76,320       70,526       62,418       -	Personnel Services	\$ 301,352	\$	271,085	\$	269,701	\$	-
Other Services         21,050         19,250         18,697         -           Supplies         4,200         3,800         2,735         -           Property And Projects         167,000         368,931         156,317 (52,340)           Other         10,000         10,000         5,642         -           Total         505,602         674,916         454,538 (52,340)           Liquor Commission         Personnel Services         76,320         70,526         62,418         -								-
Supplies       4,200       3,800       2,735       -         Property And Projects       167,000       368,931       156,317 ( 52,340)         Other       10,000       10,000       5,642       -         Total       505,602       674,916       454,538 ( 52,340)         Liquor Commission       Personnel Services       76,320       70,526       62,418       -		•		·		1,066		-
Property And Projects     167,000     368,931     156,317 (     52,340)       Other     10,000     10,000     5,642     -       Total     505,602     674,916     454,538 (     52,340)       Liquor Commission     Personnel Services     76,320     70,526     62,418     -		•				18,697		-
Other Total         10,000 5,642 505,602         10,000 674,916         5,642 52,340         -           Liquor Commission Personnel Services         76,320         70,526         62,418         -		•				•		-
Total         505,602         674,916         454,538         52,340           Liquor Commission Personnel Services         76,320         70,526         62,418         -	Property And Projects						(	52,340)
Liquor Commission Personnel Services 76,320 70,526 62,418 -	Other					<u>-</u>		
Personnel Services 76,320 70,526 62,418 -	Total	 505,602		674,916		454,538	(	52,340)
·	Liquor Commission							
Professional Services 1 200 1 650 1 245		76,320		70,526		62,418		-
1,200 1,000 1,240 -	Professional Services	1,200		1,650		1,245		-
Other Services 4,792 4,000 2,306 ( 263)	Other Services	4,792		4,000		2,306	(	263)
Supplies	Supplies						·	
Total 82,512 76,276 65,969 ( 263)	Total	82,512		76,276		65,969	(	263)
City Clerk	City Clerk							
Personnel Services 211,734 211,559 211,279 -	Personnel Services	211,734		211,559		211,279		-
Personnel Benefits 200		200		-		-		-
Professional Services 360 540 -	Professional Services	360		540		540		-
Property Services 9,300 9,300 7,626 -	Property Services	9,300		9,300		7,626		-
Other Services 10,608 8,598 10,418 -	Other Services			8,598		10,418		-
Supplies 2,970 2,970 -	Supplies					2,185		-
Property And Projects 500 472 437 -	Property And Projects							
Total 235,672 233,439 232,485 -	Total	 235,672		233,439		232,485		
Total Mayor And City	Total Mayor And City							
Council Department 823,786 984,631 752,992 ( 52,603)	Council Department	 823,786		984,631		752,992	(	52,603)
City Manager Department Administration								
Personnel Services 290,620 282,976 281,841 -	Personnel Services	290,620		282,976		281.841		_
Professional Services 2,100 1,769 2,233 -	Professional Services							_
Property Services 1,600 1,600 1,373 -		•		•		,		_
Other Services 3,217 2,121 2,615 -		•						_
Supplies 2,250 2,250 1,596 -		•		•				_
Property And Projects1,000	* *			-,200		-		_
Total 300,787 290,716 289,658 -	• •		_	290,716		289,658		

Plus Ending Encumbrances		ual Amounts udgetary Basis	Fii	riance With nal Budget Positive Negative)
\$ - - - - 43,446 - 43,446	<b>\$</b>	269,701 380 1,066 18,697 2,735 147,423 5,642 445,644	\$	1,384 170 234 553 1,065 221,508 4,358 229,272
312 - 312		62,418 1,245 2,355 - 66,018		8,108 405 1,645 100 10,258
- - - - - -		211,279 - 540 7,626 10,418 2,185 437 232,485	(	280 - - 1,674 1,820) 785 35 954
- - - - - -	_	281,841 2,233 1,373 2,615 1,596	(	240,484 1,135 464) 227 494) 654
		289,658		1,058 (Continued)

	Original Budget			Final Budget		Actual Amounts GAAP Basis		Less Beginning Encumbrances	
City Manager Department									
Deputy City Manager	•	<b>55 007</b>	•	050 107	•	054000	•		
Personnel Services	\$ 3	55,027	\$	352,467	\$	354,990	\$	-	
Personnel Benefits		5,250		5,250		5,250		-	
Professional Services		1,300		1,300		504		-	
Property Services Other Services		32,000 24,478		10,200 10,142		8,293 2,677		-	
Supplies		1,750		1,600		1,393		-	
Property And Projects		500		1,000		1,000		_	
Total	4	20,305		380,959		373,107		-	
Visitor Services									
Personnel Services	1	78,865		177,826		177,655		_	
Personnel Benefits		895		500		500		_	
Professional Services	1	31,724		138,060		124,131	(	6,440)	
Property Services		12,790		12,790		12,080	`	-	
Other Services	1	40,624		136,862		138,642	(	1,690)	
Supplies		33,500		33,500		16,823	•	- ,	
Property And Projects		40,000		39,597		39,639			
Total	5	38,398		539,135		509,470	(	8,130)	
Total City Manager	1,2	59,490		1,210,810		1,172,235	(	8,130)	
Department Of Management And Bu Management And Budget Administration	n								
Personnel Services	1	78,730		185,103		185,003		_	
Personnel Benefits		1,000		500		145		-	
Professional Services		1,600		1,061		1,061		-	
Property Services		6,300		6,179		4,926		-	
Other Services		6,800		1,261		805		-	
Supplies		3,500 2,000		1,700 1,500		1,736 1,255		=	
Property And Projects Total	1	99,930	_	197,304		194,931			
rotai		89,930		191,304	;	194,931		<u>-</u>	
Finance Division									
Finance Administration									
Personnel Services	2	17,479		203,060		202,890		-	
Personnel Benefits		800		2,690		2,690		-	
Professional Services		1,820		1,368		1,562		-	
Other Services		2,492		387		229		-	
Supplies		650		597		511		-	
Property And Projects		1,500		2,800		2,436			
Total	2	<u> 24,741</u>		210,902		210,318			

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$ - -	\$ 354,990 5,250 504	(\$ 2,523) - 796
- - -	8,293 2,677 1,393	1,907 7,465 207
	373,107	7,852
-	177,655 500	171
12,367 -	130,058 12,080	8,002 710
- 11,879 -	136,952 28,702 39,639	( 90) 4,798 ( 42)
24,246	525,586	13,549
24,246	1,188,351	22,459
-	185,003 145	100 355
-	1,061 4,926	- 1,253
-	805	456
-	1,736 1,255 194,931	( 36) 245 2,373
<u>-</u>	202,890 2,690	170
-	1,562	( 194)
-	229 511	158 86
	2,436 210,318	<u>364</u> 584
	<u>, , , , , , , , , , , , , , , , , , , </u>	(Continued)

	Original Budget	Final Budget	Actual Amounts GAAP Basis	Less Beginning Encumbrances
Department Of Management And Bu	dget			<u> </u>
Finance Division				
Accounting				
Personnel Services	\$ 268,092	\$ 267,380	\$ 267,990	\$ -
Personnel Benefits	750	300	128	-
Professional Services	700	611	351	-
Property Services	2,800	2,800	2,296	-
Other Services	5,580	4,984	3,853	_
Supplies	500	400	322	-
Property And Projects	550	542	541	
Total	278,972	277,017	275,481	-
Collections				
Personnel Services	450,723	388,531	379,995	-
Personnel Benefits	200	421	•	_
Professional Services	21,500	22,000	22,472	-
Property Services	15,288	15,288	12,536	-
Other Services	3,425	2,148	2,844	-
Supplies	4,910	5,786	4,823	-
Property And Projects	3,200	2,677	2,664	
Total	499,246	436,851	425,334	
Purchasing				
Personnel Services	210,961	208,947	209,791	-
Personnel Benefits	1,100	1,801	1,801	-
Professional Services	410	410	420	-
Property Services	34,665	35,500	32,116	( 582)
Other Services	4,298	2,952	2,700	-
Supplies	1,400	1,400	1,291	-
Property And Projects	2,650	3,517	2,875	-
Total	255,484	254,527	250,994	(582)
Total Finance Division	1,258,443	1,179,297	1,162,127	(582)
Data Processing				
Personnel Services	340,968	339,736	339,504	-
Personnel Benefits	2,395	-	-	_
Professional Services	169,600	189,636	172,383	_
Property Services	19,500	19,500	16,414	-
Other Services	58,597	46,014	41,453	_
Supplies	6,400	3,850	2,696	_
Property And Projects	69,700	89,469	13,078	-
Total	667,160	688,205	585,528	-

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$ - - - -	\$ 267,990 128 351 2,296 3,853	(\$ 610) 172 260 504 1,131
	322 541 275,481	78 1 1,536
- - - -	379,995 - 22,472 12,536 2,844	2,752 ( 696)
75 	4,898 2,664 425,409	888 13 11,442
- - - - - 33	209,791 1,801 420 31,534 2,700 1,324 2,875	( 10) 3,966 252 76 642
108	250,44 <u>5</u> 1,161,653	4,082 17,644
- - - -	339,504 - 172,383 16,414 41,453	232 - 17,253 3,086 4,561
	2,696 13,078 585,528	4,561 1,154 76,391 102,677 (Continued)

	Original Final Budget Budget		Ac	Actual Amounts GAAP Basis		Less Beginning Encumbrances	
Department Of Management And Bu	ıdge	t					
Business License							
Personnel Services	\$	234,479	\$ 227,904	\$	228,133	\$	-
Professional Services		225	174		174		-
Property Services		6,195	6,195		5,080		-
Other Services		9,286	6,585		3,432		_
Supplies		3,500	1,500		899		-
Property And Projects		750	 -				<u> </u>
Total		254,435	 242,358	_	237,718		••
Special Accounts							
Personnel Services		1,500,000	1,600,000		1,155,216		-
Personnel Services - Benefits		19,464,375	18,662,466		18,959,123		~
Professional Services		375,200	376,025		371,451		-
Other Services		896,250	960,239		948,114	(	95,507)
Property And Projects		11,763,867	26,268,256		6,566,750	ì	4,500,855)
Other		1,260,000	1,843,617		1,129,647	į (	766,626)
Debt Service - Principal		130,016	427,666		134,460	•	~ ′
Debt Service - Interest		22,777	 198,777		18,333		~
Total		35,412,485	 50,337,046	_	29,283,094	(	5,362,988)
Gang Task Force							
Professional Services		88,000	88,000		88,000		, <del></del>
			 			-	
Total Department Of  Management And Budget		37,880,453	52,732,210		31,551,398	,	5,363,570)
Management And Budget		_57,000,400	 02,7 02,2 10		31,001,000	<u></u>	0,303,970)
Department Of Public Service							
Community And Economic							
Development Administration							
Personnel Services		249,833	247,928		247,129		-
Personnel Services - Benefits		550	-		-		-
Professional Services		21,800	20,268		19,559		-
Property Services		4,600	4,600		3,772		-
Other Services		2,893	2,260		2,248		_
Supplies		1,400	1,400		1,288		_
Property And Projects		2,000	 2,730		2,730		
Total		283,076	 279,186	_	276,726		_

Plus Ending Encumbrances	Ending Budgetary			
\$ -	\$ 228,133	(\$ 229)		
-	174	-		
-	5,080	1,115		
-	3,432	3,153		
-	899	601		
	237,718	4,640		
	1,155,216	444,784		
-	18,959,123	( 296,657)		
- -	371,451	4,574		
_	852,607	107,632		
1,248,644	3,314,539	22,953,717		
362,097	725,118	1,118,499		
-	134,460	293,206		
- 4 040 744	18,333	180,444		
1,610,741	25,530,847	24,806,199		
	88,000			
1,610,849	27,798,677	24,933,533		
<u>-</u>	247,129 -	799 -		
***	19,559	709		
-	3,772	828		
_	2,248	12		
-	1,288	112		
	2,730			
<del>-</del>	276,726	2,460		
		(Continued)		

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis	E	Less Beginning ncumbrances
Department Of Public Service								
Planning And Economic Development								
Personnel Services	\$	865,739	\$	878,916	\$	883,714	\$	-
Personnel Services - Benefits		5,250		2,676		3,215		-
Professional Services		594,000		653,800		403,885	(	28,836)
Property Services		8,800		8,800		7,216	•	_
Other Services		48,380		48,622		51,578	(	4,427)
Supplies		10,298		11,603		10,768		201)
Property And Projects		2,000		2,810		2,810	`	
Total		1,534,467		1,607,227		1,363,186	(	33,464)
Neighborhood Services								
Personnel Services		489,967		488,172		487,959		_
Professional Services		169,067		220,000		193,474	(	861)
Property Services		630		630		517	`	-
Other Services		5,300		1,304		1,109		. <u>-</u>
Supplies		1,000		1,200		1,176		_
Property And Projects		453,858		888,991		940,249		-
Total		1,119,822	_	1,600,297		1,624,484	(_	861)
Inspectional Services								
Personnel Services		941,356		919,387		941,018		-
Personnel Benefits		1,000		1,447		1,447		-
Professional Services		4,000		3,500		1,878		-
Property Services		1,838		1,838		1,507		-
Other Services		9,852		8,779		7,029		_
Supplies		34,957		34,457		1,043		-
Property And Projects		20,000		50,000		20,807		_
Total		1,013,003		1,019,408		974,729	_	
Total Department Of								
Public Service		3,950,368	_	4,506,118		4,239,125	(_	34,325)
Human Resources Department Administration								
Personnel Services		270,076		283,366		283,405		-
Personnel Benefits		1,000		1,000		875		~
Professional Services		51,400		51,400		48,753		-
Property Services		4,020		4,020		3,499		-
Other Services		2,378		2,401		2,709		_
Supplies		1,500		1,000		838	(	102)
Property And Projects		6,000		6,704		6,704	`	
Total	_	336,374	_	349,891		346,783	(	102)
						·	_	

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$ - 49,414 - 222 - - 49,636	\$ 883,714 3,215 424,463 7,216 47,373 10,567 2,810 1,379,358	(\$ 4,798) ( 539) 229,337 1,584 1,249 1,036 
- - - - - -	487,959 192,613 517 1,109 1,176 940,249 1,623,623	213 27,387 113 195 24 (51,258) (23,326)
- - - - - - -	941,018 1,447 1,878 1,507 7,029 1,043 20,807 974,729	1,622 331 1,750 33,414 29,193 44,679
49,636	4,254,436	251,682
- - - - 162	283,405 875 48,753 3,499 2,709 898 6,704 346,843	( 39) 125 2,647 521 ( 308) 102 - 3,048 (Continued)

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis		Less Beginning cumbrances
Human Resources Department								
Board Of Fire And Police	•	20 440	•	24 554	Φ.	24 200	Φ.	
Personnel Services Professional Services	\$	32,140	\$	31,554	\$	31,290	\$	-
		98,750		60,000		55,484		-
Property Services Other Services		5,188		5,188		4,254		-
		10,528 300		87 300		76	,	- 460)
Supplies		500		813		299 813	(	158)
Property And Projects Total		147,406		97,942		92,216	,—	158)
rotai		147,400		91,942		92,210	(	156)
Personnel								
Personnel Services		201,569		154,357		146,895		-
Personnel Benefits		300		-		- -		=
Professional Services		1,165		1,165		940		-
Property Services		690		690		566		-
Other Services		28,930		24,295		16,795		-
Supplies		1,000		1,000		998	(	204)
Property And Projects		1,000		1,478		1,478		
Total		234,654		182,985		167,672	(	204)
Risk Management								
Personnel Services		327,870		333,766		314,536		_
Personnel Benefits		500		-		-		_
Professional Services		1,080		700		672		_
Property Services		1,160		1,160		951		_
Other Services		2,981		579		570		<del>-</del>
Supplies		900		727		725	(	22)
Property And Projects		1,000		2,003		2,003	`	
Total		335,491		338,935		319,457	(	22)
Copy Center		70.044		04.040				
Personnel Services		78,911		81,819		83,310		-
Professional Services		200		-		-		-
Property Services		43,000		43,000		28,287		-
Other Services		191		116		113		-
Supplies		35,400 1,500		35,400 2,468		29,015		-
Property And Projects		159,202				2,000		<del></del> -
Total		108,202		162,803		142,725		<del>-</del>

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$ -	\$ 31,290	\$ 264
16,758	72,242	( 12,242)
<del>-</del>	4,254	934
-	76	- 11
-	141	159
-	813	
16,758	108,816	(10,874)
_	146,895	7,462
-	-	-
-	940	225
-	566	124
-	16,795	7,500
-	794	206
_	1,478	
	167,468	15,517
-	314,536	19,230
-	-	-
-	672	28
-	951	209
-	570	9
-	703	24
	2,003	
	319,435	19,500
-	83,310	( 1,491)
-	-	-
-	28,287	14,713
-	113	3
-	29,015	6,385
<del>-</del>	2,000	468
	142,725	20,078
		(Continued)

	Original Budget	Final Budget	Actual Amounts GAAP Basis	Less Beginning Encumbrances
Human Resources Department				
Buildings And Grounds	¢ 000.076	e 600 400	¢ 070.0E0	<b>c</b>
Personnel Services Professional Services	\$ 688,976	\$ 682,188	\$ 672,656	\$ -
	29,100	40,000	39,849	( 7,708)
Property Services Other Services	138,375	167,300 308	153,491	-
	1,238	48,216	302	/ 2000
Supplies	63,700 33,500	124,392	46,104 76,043	( 366) ( 36,405)
Property And Projects Total	954,889	1,062,404	988,445	( 44,479)
iolai	954,008	1,002,404		(44,473)
Total Human Resources				
Department	2,168,016	2,194,960	2,057,298	(44,965)
Legal Department				
Personnel Services	724,797	740,030	729,508	_
Personnel Benefits	5,000	3,500	1,930	_
Professional Services	359,500	455,000	523,668	_
Property Services	15,000	15,000	13,191	_
Other Services	4,269	2,676	1,871	<b>-</b> ,
Supplies	33,000	34,000	37,148	<u>.</u>
Property And Projects	4,000	4,000	86	-
Total Legal Department	1,145,566	1,254,206	1,307,402	
Refuse Disposal				
Personnel Services	76,792	71,418	70,193	_
Professional Services	9,804,150	9,800,150	9,765,870	( 5,035)
Property Services	550	550	451	( 0,000)
Other Services	1,654	1,654	1,945	<u>.</u>
Supplies	4,875	5,603	1,870	_
Property And Projects	1,200	979	979	_
Total Refuse Disposal	9,889,221	9,880,354	9,841,308	( 5,035)
·				
Gaming Tax Account	17,914,713	28,757,537	0.029.270	( 2.706.526)
Property And Projects	17,914,713	20,757,037	9,038,370	(3,796,526)
Miscellaneous Management And Bu				
Other - Contingency	3,500,000	-		
Non-Budget Expenditures				
Professional Services	-	-	71,542	-
Property And Projects		35,000	574,369	-
Total Non-Budget	-	35,000	645,911	
Total General Fund	\$ 78,531,613	\$ 101,555,826	\$ 60,606,039	(\$ 9,305,154)

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$ - 486 - 987 2,213 3,686	\$ 672,656 32,141 153,977 302 46,725 41,851 947,652	\$ 9,532 7,859 13,323 6 1,491 82,541 114,752
20,606	2,032,939	162,021
- - - - - -	729,508 1,930 523,668 13,191 1,871 37,148 86 1,307,402	10,522 1,570 ( 68,668) 1,809 805 ( 3,148) 3,914 ( 53,196)
- - - - - -	70,193 9,760,835 451 1,945 1,870 979 9,836,273	1,225 39,315 99 ( 291) 3,733 
1,358,783	6,600,627	22,156,910
	-	
9,000 9,000	71,542 583,369 654,911	( <u>548,369</u> ) ( <u>619,911</u> )
\$ 3,116,878	\$ 54,417,763	<u>\$ 47,138,063</u>

Engineering Department Administration		Original Budget		Final Budget	Act	ual Amounts GAAP Basis	<u>Er</u>	Less Beginning ncumbrances
Personnel Services	\$	245,507	•	045.050	æ	045.057	<b>c</b>	
Personnel Benefits	Ф		\$	245,856	\$	245,857	\$	-
		400		200		60		-
Professional Services		400		400		200		<del>-</del>
Other Services		1,136		927		851		-
Supplies		550	_	400		400		
Total		247,993		247,783		247,368	_	
Engineering								
Personnel Services		668,229		615,751		614,758		_
Personnel Benefits		400		400		327		-
Professional Services		2,900		6,200		5,912		-
Property Services		33,964		31,964		29,736		=
Other Services		9,864		8,711		8,759		_
Supplies		8,000		8,000		5,308		_
Property And Projects		1,213,532		1,682,742		1,065,697	(	284,930)
Total		1,936,889		2,353,768		1,730,497	(	284,930)
Design And Construction								
Personnel Services		1,088,555		1,139,639		1,136,111		_
Personnel Benefits		1,500		500		-		=
Professional Services		1,800		1,200		962		-
Property Services		7,725		7,470		7,399	(	145)
Other Services		5,861		7,442		7,750	`	
Supplies		16,700		15,243		12,670	1	284)
Property And Projects		7,100		7,000		4,490	` 	
Total		1,129,241		1,178,494		1,169,382	(_	429)
Electrical								
Personnel Services		404,360		412,860		411,003		_
Professional Services		21,617		22,704		22,440	(	1,087)
Property Services		2,100		2,321		2,316		221)
Other Services		5,259		4,095		4,232	`	
Supplies		60,500		77,952		64,243	1	496)
Property And Projects		180,940		249,978		174,976	(_	47,800)
Total		674,776		769,910		679,210	(_	49,604)

Plus Ending Encumbrances	Actual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)
\$ -	\$ 245,857	(\$ 1)
-	60	140
-	200	200
-	851	76
	400	
	247,368	415
-	614,758	993
-	327	73
=	5,912	288
_	29,736	2,228
-	8,759	( 48)
-	5,308	2,692
209,761	990,528	692,214
209,761	1,655,328	698,440
_	1,136,111	3,528
-	-	500
-	962	238
-	7,254	216
_	7,750	( 308)
_	12,386	2,857
	4,490	2,510
	1,168,953	9,541
-	411,003	1,857
_	21,353	1,351
_	2,095	226
-	4,232	( 137)
161	63,908	14,044
50,983	178,159	71,819
51,144	_680,750	89,160
		(Continued)

	 Original Budget		Final Budget	Ac	tual Amounts GAAP Basis	Ei	Less Beginning ncumbrances
Miscellaneous Roadway Projects							
Personnel Services	\$ 4,097,788	\$	4,242,012	\$	4,185,106	\$	-
Personnel Benefits	500		250		-		-
Professional Services	96,650		112,650		92,190		-
Property Services	23,600		30,767		31,596	(	2,472)
Other Services	15,477		5,953		6,710		-
Supplies	328,355		357,060		223,634	(	13,706)
Property And Projects	 6,000		5,000	_	1,766	_	
Total	 4,568,370		4,753,692	_	4,541,002	(_	16,178)
Total Engineering Department	 8,557,269		9,303,647		8,367,459	(_	351,141)
Maintenance Department Administrative							
Personnel Services	234,363		229,513		229,949		=
Personnel Benefits	500		500				-
Professional Services	200		200		_		_
Other Services	12,412		11,612		9,540		<del>-</del>
Supplies	14,350		17,250		19,895		_
Property And Projects	 2,000		2,000			_	
Total	 263,825		261,075	_	259,384		<u>-</u>
Automotive							
Personnel Services	1,638,379		1,668,701		1,611,476		_
Professional Services	4,000		4,000		1,938		-
Property Services	995,005		1,105,869		971,140	(	21,139)
Other Services	1,397		900		258	`	-
Supplies	1,769,600		2,425,500		2,205,295	(	1,000)
Property And Projects	 2,804,950		5,320,846		5,264,342	(	1,710,208)
Total	 7,213,331	_	10,525,816		10,054,449	(_	1,732,347)
Total Maintenance							
Department	 7,477,156		10,786,891		10,313,833	(_	1,732,347)
Non-Budget Expenditures							
Property Services	-		_		900		_
Property And Projects	 		13,419	_	13,419	(	13,419)
Total Non Pudget							
Total Non-Budget Expenditures	_		13,419		14,319	,	12 /10)
Expenditures	 		10,418	_	14,318	(	13,419)
Total Street And Bridge Fund	\$ 16,034,425	\$	20,103,957	\$	18,695,611	( <u>\$</u>	2,096,907)

Plus Ending Encumbrance		tual Amounts Budgetary Basis	Fi	riance With nal Budget Positive Negative)
\$ -	\$	4,185,106	\$	56,906
- -		-		250
-		92,190		20,460
-		29,124		1,643
-		6,710	(	757)
76	7	210,695		146,365
		1,766		3,234
76		4,525,591		228,101
261,67	<u>2</u> _	8,277,990		1,025,6 <u>57</u>
		220.040	,	426)
-		229,949	(	436) 500
-		_		200
-		9,540		2,072
<u>-</u>		19,895	ſ	2,645)
_		-	1	2,000
		259,384		1,691
_		1,611,476		57,225
-		1,938		2,062
11,89	9	961,900		143,969
-		258		642
17		2,204,473		221,027
90	<u> </u>	3,555,038		1,765,808
12,98	<u> </u>	8,335,083		2,190,733
12,98	<u> </u>	8,594,467		2,192,424
<u>-</u>		900	(	900) 13,419
		900	<del></del>	12,519
\$ 274,65	<u> </u>	16,873,357	\$	3,230,600

### All Nonmajor Governmental Funds Combining Balance Sheet December 31, 2008

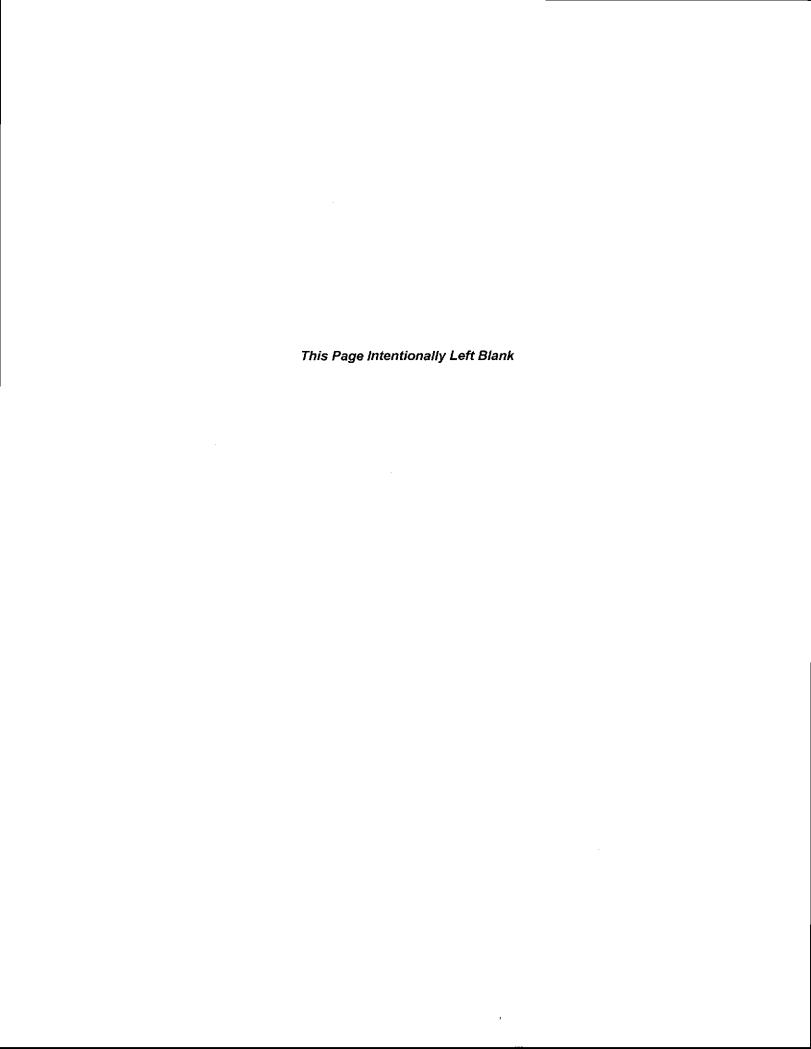
ASSETS	 Special Revenue Funds	S	Debt ervice Fund
Cash	\$ 1,541,132	\$	2,283
Investments Receivables	6,581,662		<del>-</del>
Property Taxes, Net Of Allowance			
For Uncollectible Amounts	3,440,012		-
Intergovernmental Accrued Interest	2,703,302 47,029		<del>.</del>
Special Assessments	435,760		-
Other			-
Internal Receivables	 82,911		
Total Assets	\$ 14,831,808	\$	2,283
LIABILITIES AND FUND BALANCES			
Liabilities			
Vouchers Payable	\$ 4,450,413	\$	-
Customer Deposits And Credits Deferred Revenue	-		-
Property Taxes, 2008 Levy	3,440,012		-
Other	869,115		-
Internal Payables	 1,875,007		
Total Liabilities	 10,634,547		
Fund Balances (Deficits)			
Reserved For Encumbrances	1,010,940		-
Unreserved	 3,186,321		2,283
Total Fund Balances	 4,197,261		2,283
Total Liabilities And Fund Balances	\$ 14,831,808	\$	2,283

	Capital Projects Funds	G	Total Nonmajor overnmental Funds
\$	3,564 284,855	\$	1,546,979 6,866,517
	- - 159 - 22,471		3,440,012 2,703,302 47,188 435,760 22,471 82,911
\$	311,049	\$	15,145,140
\$	13,168 61,033	\$	4,463,581 61,033
	- 18,378 7,330	_	3,440,012 887,493 1,882,337
	99,909		10,734,456
(	1,412,479 1,201,339)		2,423,419 1,987,265
	211,140		4,410,684
\$	311,049	\$	15,145,140

### All Nonmajor Governmental Funds Combining Statement Of Revenue, Expenditures And Changes In Fund Balances For The Year Ended December 31, 2008

		Special Revenue Funds		Debt Service Fund
Revenue				
Property Taxes	\$	7,620,832	\$	-
Other Taxes		7,767,846		-
Federal And State Grants And Allotments		4,919,901		-
Charges For Services		45,782		-
Interest Earnings		343,632		23
Rentals And Fees		20,977		-
Special Assessments		82,192		-
Other		1,251		<del>-</del>
Total Revenue		20,802,413		23
Expenditures				
Current:				
Public Safety		527,470		-
Streets And Bridges		16,855,789		-
Culture And Recreation		352,535		-
Employee Benefits And Pension Plans		7,883,809		-
Community Development		916,921		-
Capital Projects		94,724		-
Debt Service - Principal		=		640,000
Debt Service - Interest				490,344
Total Expenditures		26,631,248		1,130,344
Revenue Over (Under) Expenditures	(	5,828,835)	(	1,130,321)
Other Financing Sources (Uses)				
Transfers In		1,740,734		1,130,344
Transfers Out	(	651,022)		<del>-</del>
Net Change In Fund Balance	(	4,739,123)		23
Fund Balances (Deficits), Beginning Of Year		8,936,384		2,260
Fund Balances, End Of Year	\$	4,197,261	\$	2,283

	Capital Projects Funds	_	Total Nonmajor Povernmental Funds
\$	-	\$	7,620,832
	-		7,767,846
	-		4,919,901
	-		45,782
	7,768		351,423
	-		20,977
	55,982		138,174
	3	_	1,254
	63,753		20,866,189
	-		527,470
	4,104,994		20,960,783
	233,107		585,642
	-		7,883,809
	-		916,921
	1,732,803		1,827,527
	-		640,000
	-		490,344
	6,070,904	_	33,832,496
(	6,007,151)	(	12,966,307)
	8,152,592		11,023,670
(	1,130,344)	(_	1,781,366)
	1,015,097	(	3,724,003)
(		_	8,134,687
\$	211,140	\$	4,410,684



#### NONMAJOR SPECIAL REVENUE FUNDS

To account for the proceeds of specific revenue sources (other than fiduciary funds or capital project funds) that is legally restricted to expenditure for specified purposes.

<u>Street Lighting Fund</u> - Accounts for revenue and expenditures for electricity charges incurred in lighting City streets.

<u>School Crossing Guard Fund</u> - Accounts for revenue and expenditures related to the protection of school children crossing City street.

<u>E.S.D.A. Fund</u> - Accounts for revenue and expenditures for planning for potential natural and man-made disasters

<u>Illinois Municipal Retirement Fund</u> - Accounts for IMRF pension expenditures, and revenue generated by taxation and contributions from employees.

Special Service Area Fund – Accounts for revenue and expenditures related to special area property tax

<u>Tax Incremental Financing Fund #1</u> – Accounts for revenue and expenditures related to the Tax Incremental Financing District created for the Rock Run Business Park.

<u>Tax Incremental Financing Fund #2</u> – Accounts for revenue and expenditures related to the Tax Incremental Financing District created for the Downtown Development Program.

<u>Coliseum Fund</u> - Accounts for revenue from various sources used to finance the operations of the Bi-Park

<u>Motor Fuel Tax Fund</u> - Accounts for expenditures related to approved motor fuel tax projects and revenue from the State gasoline tax as collected and distributed by the State of Illinois.

<u>Community Development Block Grant Fund</u> - Accounts for revenue and expenditures of the Community Development Block Grant Programs.

Evergreen Terrace II Fund - Accounts for revenue and expenditures for various low-income housing projects.

### All Nonmajor Special Revenue Funds Combining Balance Sheet December 31, 2008

	Property T Basic Services			Tax Funds Other Services		
ASSETS						
Cash Investments Receivables Property Taxes, Net Of Allowance	\$	930,321 -	\$	565,769 -		
For Uncollectible Amounts Intergovernmental Accrued Interest Special Assessments		955,069 435,868 - -		2,484,943 1,913,306 - 435,760		
Internal Receivables		76,431		6,480		
Total Assets	\$	2,397,689	\$	5,406,258		
LIABILITIES AND FUND BALANCES						
Liabilities  Vouchers Payable  Deferred Revenue	\$	2,220,527	\$	49,410		
Property Taxes, 2008 Levy Other Internal Payables		955,069 25,991 1,000		2,484,943 843,124 1,403,114		
Total Liabilities		3,202,587		4,780,591		
Fund Balances						
Reserved For Encumbrances Unreserved	(	4,019 808,917)		86,950 538,717		
Total Fund Balances	(	804,898)		625,667		
Total Liabilities And Fund Balances	<u>\$</u>	2,397,689	\$	5,406,258		

	State And Federal Allocation, Allotment And Grant Funds		Total
\$	45,042 6,581,662	\$	1,541,132 6,581,662
	354,128 47,029 -		3,440,012 2,703,302 47,029 435,760 82,911
<u>\$</u>	7,027,861	\$	14,831,808
\$	2,180,476	\$	4,450,413
	- 470,893	-	3,440,012 869,115 1,875,007
	2,651,369		10,634,547
	919,971 3,456,521		1,010,940 3,186,321
_	4,376,492		4,197,261
\$	7,027,861	\$	14,831,808

Nonmajor Special Revenue Funds Combining Balance Sheet Property Tax Funds - Basic Services December 31, 2008

ASSETS		Street Lighting Fund		School Crossing uard Fund	 E.S.D.A. Fund
Cash Receivables Property Taxes, Net Of Allowance	\$	768,556	\$	-	\$ 161,765
For Uncollectible Amounts Intergovernmental Internal Receivables	•	827,730 387,112 		110,396 43,978	 16,943 4,778 76,431
Total Assets	\$	1,983,398	\$	154,374	\$ 259,917
LIABILITIES AND FUND BALANCES					
Liabilities Vouchers Payable Deferred Revenue, Property Tax, 2008 Levy Deferred Revenue - Other Internal Payables	\$	2,219,533 827,730 25,991	\$	- 110,396 - 1,000	\$ 994 16,943 - -
Total Liabilities		3,073,254		111,396	 17,937
Fund Balances (Deficits) Reserved For Encumbrances Unreserved	(	1,089,856)		42,978	 4,019 237,961
Total Fund Balances	(	1,089,856)	~	42,978	 241,980
Total Liabilities And Fund Balances	\$	1,983,398	\$	154,374	\$ 259,917

	Total
\$	930,321
	955,069 435,868 76,431
\$	2,397,689
\$	2,220,527 955,069 25,991 1,000
	3,202,587
(	4,019 808,917) 804,898)
\$	2,397,689

Nonmajor Special Revenue Funds Combining Balance Sheet Property Tax Funds - Other Services December 31, 2008

ASSETS		Illinois funicipal etirement Fund		Special Service Area Fund	Fi	ncremental inancing sund #1
Cash Receivables Property Taxes, Net Of Allowance For	\$	<del>-</del>	\$	265,541	\$	-
Uncollectible Amounts Intergovernmental		540,646 1,881,542		1,535,545 -		<u>-</u> -
Special Assessments Internal Receivables		<u>-</u>	<u></u>	435,760 6,480		
Total Assets	\$	2,422,188	<u>\$</u>	2,243,326	\$	
LIABILITIES AND FUND BALANCES						
Liabilities	•		•	45.000	Φ.	
Vouchers Payable Deferred Revenue, Property Tax, 2008 Levy	\$	- 540,646	\$	15,828 1,535,545	\$	- -
Deferred Revenue, Other Internal Payables		401,528 342,656		433,128 976,701		<u>-</u>
Total Liabilities	· · · · · · · · · · · · · · · · · · ·	1,284,830		2,961,202		
Fund Balances (Deficits) Reserved For Encumbrances Unreserved		- 1,137,358	(	47,254 765,130)		- -
Total Fund Balances (Deficits)		1,137,358	(	717,876)		
Total Liabilities And Fund Balances	\$	2,422,188	<u>\$</u>	2,243,326	\$	-

Ta	ax Incremental Financing Fund #2		Coliseum Fund		Total
\$	300,228	\$	-	\$	565,769
	327,721		81,031 31,764 - -		2,484,943 1,913,306 435,760 <u>6,480</u>
\$	627,949	\$	112,795	\$	5,406,258
\$	29,465 327,721 - -	\$	4,117 81,031 8,468 83,757	\$	49,410 2,484,943 843,124 1,403,114
	357,186		177,373		4,780,591
	39,696 231,067	(	- 64,578)		86,950 53 <u>8,717</u>
	270,763	(	64,578)		625,667
\$	627,949	\$	112,795	<u>\$</u>	5,406,258

#### Nonmajor Special Revenue Funds Combining Balance Sheet State And Federal Allocation, Allotment And Grant Funds December 31, 2008

ASSETS	Motor Fuel Tax Fund	Community Development Block Grant Fund
Cash Investments Receivables Intergovernmental Accrued Interest	\$ 45,042 6,581,662 354,128 47,029	\$ - - -
Total Assets	\$ 7,027,861	\$
LIABILITIES AND FUND BALANCES		
Liabilities Vouchers Payable Internal Payables  Total Liabilities	\$ 2,180,280 	\$ 196 190,893 191,089
Fund Balances (Deficits) Reserved For Encumbrances Unreserved	897,058 3,670,523	22,913 ( <u>214,002</u> )
Total Fund Balances (Deficits)	4,567,581	(191,089)
Total Liabilities And Fund Balances	\$ 7,027,861	\$ -

Evergree Terrace Fund			Total
\$	- -	\$	45,042 6,581,662
	- -		354,128 47,029
\$	-	\$	7,027,861
\$	- -	\$	2,180,476 470,893
	_		2,651,369
	- -		919,971 3,456,521
	-	<u> </u>	4,376,492
\$	-	\$	7,027,861

All Nonmajor Special Revenue Funds Combining Statement Of Revenue, Expenditures And Changes In Fund Balances For The Year Ended December 31, 2008

		Property Ta Basic		
	ξ	Services		Other Services
Revenue	-			
Property Taxes	\$	970,576	\$	6,650,256
Other Taxes		2,926,752		4,841,094
Federal And State Grants And Allotments		49,774		_
Charges For Services		-		-
Interest Earnings		565		44,457
Rentals And Fees		-		13,377
Special Assessments		-		82,192
Other	<u></u>			4
Total Revenue		3,947,667		11,631,380
Expenditures				
Public Safety		527,470		_
Streets And Bridges		3,394,299		5,314,608
Culture And Recreation		-		352,535
Employee Benefits And Pension Plans		-		7,882,422
Community Development		-		-
Capital Projects		72,718		<u> 15,919</u>
Total Expenditures		3,994,487		13,565,484
Revenue Over (Under) Expenditures	(	46,820)	(	1,934,104)
Other Financing Sources (Uses)				
Transfers In		<del>-</del>		1,740,734
Transfers Out	(	30,440)	(	620,582)
Net Change In Fund Balance	(	77,260)	(	813,952)
Fund Balances, Beginning Of Year	(	727,638)		1,439,619
Fund Balances, End Of Year	(\$	804,898)	\$	625,667

_	Federal Allocation, Allotment And Grant Funds		Total
\$	-	\$	7,620,832
	-		7,767,846
	4,870,127		4,919,901
	45,782		45,782
	298,610		343,632
	7,600		20,977
	-		82,192
_	1,247		1,251
	5,223,366	_	20,802,413
	-		527,470
	8,146,882		16,855,789
	-		352,535
	1,387		7,883,809
	916,921		916,921
	6,087		94,724

State And

		1,740,734 651,022)
(	3,847,911) (	4,739,123)
	8,224,403	8,936,384
\$	4,376,492 \$	4,197,261

26,631,248

5,828,835)

9,071,277

3,847,911) (

Nonmajor Special Revenue Funds
Combining Statement Of Revenue, Expenditures
And Changes In Fund Balances
Property Tax Funds, Basic Services
For The Year Ended December 31, 2008

		Street Lighting Fund		School Crossing Guard Fund		E.S.D.A. Fund
Revenue						
Property Taxes	\$	837,984	\$	114,370	\$	18,222
Other Taxes		2,545,871		376,103		4,778
Federal And State Grants		-		_		49,774
Interest Earnings		488		67		10
Total Revenue		3,384,343		490,540		72,784
Expenditures						
Public Safety		-		464,255		63,215
Streets And Bridges		3,394,299		-		-
Capital Projects	****	58,913				13,805
Total Expenditures		3,453,212	_	464,255		77,020
Revenue Over (Under) Expenditures	(	68,869)		26,285	(	4,236)
Other Financing Sources (Uses) Transfers Out	(	30,440)				
Net Change in Fund Balance	(	99,309)		26,285	(	4,236)
Fund Balances (Deficits), Beginning Of Year	(	990,547)		16,693		246,216
Fund Balances (Deficits), End Of Year	( <u>\$</u>	1,089,856)	\$	42,978	<u>\$</u>	241,980

	Total
\$	970,576 2,926,752 49,774 565
	3,947,667
	527,470 3,394,299 72,718
	3,994,487
(	46,820)
(	30,440)
(	77,260)
(	727,638)
(\$	804,898)

Nonmajor Special Revenue Funds
Combining Statement Of Revenue, Expenditures
And Changes In Fund Balances
Property Tax Funds - Other Services
For The Year Ended December 31, 2008

		Illinois Municipal Retirement Fund		Special Service Area Fund	Ta	x Incremental Financing Fund #1
Revenue						
Property Taxes	\$	548,416	\$	1,532,768	\$	4,177,947
Other Taxes		4,641,397		-		-
Interest Earnings		319		527		38,871
Rentals And Fees		-		-		-
Special Assessments		-		82,192		-
Other		<del>-</del>	-			
Total Revenue		5,190,132	_	1,615,487		4,216,818
Expenditures						
Streets And Bridges		-		1,464,027		3,604,918
Culture And Recreation		-		-		-
Employee Benefits And Pension Plans		7,882,422		<del>-</del>		-
Capital Projects			_	<del></del> _		
Total Expenditures		7,882,422	_	1,464,027		3,604,918
Revenue Over (Under) Expenditures	(	2,692,290)		151,460		611,900
Other Financing Sources (Uses)						
Transfers In		1,740,734		_		-
Transfers Out	_				(	620,582)
Net Change in Fund Balance	(	951,556)		151,460	(	8,682)
Fund Balances (Deficits), Beginning Of Year		2,088,914	(	869,336)		8,682
Fund Balances (Deficits), End Of Year	\$	1,137,358	( <u>\$</u> _	717,876)	\$	

F	Incremental Financing Fund #2		Coliseum Fund		Total
\$	309,009	\$	82,116	\$	6,650,256
	-		199,697		4,841,094
	4,692		48		44,457
	-		13,377		13,377
	<i>-</i> -		- 4		82,192 4
	313,701		295,242		11,631,380
	245,663		-		5,314,608
	-		352,535		352,535
	-		- 15,919		7,882,422 15,919
	245,663		368,454		13,565,484
	68,038	(	73,212)	(	1,934,104)
	-		-		1,740,734
				(	620,582)
	68,038	(	73,212)	(	813,952)
	202,725		8,634		1,439,619
\$	270,763	(\$_	64,578)	\$	625,667

Nonmajor Special Revenue Funds
Combining Statement Of Revenue, Expenditures
And Changes In Fund Balances
State And Federal Allocation, Allotment And Grant Funds
For The Year Ended December 31, 2008

	Motor Fuel Tax Fund	De	ommunity evelopment lock Grant Fund
Revenue			
State Allotment, Motor Fuel Taxes	\$ 3,991,6	329 \$	-
Federal And State Grants Charges For Services	-		878,498
Interest Earnings	298,6	:10	45,782
Rentals And Fees	۲۹۵۱٬۲ -	110	- 7,600
Other	<del>"</del>		1,247
5.110.	· · · · · · · · · · · · · · · · · · ·		
Total Revenue	4,290,2	:39	933,127
Expenditures			
Streets And Bridges	8,146,8	82	_
Employee Benefits	· ,		1,387
Community Development	-		829,382
Capital Projects	-		6,087
Total Expenditures	8,146,8	182	836,856
Net Change In Fund Balance	( 3,856,6	i <b>4</b> 3)	96,271
Fund Balances (Deficits), Beginning Of Year	8,424,2	24 (	287,360)
Fund Balances (Deficits), End Of Year	<b>\$</b> 4,567,5	<u>81</u> ( <u>\$</u>	191,089)

	vergreen errace II		
	Fund		<u>Total</u>
\$	÷	\$	3,991,629
·	_		878,498
	-		45,782
	_		298,610
	-		7,600
			1,247
	_		5,223,366
	<del>.</del>		8,146,882
	-		1,387
	87,539 		916,921 6,087
	87,539		9,071,277
(	87,539)	(	3,847,911)
	87,539		8,224,403
\$	-	\$	4,376,492

# Street Lighting Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

	Original Budget		Final Budget		Actual Amounts GAAP Basis		Less Beginning Encumbrances	
Revenue								
Property Taxes	\$	828,680	\$	828,680	\$	837,984	\$	-
Utility Tax		-		_		51,019		_
Income Tax		2,413,087		2,413,087		2,494,852		-
Interest Earnings		500		500		488		<u></u>
Total Revenue		3,242,267		3,242,267		3,384,343		<u>-</u>
Expenditures								
Streets And Bridges								
Contractual Services								
Electrical Energy Costs		3,093,123		3,093,123		3,394,299		_
Property And Projects				75,913		58,913	(	75,913)
Total Expenditures		3,093,123		3,169,036		3,453,212	(	75,913)
Revenue Over (Under)								
Expenditures		149,144		73,231	(	68,869)		75,913
Other Financing Uses								
Transfers Out		=			(	30,440)		
Net Change In Fund								
Balance	\$	149,144	\$	73,231	(	99,309)		75,913
Fund Balance (Deficit), Beginning (	Of Ye	ar			(	990,547)	(	75,913)
Fund Balance (Deficit), End Of Yea	r				( <u>\$</u>	1,089,856)	\$	-

En	Plus Ending Icumbrances	Actual Amounts Budgetary Basis		Variance With Final Budget Positive (Negative)			
\$	-	\$	837,984	\$	9,304		
	_		51,019		51,019		
	-		2,494,852 488	(	81,765 12)		
	-		3,384,343		142,076		
	<u>.</u>	(	3,394,299 17,000)		301,176) 92,913		
			3,377,299	(	208,263)		
	-		7,044	(	66,187)		
		(	30,440)	(	30,440)		
	-	(	23,396)	(\$	96,627)		
_		(_	1,066,460)				
<u>\$</u>		( <u>\$</u>	1,089,856)				

#### School Crossing Guard Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis		Less ginning imbrances
Revenue								
Property Taxes	\$	110,636	\$	110,636	\$	114,370	\$	-
Income Tax		366,837		366,837		376,103		-
Interest Earnings		50		50		<u>67</u>		-
Total Revenue	-	477,523		477,523		490,540		-
Expenditures Public Safety								
Personnel Services		447,000		441,583		464,255		_
Property Services		2,000	<del></del>	2,000				
Total Expenditures		449,000		443,583		464,255		
Net Change In Fund								
Balance	<u>\$</u>	28,523	\$	33,940		26,285		-
Fund Balance, Beginning Of Year						16,693	-	-
Fund Balance, End Of Year					<u>\$</u>	42,978	\$	-

Plus Ending umbrances	ial Amounts udgetary Basis	Variance With Final Budget Positive (Negative)	
\$ -	\$ 114,370	\$ 3,734	
 	 376,103 67	9,266 17	
 	 490,540	13,017	
<u>-</u>	 464,255 -	( 22,672) 	
 	 464,255	(20,672)	
-	26,285	(\$ 7,655)	
	 16,693		
\$ 	\$ 42,978		

E.S.D.A. Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

		Original Budget	<u> </u>	Final Budget	Acti	ual Amounts GAAP Basis		Less eginning imbrances
Revenue								
Property Taxes	\$	16,968	\$	16,968	\$	18,222	\$	=
Income Taxes		-		-		4,778		-
Federal Grants		-				19,999		-
State Grants		-		-		29,775		-
Interest Earnings		15		15		10		
Total Revenue		16,983		16,983		72,784		
Expenditures								
Public Safety								
Personnel Services		44,460		41,854		43,606		-
Professional Services		4,050		1,435		285		-
Property Services		25,200		10,000		2,172		_
Other Services		11,296		13,330		12,644		-
Supplies		550		550		508		-
Property And Projects		71,000		20,000		17,805	(	45,256)
Total Expenditures		156,556		87,169		77,020	(	45,256)
Net Change In Fund								
Balance	( <u>\$</u>	139,573)	( <u>\$</u>	70,186)	(	4,236)		45,256
Fund Balance, Beginning Of Year						246,216	(	45,256)
Fund Balance, End Of Year					\$	241,980	\$	

	Plus Ending umbrances		al Amounts udgetary Basis	Variance With Final Budget Positive (Negative)			
\$	- - - -	\$	18,222 4,778 19,999 29,775 10	\$ (	1,254 4,778 19,999 29,775 <u>5</u> )		
			72,784		55,801		
	- 25 - 3,994 4,019		43,606 285 2,197 12,644 508 23,457) 35,783		1,752) 1,150 7,803 686 42 43,457 51,386		
(	4,019) 		37,001 200,960	\$	107,187		
(\$	4,019)	<u>\$</u>	237,961				

# Illinois Municipal Retirement Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

		Original Budget		Final Budget	Acti	ual Amounts GAAP Basis	Ве	Less ginning mbrances
Revenue								
Property Tax	\$	541,646	\$	541,646	\$	548,416	\$	-
Home Rule Sales Tax		-		-	(	23,215)		-
Sales Tax		4,000,000		4,000,000		3,854,672		-
Utility Tax		1,282,908		1,282,908		809,940		_
Interest Earnings	_	500		500		319		
Total Revenue		5,825,054		5,825,054		5,190,132		-
Expenditures Employee Benefits And Pension								
Plans, City's Share		7,736,677		7,860,000		7,882,422		
Revenue Over (Under) Expenditures	(	1,911,623)	(	2,034,946)	(	2,692,290)		-
Other Financing Sources Transfers In		1,740,734		1,740,734		1,740,734		-
Net Change In Fund								
Balance	( <u>\$</u>	170,889)	( <u>\$</u>	294,212)	(	951,556)		-
Fund Balance, Beginning Of Year						2,088,914		-
Fund Balance, End Of Year					\$	1,137,358	\$	

Enc.	Plus Ending umbrances		ual Amounts 3udgetary Basis	Variance With Final Budget Positive (Negative)				
\$		\$	548,416	\$	6,770			
Ψ	_	ľ	23,215)		23,215)			
	_	1	3,854,672		145,328)			
	_		809,940		472,968)			
	_		319		181)			
			5,190,132	(	634,922)			
			7,882,422	(	22,422)			
	-	(	2,692,290)	(	657,344)			
			1,740,734					
	-	(	951,556)	( <u>\$</u>	657,344)			
	_		2,088,914					
 \$	-	\$	1,137,358					

# Special Service Area Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

	Original Budget	Final Budget	Actual Amounts GAAP Basis	Less Beginning Encumbrances
Revenue				-
Property Taxes	\$ 1,542,323	\$ 1,542,323	\$ 1,532,768	\$ -
Interest Earnings	150	150	527	~
Special Assessments			82,192	
Total Revenue	1,542,473	1,542,473	1,615,487	-
Expenditures Streets And Bridges				
Supplies	<u>.</u>	=	7,928	-
Property And Projects Other	1,531,966	1,531,966	1,456,069 30	( 35,789)
Total Expenditures	1,531,966	1,531,966	1,464,027	(35,789)
Net Change In Fund Balance	\$ 10,507	\$ 10,507	151,460	35,789
Fund Balance (Deficit), Beginning	Of Year		(869,336)	(35,789)
Fund Balance (Deficit), End Of Yea	r		(\$ 717,876)	\$

En	Plus Ending Encumbrances		tual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)			
\$	-	\$	1,532,768 527	(\$	9,555) 377		
			82,192		<u>82,192</u>		
			1,615,487		73,014		
	- 47,254 		7,928 1,467,534 30		7,928) 64,432 30)		
	47,254		1,475,492		56,47 <u>4</u>		
(	47,254)		139,995	<u>\$</u>	129,488		
		(	905,125)				
( <u>\$</u>	47,254)	( <u>\$</u>	765,130)				

Tax Incremental Financing Fund #1
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis)
For The Year Ended December 31, 2008

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis		Less eginning umbrances
Revenue								
Property Taxes Interest Earnings	\$ —	3,266,170 35,000	\$	3,266,170 35,000	\$	4,177,947 38,871	\$	-
Total Revenue		3,301,170		3,301,170		4,216,818	_	-
Expenditures Streets And Bridges								
Property And Projects Other		2,843,200		2,843,200		3,604,869 49		-
Total Expenditures		2,843,200		2,843,200		3,604,918		<u>-</u>
Revenue Over (Under) Expenditures		457,970		457,970		611,900		-
Other Financing (Uses) Transfers Out	(	472,900)	ſ	472,900)	(	620,582)		_
Transiers Out	<u></u>		_	412,000)	'	020,302)		<del> </del>
Net Change In Fund								
Balance	( <u>\$</u>	14,930)	( <u>\$</u>	14,930)	(	8,682)		-
Fund Balance, Beginning Of Year						8,682		
Fund Balance, End Of Year					\$	-	\$	<del>-</del>

Plus Ending Encumbrances	E	ual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)				
\$ - 	\$	4,177,947 38,871	\$	911,777 3,87 <u>1</u>			
	. <del></del>	4,216,818		915,64 <u>8</u>			
<u>-</u>		3,604,869 49		761,669) 49)			
<u> </u>	. <u></u> -	3,604,918	(	761,718)			
-		611,900		153,930			
		620,582)	(	147,682)			
-		8,682)	\$	6,248			
-		8,682					
\$ -	<u>\$</u>	_					

Tax Incremental Financing Fund #2
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis)
For The Year Ended December 31, 2008

	Original Budget			Final Budget	Actual Amounts GAAP Basis		Less Beginning Encumbrances	
Revenue								
Property Taxes	\$	272,950	\$	272,950	\$	309,009	\$	-
Interest Earnings						4,692	_	
Total Revenue		272,950		272,950		313,701		<u>-</u>
Expenditures								
Streets And Bridges Property And Projects Other		265,000		285,282		245,586 77	(	20,282)
<i>3410</i> 1		·*					_	
Total Expenditures		265,000		285,282		245,663	(	20,282)
Net Change In Fund								
Balance	<u>\$</u>	7,950	( <u>\$</u>	12,332)		68,038		20,282
Fund Balance, Beginning Of Year						202,725	(_	20,282)
Fund Balance, End Of Year					\$	270,763	\$	

Plus Ending Encumbrances			ual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)				
\$	<del>-</del> -	\$	309,009 4,692	\$	36,059 4,692			
	<u> </u>	_	313,701		40,751			
	39,696 		265,000 77	(	20,282 77)			
	39,696	_	265,077		20,205			
(	39,696)		48,624	\$	60,956			
_			182,443					
( <u>\$</u>	<u>39,696</u> )	\$	231,067					

Coliseum Fund
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis)
For The Year Ended December 31, 2008

		Original Budget		Final Budget	Act	ual Amounts GAAP Basis		Less Beginning cumbrances
Revenue								
Property Taxes	\$	81,131	\$	81,131	\$	82,116	\$	-
Utlity Tax		227,441		227,441		145,993		=
Income Tax		51,944		51,944		53,704		-
Interest Earnings		50		50		48		-
Rentals And Fees		16,000		16,000		13,377		_
Other						4		
Total Revenue		376,566		376,566		295,242		<u> </u>
Expenditures								
Culture And Recreation								
Personnel Services		252,474		232,811		251,872		-
Personnel Benefits		500		-		-		-
Professional Services		17,180		17,175		16,991		=
Property Services		11,250		10,950		9,533		-
Other Services		8,316		6,125		5,344		-
Supplies		52,261		69,410		68,795	(	110)
Property And Projects		20,650		19,931		15,919	(	81)
Total Expenditures		362,631		356,402		368,454	(	191)
Net Change In Fund								
Balance	\$	13,935	<u>\$</u>	20,164	(	73,212)		191
Fund Balance, Beginning Of Year						8,634	(	191)
Fund Balance (Deficit), End Of Year	•				( <u>\$</u>	64,578)	\$	-

Plus Ending Encumbrances			ual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)			
\$	-	\$	82,116	\$	985		
	_		145,993	(	81,448)		
	-		53,704		1,760		
	_		48	(	2)		
	-		13,377	(	2,623)		
_			4	-	4		
_	<del>_</del>		<u>295,242</u>	(	81,324)		
	-		251,872	(	19,061)		
	-		-		- 104		
	-		16,991		184 1,417		
	-		9,533 5,344		781		
	-		5,3 <del>44</del> 68,685		725		
	<u> </u>		15,838		4,093		
		<del></del> -	368,263	(	11,861)		
	-	(	73,021)	( <u>\$</u>	93,185)		
			8,443				
\$		( <u>\$</u>	64,578)				

#### Motor Fuel Tax Fund

Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

	Original Budget			Final Budget	Actu	Actual Amounts GAAP Basis		Less Seginning cumbrances
Revenue	_				_		_	
State Allotments Interest Earnings	\$ —	4,328,000 175,000	\$	4,328,000 175,000	\$ —	3,991,629 298,610	\$ —	
Total Revenue		4,503,000		4,503,000		4,290,239		<del>-</del>
Expenditures Street And Bridges								
Project Expenditures		5,419,248		12,523,166		8,146,882	(	2,844,342)
Total Expenditures		5,419,248		12,523,166		8,146,882	(	2,844,342)
Net Change In Fund								
Balance	( <u>\$</u>	916,248)	( <u>\$</u>	8,020,166)	(	3,856,643)		2,844,342
Fund Balance, Beginning Of Year						8,424,224	(	2,844,342)
Fund Balance, End Of Year					\$	4,567,581	\$	

	Plus Ending umbrances		ual Amounts 3udgetary Basis	Variance With Final Budget Positive (Negative)					
\$	<u>-</u>	\$	3,991,629 298,6 <u>1</u> 0	(\$	336,371) 123,610				
			4,290,239	(	212,761)				
	897,058		6,199,598		6,323,568				
	897,058		6,199,598		6,323,568				
(	897,058)	(	1,909,359)	\$	6,110,807				
	-		5,579,882						
( <u>\$</u>	897,058)	\$	3,670,523						

Community Development Block Grant Fund
Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis)
For The Year Ended December 31, 2008

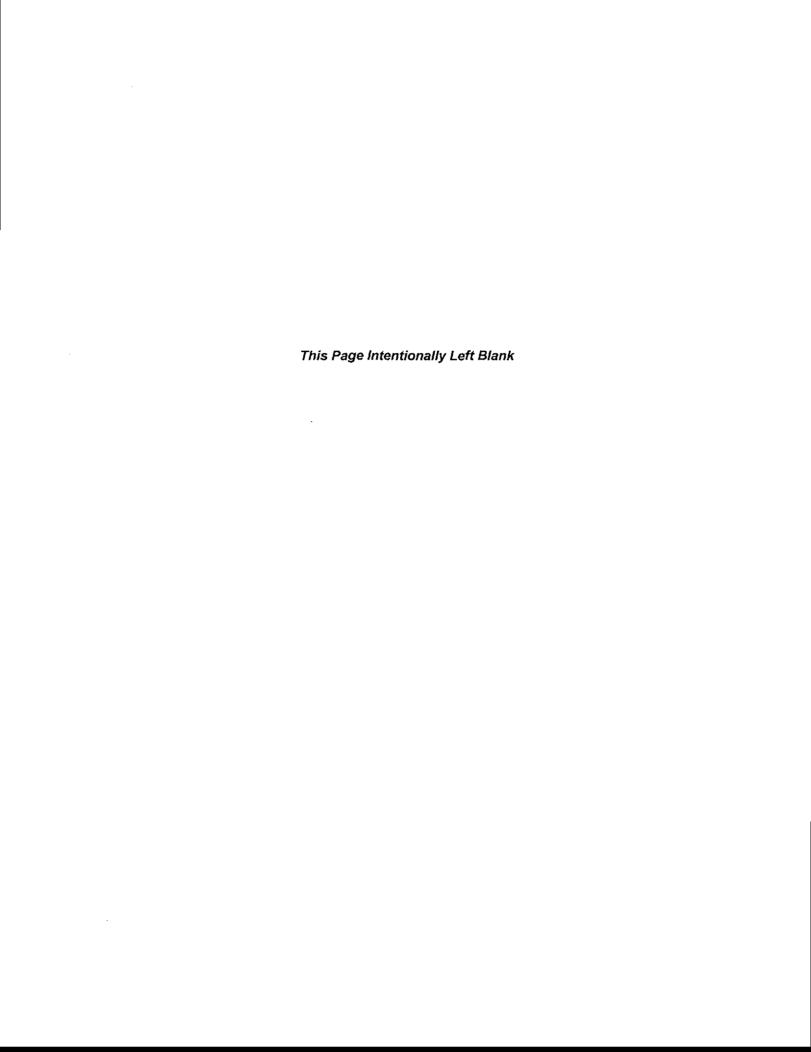
		Original Budget		Final Budget	Act	ual Amounts GAAP Basis	<u>Er</u>	Less Beginning cumbrances
Revenue	•	000.000	•	000.000		0770 105	_	
Federal Grants	\$	893,960	\$	893,960	\$	878,498	\$	-
Charges For Services		50,000		50,000		45,782		-
Rentals And Fees		400.000		: -		7,600		-
Other		100,000	_	100,000		1,247		
Total Revenue		1,043,960	_	1,043,960		933,127		-
Expenditures								
Community Development								
Personnel Services		651,380		660,249		659,690		-
Personnel Benefits		2,880		1,480		1,387		-
Professional Services		186,435		168,656		151,258	(	37,219)
Property Services		9,840		9,490		7,934	į (	150)
Other Services		9,468		6,828		6,399	(	375)
Supplies		3,250		4,101		4,101	ì	150)
Property And Projects		9,500		5,807		6,087	` 	
Total Expenditures	_	872,753		856,611		836,856	(	37,894)
Net Change In Fund								
Balance	\$	171,207	\$_	187,349		96,271		37,894
Fund Balance (Deficit), Beginning Of Year					(	287,360)	_	37,894)
Fund Balance (Deficit), End Of Yea	r				(\$	191,089)	\$_	

<u>En</u>	Plus Ending cumbrances		ual Amounts Budgetary Basis	Variance With Final Budget Positive (Negative)				
\$	-	\$	878,498	•	15,462)			
	-		45,782	(	4,218)			
	-		7,600	1	7,600			
			1,247	(	98,753)			
_			933,127	(	110,833)			
	-		659,690		559			
	-		1,387		93			
	22,913		136,952		31,704			
	_		7,784		1,706			
	-		6,024		804			
	-		3,951		150			
		_	6,087	(	280)			
•	22,913		821,875		34,736			
(	22,913)		111,252	( <u>\$</u>	76,097)			
		(	325,254)					
( <u>\$</u>	22,913)	( <u>\$</u>	214,002)					

# Evergreen Terrace II Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

	Original Budget			Final Budget	Actual Amounts GAAP Basis		Less Beginning Encumbrances	
Revenue								
Total Revenue	\$		\$		\$		\$	
Expenditures Community Development								
Administrative Fees	_		_			87,539		
Total Expenditures						87,539		
Net Change In Fund								
Balance	\$		<u>\$</u>	<u> </u>	(	87,539)		-
Fund Balance, Beginning Of Year						87,539		
Fund Balance, End Of Year					<u>\$</u>	••	\$	-

Plus Ending Encumbrances	Bu	al Amounts adgetary Basis	Variance With Final Budget Positive (Negative)			
<u>\$</u>	\$		<u>\$</u>	-		
		87,539	(	87,539)		
		87,539	(	87,539)		
-	(	87,539)	( <u>\$</u>	87,539)		
		87,539				
\$	\$	-				



#### **NONMAJOR DEBT SERVICE FUND**

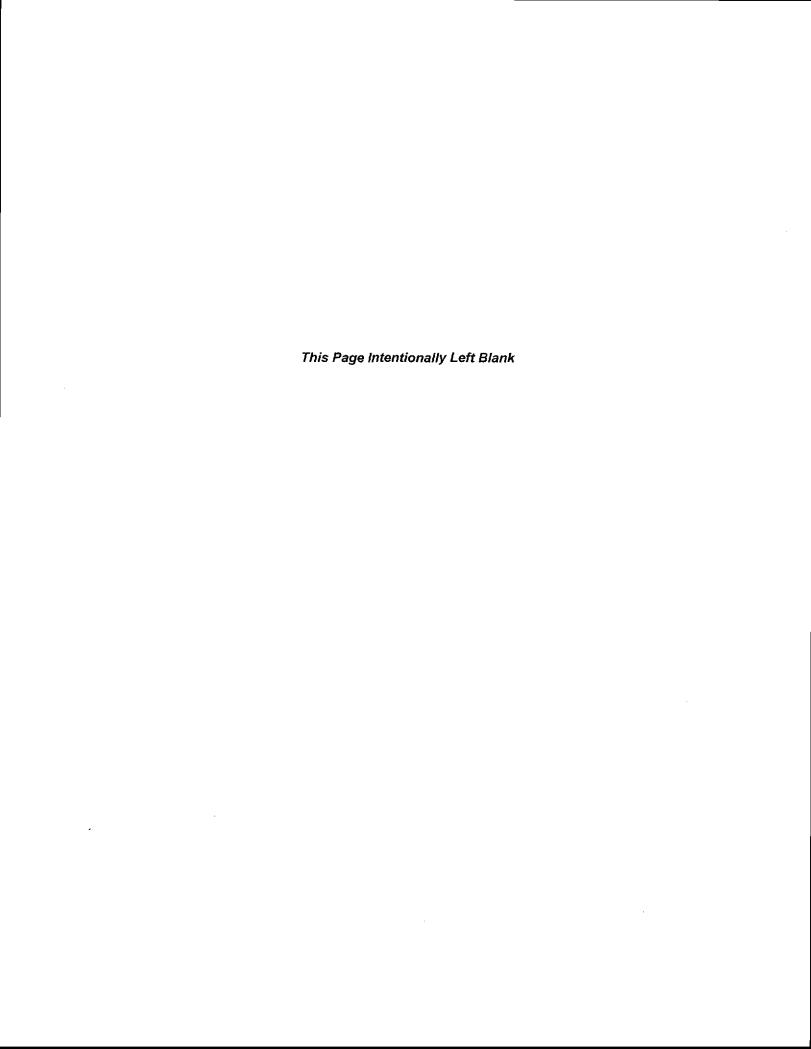
This fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

<u>Corporate Bond And Interest Fund</u> - Accounts for the payment of principal and interest on general obligation bonds.

# Corporate Bond And Interest Fund Schedule Of Revenue, Expenditures And Changes In Fund Balance - Budget And Actual (Budgetary Basis) For The Year Ended December 31, 2008

		Original Budget		Final Budget		Actual Amounts GAAP Basis		Less Beginning Encumbrances	
Revenue									
Interest Earnings	\$		\$		<u>\$</u>	23	<u>\$</u>	<del> </del>	
Total Revenue	****					23			
Expenditures Debt Service									
Principal		640,000		640,000		640,000		_	
Interest		490,344		490,344		490,344			
Total Expenditures		1,130,344		1,130,344		1,130,344			
Revenue Over (Under) Expenditures	(	1,130,344)	(	1,130,344)	(	1,130,321)		•	
Other Financing Sources									
Transfers In		1,130,344		1,130,344		1,130,344			
Net Change In Fund									
Balance	\$	- -	\$	-		23		<b>-</b>	
Fund Balance, Beginning Of Year						2,260		<u>-</u>	
Fund Balance, End Of Year					\$	2,283	\$	<u>-</u>	

Plus Ending Encumbrance	Ending Budgetary					
\$ -	\$	23	\$	23		
		23		23		
		640,000 490,344		<u>-</u> 		
		1,130,344				
-	(	1,130,321)		23		
		1,130,344				
-		23	\$	23		
		2,260				
\$ -	\$	2,283				



#### NONMAJOR CAPITAL PROJECTS FUNDS

These funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary or trust funds.

<u>Neighborhood Improvement Fund</u> - Accounts for expenditures of funds transferred in from the General Fund, Street And Bridge Fund, and the Waterworks And Sewerage Fund for various neighborhood street improvements.

<u>Property Improvement Fund</u> - Accounts for expenditures for monies received from taxpayers for their portion of property improvement expenditures.

**2002 Bond Fund** - Accounts for the proceeds from the 2002 series bond issue which will be used to finance street improvements.

#### Nonmajor Capital Projects Funds Combining Balance Sheet December 31, 2008

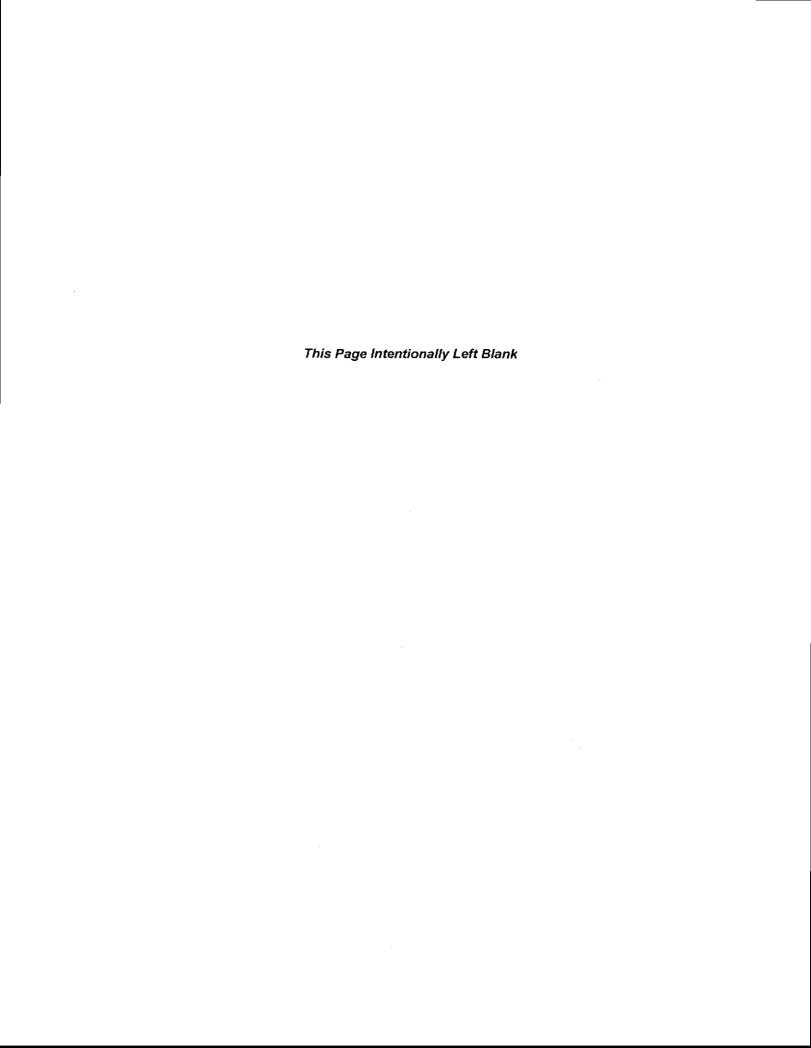
ASSETS		ghborhood provement Fund	Property provement Fund	2002 Bond Fund		
Cash Investments Accrued Interest Receivables - Property Owners (Net)	\$	- - - -	\$ 3,564 284,855 159 22,471	\$	- - - -	
Total Assets	\$		\$ 311,049	<u>\$</u>		
LIABILITIES AND FUND BALANCES						
Liabilities Vouchers Payable Customer Deposits And Credits Deferred Revenue - Property Owners Internal Payables	\$	13,168 - - - 6,480	\$ 61,033 18,378 850	\$	- - - -	
Total Liabilities		19,648	 80,261		<del></del>	
Fund Balances (Deficits) Reserved For Encumbrances Unreserved	(	1,401,126 1,420,774)	 11,353 219,435		<del>-</del>	
Total Fund Balances (Deficits)	(	19,648)	 230,788			
Total Liabilities And Fund Balances	\$		\$ 311,049	\$		

	Total
\$	3,564 284,855 159 22,471
\$	311,049
\$	13,168 61,033 18,378 7,330
	99,909
(	1,412,479 1,201,339) 211,140
\$	311,049

### Nonmajor Capital Projects Funds Combining Statement Of Revenue, Expenditures And Changes In Fund Balances For The Year Ended December 31, 2008

		ighborhood iprovement Fund	roperty rovement Fund		2 Bond und
Revenue					
Interest Earnings	\$	-	\$ 7,733	\$	35
Property Owner Assessments Other		-	55,982 3		- -
Total Revenue			 63,718		35
Expenditures					
Streets And Bridges		4,102,314	-		2,680
Culture And Recreation		233,107	-		-
Capital Projects		1,671,872	 60,931		-
Total Expenditures		6,007,293	 60,931		2,680
Revenue Over (Under) Expenditures	(	6,007,293)	2,787	(	2,645)
Other Financing Sources (Uses)					
Transfers In		8,152,592	-		_
Transfers Out	(	1,130,344)	 		
Not Change in Fund Delegge		4 044 055	0.707	,	0.045)
Net Change In Fund Balance		1,014,955	2,787	(	2,645)
Fund Balances (Deficits), Beginning Of Year	(	1,034,603)	 228,001		2,645
Fund Balances (Deficits), End Of Year	(\$	19,648)	\$ 230,788	\$	<u>-</u>

	Total
\$	7,768 55,982 <u>3</u>
	63,753
which shows (FFF ways) **	4,104,994 233,107 1,732,803
	6,070,904
(	6,007,151)
(	8,152,592 1,130,344)
	1,015,097
(	803,957)
\$	211,140



#### PENSION TRUST FUNDS

These funds are used to accumulate resources for the payment of retirement benefits.

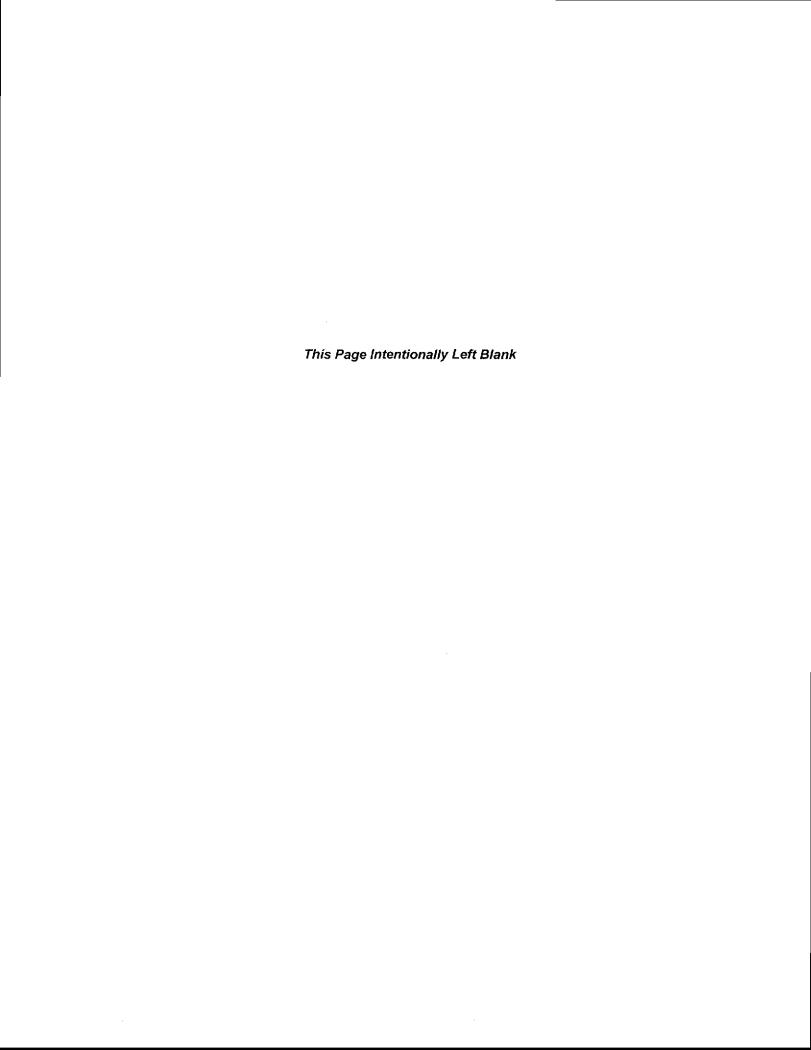
<u>Joliet Police Pension Fund and Joliet Firefighters' Pension Fund</u> - Account for property tax revenue and contributions from participants used to find the respective pension plans and payments to beneficiaries in accordance with the Illinois Pension Code.

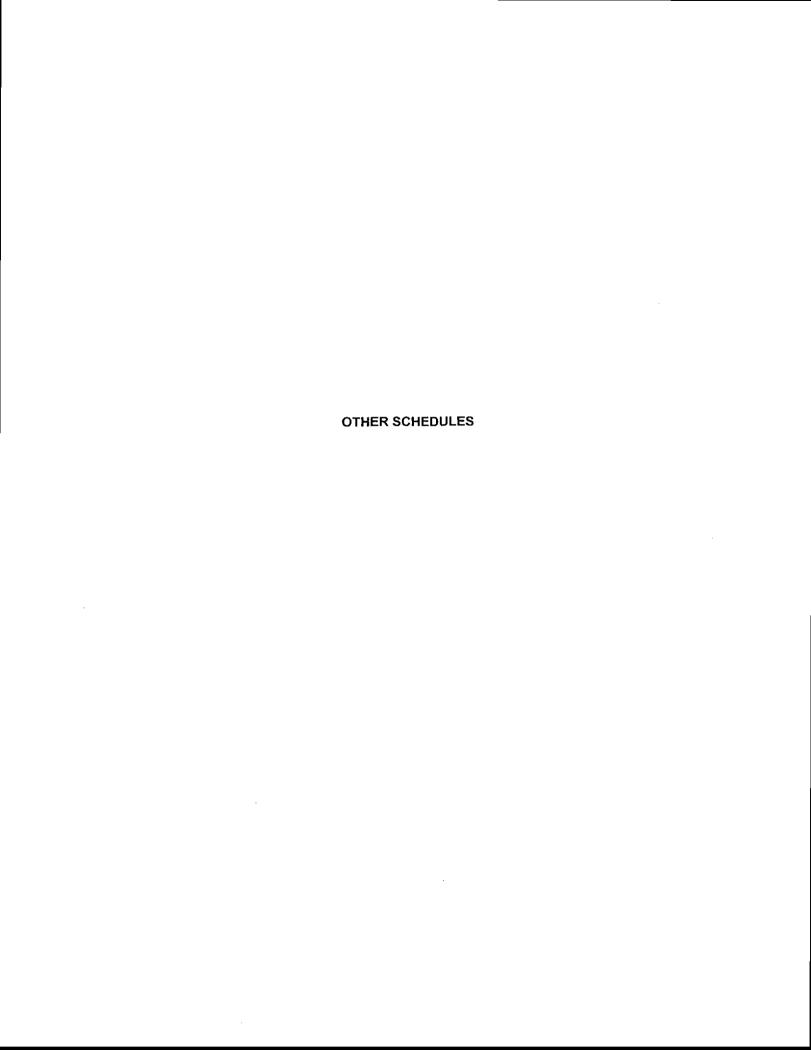
#### Pension Trust Funds Combining Statement Of Net Assets December 31, 2008

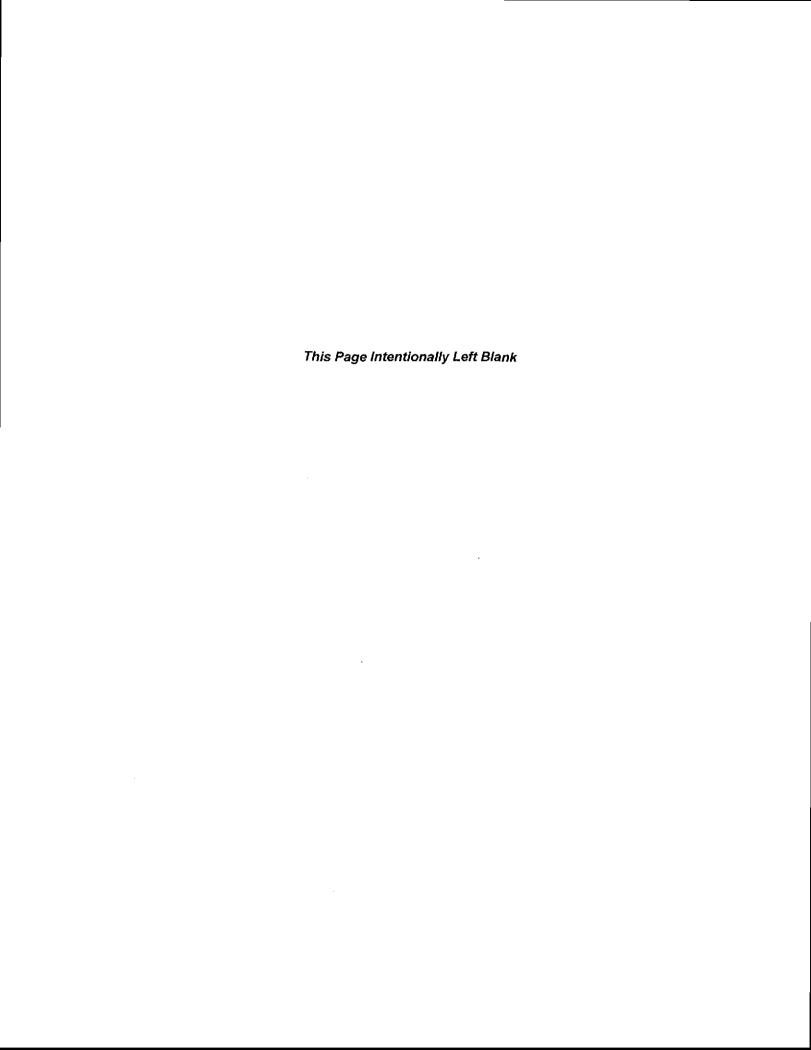
		Joliet Police Pension Fund	Joliet Firefighters' Pension Fund			Total		
ASSETS Cash	\$	15,970	\$	5,506	\$	21,476		
Such	<u> </u>		<u> </u>	0,000	<del>-</del>	2-1,110		
Investments, At Fair Value								
U.S. Government And Agency Securities		16,781,170		5,857,098		22,638,268		
U.S. Government Sponsored Agency Securities		44,897,256		8,443,711		53,340,967		
Insurance Annuities		-		8,286,037		8,286,037		
Certificates Of Deposit		-		12,343,054		12,343,054		
Money Market Mutual Funds		9,357,497		11,577,478		20,934,975		
Mutual Funds		25,164,579		-		25,164,579		
Common Stock				8,162,467	_	8,162,467		
Total Investments		96,200,502		54,669,845		150,870,347		
Accrued Interest Receivable		677,454		275,128		952,582		
Other Receivables		44,894				44,894		
Total Assets		96,938,820		54,950,479		151,889,299		
LIABILITIES								
Accrued Investment Expenses		10.000		22.000		40.000		
Miscellaneous Payable		10,883		33,086		43,969		
Miscella leous Fayable	_			32,253	_	32,253		
Total Liabilities		10,883	_	65,339		76,222		
NET ASSETS								
Held In Trust For Pension Benefits	\$	96,927,937	\$	54,885,140	\$	151,813,077		

# Pension Trust Funds Combining Statement Of Changes In Net Assets For The Year Ended December 31, 2008

		Joliet Police Pension Fund		Joliet Firefighters' Pension Fund		Total
Additions						
Contributions						
Employer Contributions	\$	5,882,342	\$	5,434,554	\$	11,316,896
Plan Member Contributions		2,681,380	_	1,675,542		4,356,922
Total Contributions		8,563,722	<b>6-7</b> -7-0	7,110,096		15,673,818
Investment Income						
Net Appreciation (Depreciation) In Fair Val	ue					
Of Investments	(	12,945,847)	(	10,172,783)	(	23,118,630)
Interest And Dividends		4,110,228	_	1,933,259	·	6,043,487
	(	8,835,619)	(	8,239,524)	(	17,075,143)
Less Investment Expenses		126,818	_	191,907		318,725
Net Investment Income	(	8,962,437)	(_	8,431,431)	(	17,393,868)
Miscellaneous Income	_	94,150	_			94,150
Total Additions	(	304,565)	(_	1,321,335)	(	1,625,900)
Deductions						
Pension Expense, Benefit Payments		6,124,152		6,778,614		12,902,766
Administrative And Other Expenses		82,260	_	66,772		149,032
Total Deductions		6,206,412	_	6,845,386		13,051,798
Net Decrease	(	6,510,977)	(	8,166,721)	(	14,677,698)
Net Assets Held In Trust For Pension Benefits		400 400 044		60 054 004		100 100 775
Beginning Of Year		103,438,914		63,051,861		166,490,775
End Of Year	\$	96,927,937	\$	54,885,140	\$	151,813,077









#### Schedule Of Governmental Capital Assets By Function And Activity December 31, 2008

Function And Activity:	 Total	 Land	Land ovements	Buildings	
General Government					
Mayor And City Council	\$ 45,178	\$ -	\$ -	\$	-
Liquor Commissioner	1,546	-	_	•	-
City Clerk	30,036	-	-		_
City Manager	172,152	134,898	-		-
Deputy City Manager	133,806	-	-		-
Visitor Services	12,895	-	-		-
Management And Budget	63,787	-	-		-
Finance Administration	4,029	-	-		-
Accounting	30,555	-	_		_
City Collector	42,190	_	-		-
Purchasing	28,086	-	_		-
Data Processing	2,526,047	_	-		
Motor Maintenance - Admin.	194,504	_	_		_
Motor Maintenance - Automotive	4,148,404	349,832	40,203		-
Business License	36,075	-	<u>-</u>		_ ·
Human Resources	21,544	_	~		_
Risk Management	53,744	-	-		-
Personnel	7,062	-	-		_
Buildings And Grounds	8,261,183	-	-		4,020,364
Copy Center	140,855	~	-		· -
Planning	1,407,579	-	-		13,755
Neighborhood Services	613,097	548,063	_		<b>-</b> ′
Inspectional Services	282,589	-	_		<del>-</del>
Legal	 <u>57,116</u>		 		<del>-</del>
Total General Government	 18,314,059	1,032,793	 40,203		4,034,119
Public Safety					
Police Department	19,888,779	-	91,838		7,123,357
Fire Department	25,521,502	338,102			10,808,565
Emergency Management	50,562	-	_		· -
Board Of Fire And Police	 6,758	 	 		
Total Public Safety	 45,467,601	 338,102	 91,838		17,931,922
Culture And Recreation					
Bicentennial Park	1,075,598	_	843,869		_
Gymnasium	3,245,175	-	-		3,245,175
Historical Museum	8,132,601	145,122	377,282		7,610,197
Minor League Baseball Park	27,733,996	7,936,706	-		19,797,290
Total Culture And Recreation	40,187,370	 8,081,828	1,221,151		30,652,662

\$ 45,178 \$ - \$ - 30,036 - 37,254 3133,806 312,895 - 30,555 - 342,190 - 32,526,047 - 34,504 - 36,075 - 31,544 - 35,745 - 35,745 - 3	Equipment	Infrastructure Improvements	Construction In Progress				
1,546							
1,546	s 45 178	s -	\$ -				
30,036 37,254 - 133,806 - 12,895 63,787 - 4,029 - 30,555 - 42,190 - 28,086 - 2,526,047 - 194,504 - 660,941 - 30,075 - 21,544 - 53,744 - 7,062 - 77,254 - 4,163,565 - 1,393,824 - 65,034 - 282,589 - 57,116 5,945,951		<b>-</b>	_				
37,254		_	_				
133,806 12,895 63,787 -		_	_				
12,895 63,787		_	_				
63,787							
4,029       -       -         30,555       -       -         42,190       -       -         28,086       -       -         2,526,047       -       -         194,504       -       -         660,941       -       3,097,428         36,075       -       -         21,544       -       -         53,744       -       -         7,062       -       -         77,254       -       4,163,565         140,855       -       -         1,393,824       -       -         65,034       -       -         282,589       -       -         5,945,951       -       7,260,993          12,673,584       -       -         14,374,835       -       -         50,562       -       -         6,758       -       -         27,105,739       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -		_	_				
30,555		~	_				
42,190       -       -         28,086       -       -         2,526,047       -       -         194,504       -       -         660,941       -       3,097,428         36,075       -       -         21,544       -       -         7,062       -       -         77,254       -       4,163,565         140,855       -       -         1,393,824       -       -         65,034       -       -         282,589       -       -         57,116       -       -         5,945,951       -       7,260,993          12,673,584       -       -         14,374,835       -       -         50,562       -       -         6,758       -       -         27,105,739       -       -         231,729       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       - <td< td=""><td></td><td></td><td>-</td></td<>			-				
28,086 2,526,047		~	_				
2,526,047		~	-				
194,504 3,097,428 36,075		~	_				
660,941 - 3,097,428 36,075 21,544 53,744 7,062 77,254 - 4,163,565 140,855 65,034 282,589 57,116 5,945,951 - 7,260,993  12,673,584 14,374,835 50,562 6,758 27,105,739  231,729		_	-				
36,075	660.941	**	3.097,428				
21,544		-					
53,744       -       -         77,062       -       -         77,254       -       4,163,565         140,855       -       -         1,393,824       -       -         65,034       -       -         282,589       -       -         57,116       -       -         5,945,951       -       7,260,993         12,673,584       -       -         14,374,835       -       -         50,562       -       -         6,758       -       -         27,105,739       -       -         231,729       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       <		-	-				
7,062 4,163,565 140,855		-	<del>~</del>				
77,254 - 4,163,565 140,855 1,393,824 65,034 282,589 57,116 5,945,951 - 7,260,993  12,673,584 14,374,835 50,562 6,758 27,105,739		-	-				
140,855       -       -         1,393,824       -       -         65,034       -       -         282,589       -       -         57,116       -       -         5,945,951       -       7,260,993         12,673,584       -       -         14,374,835       -       -         50,562       -       -         6,758       -       -         27,105,739       -       -         231,729       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       - </td <td></td> <td>_</td> <td>4,163,565</td>		_	4,163,565				
1,393,824			•				
65,034		-	-				
282,589		-	-				
5,945,951     -     7,260,993       12,673,584     -     -       14,374,835     -     -       50,562     -     -       6,758     -     -       27,105,739     -     -       -     -     -       <		-	-				
12,673,584							
14,374,835	<u>5,945,951</u>		7,260,9 <u>93</u>				
14,374,835							
14,374,835	40.070.504						
50,562		-	•				
6,758		-	-				
27,105,739		-	-				
231,729			<del>-</del>				
	27,105,739						
	231,729	-	-				
231,729	-	-	-				
231,729	_	-	-				
231,729	-						
	231,729	-	-				

(Continued)

#### Schedule Of Governmental Capital Assets By Function And Activity December 31, 2008

Function And Activity:	Total		Land		lm	Land provements	Buildings		
Community And Economic									
Development	•	054 000	•		Φ.				
Parochial Schools	<u>\$</u>	351,003	\$		<u>\$</u>		<u>\$</u>		
Total Community And									
Economic Development		351,003		_					
Public Works									
Administration		336,100		_		336,100		_	
Electrical		352,180		_		-		3,069	
Engineering		514,538		_		-			
Design And Construction		87,700		_		-		_	
Roadways		419,653,613		4,351,451		293,314		3,111,856	
Field Operations - Sewer		2,459,486				-		2,459,486	
Total Public Works	_	423,403,617		4,351,451		629,414	_	5,574,411	
Total Governmental									
Capital Assets	<u>\$</u>	527,723,650	\$	13,804,174	\$	1,982,606	<u>\$</u>	58,193,114	

Equipment			frastructure provements	Construction In Progress					
\$	351,003	<u>\$</u>	-	\$					
	351,003		-						
	_		_		. <del>-</del>				
	349,111		-		-				
	514,538		-		-				
	87,700		-		-				
	7,407,072		404,489,920		-				
					<u> </u>				
	8,358,421		404,489,920		-				
\$	41,992,843	\$	404,489,920	\$	7,260,993				

#### Schedule Of Changes In Governmental Capital Assets By Function And Activity For The Year Ended December 31, 2008

Function And Activity:	General Capital Assets 12/31/07		Additions		Disposals	osals Transfers		General Capital Assets 12/31/08	
General Government									
Mayor And City Council	\$ 45,178	\$	_	9	· -	\$	<b></b>	\$	45,178
Liquor Commissioner	1,546	,			_	•	_	•	1,546
City Clerk	30,036		_		-		-		30,036
City Manager	37,254		134,898		_		-		172,152
Deputy City Manager	108,325		26,379		898		_		133,806
Visitor Services	12,895		-		_				12,895
Management And Budget	85,716		-		21,929		<del>-</del>		63,787
Finance Administration	4,828		_		799		-		4,029
Accounting	30,555		_		-		-		30,555
City Collector	42,190		_		_		_		42,190
Purchasing	25,319		2,827		60		_		28,086
Data Processing	1,984,988		541,059		-		_		2,526,047
Motor Maintenance - Admin.	381,191		-		_	(	186,687)		194,504
Motor Maintenance - Automotive	970,047		2,991,670		_	,	186,687		4,148,404
Business License	36,075				-		-		36,075
Human Resources	21,544		_		-		_		21,544
Risk Management	52,713		1,881		850		<u>ت</u>		53,744
Personnel	7,062		-		-		_		7,062
Buildings And Grounds	4,338,318		3,922,865		-		_		8,261,183
Copy Center	143,563		7,956		10,664		_		140,855
Planning	185,087		1,225,940		3,448		_		1,407,579
Neighborhood Services	519,483		93,913		299		_		613,097
Inspectional Services	223,772		91,065		32,248		_		282,589
Legal	46,866		10,250		02,E 10		-		57,116
Total General Government	9,334,551		9,050,703	_	71,195				18,314,059
Public Safety								_	
Police Department	19,831,512		869,059		811,792		-		19,888,779
Fire Department	23,009,258		2,612,116		99,872		-		25,521,502
Emergency Management	49,939		3,085		2,462		_		50,562
Board Of Fire And Police	6,758		-		-,		_		6,758
Total Public Safety	42,897,467		3,484,260	_	914,126	_			45,467,601
Culture And Recreation									<u>-</u>
Bicentennial Park	1,109,687		-		34,089		-		1,075,598
Gymnasium	3,248,691		_		3,516		-		3,245,175
Historical Museum	8,694,824		-		562,223		_		8,132,601
Minor League Baseball Park	28,333,888		-		599,892		-		27,733,996
Total Culture And Recreation	41,387,090	_	-	_	1,199,720		-		40,187,370

(Continued)

# Schedule Of Changes In Governmental Capital Assets By Function And Activity For The Year Ended December 31, 2008

Function And Activity:	General Capital Assets 12/31/07	Additions	Disposals	Transfers	General Capital Assets 12/31/08
Community And Economic					
Development	\$ 351,003	\$ -	\$ -	\$ -	\$ 351,003
Parochial Schools	\$ 351,003	<u> </u>	Ψ	Ψ -	<u>Ψ 331,003</u>
Total Community And Economic Development	351,003		-		351,003
Public Works					
Administration	336,100	-	-	-	336,100
Electrical	372,704	-	20,524	-	352,180
Engineering	487,333	41,169	13,964	-	514,538
Design And Construction	89,467	-	1,767	-	87,700
Roadways	403,619,642	16,516,329	482,358	_	419,653,613
Field Operations - Sewer	2,459,486				2,459,486
Total Public Works	407,364,732	16,557,498	518,613		423,403,617
Total Governmental					
Capital Assets	\$ 501,334,843	\$ 29,092,461	\$ 2,703,654	\$	\$ 527,723,650

#### Detailed Schedule Of Investments December 31, 2008

General Fund Certificates Of Deposit	
Bank Financial, 2.00% To 3.30%	\$ 17,033,905
First National Bank Of Illinois, 1.99% To 3.665%	1,817,674
Harris Bank - Joliet, 3.293% To 3.503%	21,580,925
Integra Bank, 3.480%	3,007,539
The Illinois Funds, Variable	5,847,951
Total General Fund	49,287,994
Special Revenue Funds	
Police Protection Fund	
The Illinois Funds, Variable	919,714
	919,714
Motor Fuel Tax Fund	
Certificates Of Deposit	
Bank Financial, 3.07%	1,258,789
First Midwest Bank NA, 1.55%	1,560,329
Harris Bank - Joliet, 3.317% To 3.490%	3,761,605
The Illinois Funds, Variable	939
	6,581,662
Total Special Revenue Funds	7,501,376
Capital Projects Funds	
Property Improvement Fund	
Certificates Of Deposit	
Harris Bank - Joliet, 0.733%	134,760
First Midwest Bank NA, 1.37%	150,095
Total Capital Projects Funds	284,855
	(Continued)

#### Detailed Schedule Of Investments December 31, 2008

Enterprise Funds Waterworks And Sewerage Fund Certificates Of Deposit	
First National Bank Of Illinois, 1.99% To 3.665%	\$ 25,817,686
Harris Bank - Joliet, 3.10%	882,975
Hans Dank - Jonet, J. 1076	
	26,700,661
Waterworks And Sewerage Fund - Restricted Assets	<u> </u>
Certificates Of Deposit	
Bank Financial, 3.01%	3,445,543
First Midwest Bank NA, 1.32% To 1.42%	4,409,861
Harris Bank - Joliet, 3.10%	674,332
Training Saring Street	<u> </u>
	8,529,736
Parking Meter Fund	
Certificates Of Deposit	
First Midwest Bank NA, 1.42%	68,472
Harris Bank - Joliet, 0.733% To 3.10%	451,207
	<del></del>
	519,679
Total Enterprise Funds	35,750,076
Total Enterprise Funds	35,750,076
·	
Total Primary Government Investments	35,750,076 \$ 92,824,301
Total Primary Government Investments	
Total Primary Government Investments  Trust And Agency Funds	
Total Primary Government Investments  Trust And Agency Funds  Pension Trust Funds	
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund	\$ 92,824,301
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds	\$ 92,824,301 \$ 9,357,497
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations	\$ 92,824,301 \$ 9,357,497 16,781,170
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations U.S. Government Sponsored Agency Obligations	\$ 92,824,301 \$ 9,357,497 16,781,170 44,897,256
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations	\$ 92,824,301 \$ 9,357,497 16,781,170
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations U.S. Government Sponsored Agency Obligations	\$ 92,824,301 \$ 9,357,497 16,781,170 44,897,256 25,164,579
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations U.S. Government Sponsored Agency Obligations	\$ 92,824,301 \$ 9,357,497 16,781,170 44,897,256
Total Primary Government Investments  Trust And Agency Funds Pension Trust Funds Joliet Police Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations U.S. Government Sponsored Agency Obligations	\$ 92,824,301 \$ 9,357,497 16,781,170 44,897,256 25,164,579

#### Detailed Schedule Of Investments December 31, 2008

Pension Trust Funds (continued) Joliet Firefighters' Pension Fund U.S. Treasury Money Market Funds U.S. Treasury Obligations	\$ 11,577,478 5,857,098
U.S. Government Sponsored Agency Obligations	8,443,711
Insurance Annuities	8,286,037
Certificates Of Deposit	12,343,054
Common Stock	8,162,467
	54,669,845
Total Trust And Agency Funds	\$ 150,870,347
Component Units	
Will County Metropolitan Exposition and	
Auditorium Authority	
U.S. Treasury Money Market Funds	\$ 63,273
Mutual Funds	670,163
	733,436
The Joliet Area Historical Museum	00 074
Certificates Of Deposit Mutual Funds	99,374 50,159
Mutual Funds	50,158
	149,532
	140,002
Total Component Unit	\$ 882,968
Total Component Onic	Ψ 002,300
Total Papartad As Investments	\$ 244,577,616
Total Reported As Investments	\$ 244,577,616
Escrow Deposits	
	Enterprise Fund
LaSalle National Bank	A 5000000
Bond Paying Agent Escrow	\$ 5,975,287
Total Escrow Deposits	\$ 5,975,287

### General Obligation Bonds Schedule Of Debt Service Requirements December 31, 2008

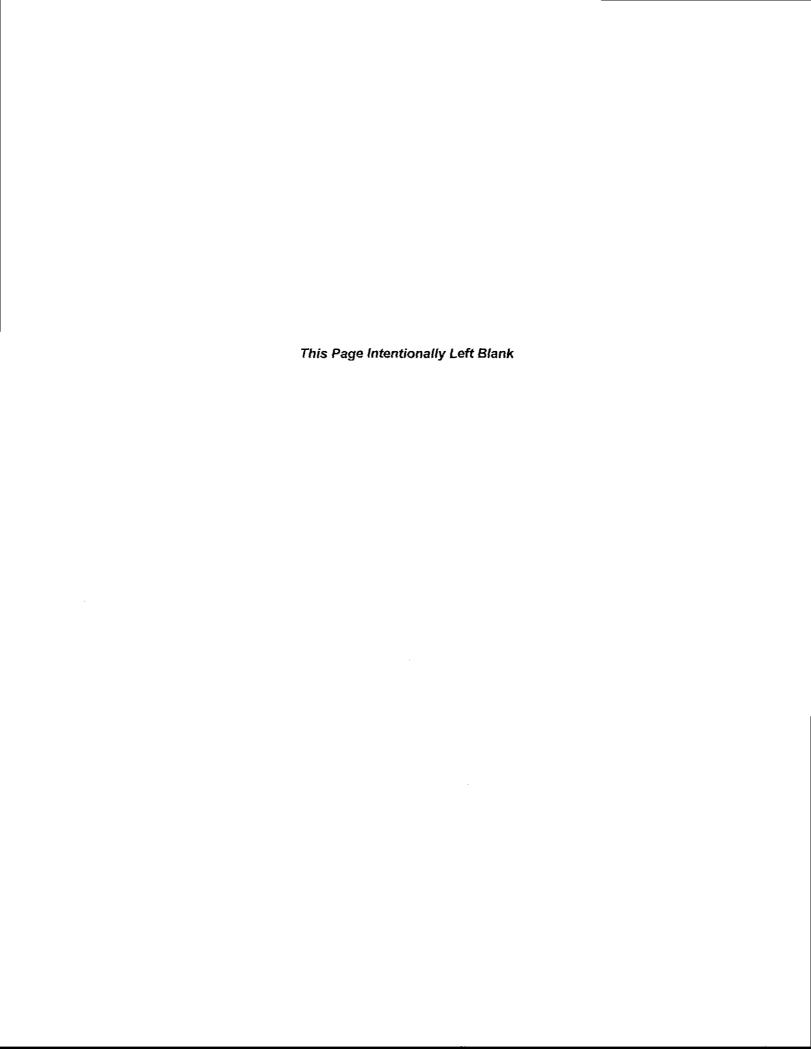
Ser	ies	200	J5
-----	-----	-----	----

		Series	ZU	JŌ	
		Interest		Principal	 Total
2009	\$	471,144	\$	665,000	\$ 1,136,144
2010		447,869		695,000	1,142,869
2011		423,544		725,000	1,148,544
2012		398,169		755,000	1,153,169
2013		369,856		790,000	1,159,856
2014		338,256		825,000	1,163,256
2015		305,256		860,000	1,165,256
2016		270,856		895,000	1,165,856
2017		232,819		935,000	1,167,819
2018		193,081		980,000	1,173,081
2019		151,431		1,025,000	1,176,431
2020		104,025		1,070,000	1,174,025
2021	<del></del>	53,200	_	1,120,000	 1,173,200
	\$	3,759,506	\$	11,340,000	\$ 15,099,506

#### Waterworks And Sewerage Fund Revenue Bonds Schedule Of Debt Service Requirements December 31, 2008

	ln	Serie terest	989 Principal	 Serie Interest	s 20 —	02A Principal	Seri Interest		003 Principal
2009	\$	229,781	\$ 2,050,000	\$ 600,099	\$	945,000	\$	391,600	\$ -
2010		78,375	2,200,000	561,038		995,000		391,600	-
2011		-	-	518,695		1,045,000		391,600	-
2012		-	-	469,250		1,100,000		391,600	. <b>-</b>
2013		-	-	412,750		1,160,000		391,600	-
2014		-	-	353,250		1,220,000		391,600	-
2015		-	-	290,625		1,285,000		391,600	-
2016		-	-	224,750		1,350,000		391,600	-
2017		-	-	155,375		1,425,000		311,800	4,200,000
2018		-	-	82,375		1,495,000		148,000	4,200,000
2019		-	~	22,500		900,000		32,000	1,600,000
2020		-	~	-		-		-	-
2021		-	~	-		-		-	-
2022			 	 					 <u> </u>
	\$	308,156	\$ 4,250,000	\$ 3,690,707	\$	12,920,000	<u>\$</u>	3,624,600	\$ 10,000,000

Serie: Interest		004 Principal	Series Interest		006 Principal	 Total Interest Principal			Total	
\$ 1,215,000	\$	1,400,000	\$ 250,900	\$	25,000	\$ 2,687,380	\$	4,420,000	\$	7,107,380
1,145,000		1,400,000	249,900		25,000	2,425,913		4,620,000		7, <b>04</b> 5,913
1,075,000		1,400,000	248,900		25,000	2,234,195		2,470,000		4,704,195
943,750		3,850,000	247,900		25,000	2,052,500		4,975,000		7,027,500
746,250		4,050,000	246,800		30,000	1,797,400		5,240,000		7,037,400
538,750		4,250,000	245,600		30,000	1,529,200		5,500,000		7,029,200
321,250		4,450,000	244,400		30,000	1,247,875		5,765,000		7,012,875
105,000		4,200,000	243,200		30,000	964,550		5,580,000		6,544,550
~		-	242,000		30,000	709,175		5,655,000		6,364,175
-		-	240,700		35,000	471,075		5,730,000		6,201,075
_		-	225,800		710,000	280,300		3,210,000		3,490,300
-		-	177,800		1,690,000	177,800		1,690,000		1,867,800
-		-	108,800		1,760,000	108,800		1,760,000		1,868,800
	_	-	 36,800	_	1,840,000	 36,800	_	1,840,000	_	1,876,800
\$ 6,090,000	\$	25,000,000	\$ 3,009,500	\$	6,285,000	\$ 16,722,963	\$	58,455,000	\$	75,177,963



# STATISTICAL SECTION (UNAUDITED)

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue sources, gaming tax and property tax.

#### Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Demographic And Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

#### Sources:

Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. The City implemented GASB Statement 34 in 2001; schedules presenting government-wide information include information beginning in that year.

#### Net Assets By Component Last Eight Fiscal Years

		2008		2007		2006	_	2005
Governmental Activities Invested In Capital Assets,								
Net Of Related Debt	\$	377,669,877	\$	364,334,790	\$	352,424,325	\$	326,102,181
Restricted		1,370,429		2,091,174		73,947		443,153
Unrestricted		6,508,615		37,208,326		39,66 <u>0,</u> 871		<u>37,003,935</u>
Total Governmental Activities								
Net Assets	\$	385,548,921	\$	403,634,290	\$	392,159,143	<u>\$</u>	363,549,269
Danis and Tampa Andinidian								
Business-Type Activities Invested In Capital Assets,								
Net Of Related Debt	\$	216,776,933	\$	209,109,400	\$	191,243,475	\$	160,926,084
Restricted	•	9,414,994	•	13,756,137	•	21,801,551	•	30,329,666
Unrestricted	_	28,122,539		39,139,071	_	45,382,111		45,536,983
Total Business-Type Activities								
Net Assets	\$	254,314,466	\$	262,004,608	\$	258,427,137	\$	236,792,733
								- /
Primary Government Invested In Capital Assets,								
Net Of Related Debt	\$	594,446,810	\$	573,444,190	\$	543,667,800	\$	487,028,265
Restricted	Ψ	10,785,423	Ψ	15,847,311	Ψ	21,875,498	Φ	30,772,819
Unrestricted		34,631,154		76,347,311		85,042,982		82,540,918
5,110011010		- 11-4-11-4	_			2010 121002		<u> </u>
Total Primary Government								
Net Assets	\$	639,863,387	\$	665,638,898	\$	650,586,280	\$	600,342,002

Note: The City adopted the provisions of GASB Statement No. 34 in 2001.

•	2004	2003			2002	2001		
\$	360,152,976 2,378,691 22,455,510	\$	86,309,887 5,996,002 28,368,585	\$	67,379,209 5,735,921 36,276,858	\$	36,457,143 - 57,988,995	
\$	384,987,177	\$	120,674,474	\$	109,391,988	\$	94,446,138	
\$	126,911,957 41,967,557 54,667,037	\$	125,476,392 57,455,772 33,159,362	\$	121,166,419 59,207,243 24,159,681	\$	102,771,349 41,356,775 52,052,601	
<u>\$</u>	223,546,551	\$	216,091,526	\$_	204,533,343	\$_	196,180,725	
\$	487,064,933 44,346,248 77,122,547	\$	211,786,279 63,451,774 61,527,947	\$	188,545,628 64,943,164 60,436,539	\$	139,228,492 41,356,775 110,041,596	
\$	608,533,728	\$	336,766,000	\$	313,925,331	\$	290,626,863	

#### Changes In Net Assets Last Eight Fiscal Years

	2008	2007	2006	2005
Expenses		<del></del>		
Governmental Activities:				
General Government	\$ 38,390,225	\$ 32,992,397	\$ 30,177,100	\$ 26,479,336
Public Safety	86,743,322	80,885,000	77,682,191	64,257,408
Streets And Bridges	47,893,418	34,122,352	30,184,312	24,913,102
Refuse Disposal	9,852,028	9,459,051	8,266,788	7,607,550
Culture And Recreation	4,481,841	6,372,833	4,593,641	3,195,445
Community Development	8,775,716	8,890,826	8,098,295	7,437,589
Public Works	3,303,061	3,786,372	1,850,526	3,420,123
Interest On Long-Term Debt	522,772	546,196	552,000	361,466
Total Governmental Activities Expenses	199,962,383	177,055,027	161,404,853	137,672,019
Business-type Activities:	<del></del>			
Water And Sewer	36,651,247	36,640,643	27,438,111	28,365,348
Parking Facilities	1,423,655	1,458,763	1,136,609	1,122,023
Total Business-type Activities Expenses	38,074,902	38,099,406	28,574,720	29,487,371
<b>3,</b>				
Total Primary Government Expenses	\$238,037,285	<u>\$215,154,433</u>	\$189,979,573	\$167,159,390
Program Revenues				
Governmental Activities:				
Charges for Services				
General Government	\$ 2,682,279	\$ 4,264,712	\$ 5,118,941	\$ 6,020,650
Public Safety	6,437,350	6,863,317	5,361,136	4,228,209
Streets And Bridges	300,523	285,501	256,772	288,520
Refuse Disposal	9,072,301	7,302,364	5,458,214	3,959,888
Culture And Recreation	304,173	452,068	387,962	461,577
Community Development	140,922	208,240	121,832	316,044
Public Works	1,250,473	2,456,047	2,951,342	2,726,988
Operating Grants And Contributions	3,983,962	5,081,147	4,521,406	4,564,759
Capital Grants And Contributions	18,849,370	18,088,538	31,230,684	20,681,752
Total Governmental Activities		· · · · · ·		
Program Revenues	43,021,353	45,001,934	55,408,289	43,248,387
Business-Type Activities:				
Charges For Services				
Water And Sewer	27,975,227	32,504,462	34,758,371	34,240,733
Parking Facilities	1,135,680	1,164,001	1,051,746	1,023,457
Capital Grants And Contributions	2,504,453	7,377,108	10,831,934	7,752,232
Total Business-Type Activities				,, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Program Revenues	31,615,360	41,045,571	46,642,051	43,016,422
Total Primary Government	,	12.212.1	,,	10,010,122
Program Revenues	\$ 74,636,713	\$ 86,047,505	\$102,050,340	\$ 86,264,809

Note: The City adopted the provisions of GASB Statement No. 34 in 2001.

	2004	2003		2002	2001		
			_				
\$	21,136,148 58,088,148 18,501,104 7,042,401 4,333,036 6,294,071 10,215,319 756,466 [26,366,693	\$ 33,458,034 44,131,651 15,940,636 6,265,563 1,133,923 4,899,997 8,802,943 1,253,236 115,885,983	\$	27,761,738 42,184,458 18,678,781 5,933,494 8,753,967 5,631,819 2,743,580 1,830,078 113,517,915	\$	28,737,668 37,845,502 17,072,768 4,395,113 7,469,003 4,488,319 5,164,688 1,678,302	
\$	25,057,297 1,095,445 26,152,742 152,519,435	\$ 23,517,764 943,199 24,460,963 140,346,946	\$	23,549,035 984,547 24,533,582 138,051,497	_ 	21,206,516 866,328 22,072,844 128,924,207	
\$	4,359,196 5,057,092 128,792 2,977,891 300,303 165,511 1,930,063	\$ 7,160,406 3,611,304 361 1,971,150 31,156 95,345	\$	5,930,309 3,454,361 - 841,973 14,142 112,549	\$	4,360,560 2,887,599 - - 26,945 59,637	
	4,071,466 4,025,595 23,015,909	 4,715,521 4,923,647 22,508,890	-	6,491,713 4,990,159 21,835,206	_	5,627,112 5,683,557 18,645,410	
_	31,146,539 1,059,721 4,976,942 37,183,202	 29,425,795 992,997 4,276,788 34,695,580		26,035,035 837,465 3,903,700 30,776,200	_	25,149,590 839,979 6,098,948 32,088,517	
<u>\$</u>	60,199,111	\$ 57,204,470	\$	52,611,406	<u>\$</u>	50,733,927	

#### Changes In Net Assets Last Eight Fiscal Years

	2008	2007	2006	2005
Net (Expense)/Revenue				
Governmental Activities	(\$156,941,030)	(\$132,053,093)	(\$105.996.564)	(\$ 94,423,632)
Business-Type Activities	(6,459,542)	2,946,165	18,067,331	13,529,051
Total Primary Government Net Expense	( <u>\$ 163,400,572</u> )	( <u>\$129,106,928</u> )	(\$ 87,929,233)	(\$ 80,894,581)
General Revenues And Other Changes In Net Governmental Activities:	t Assets			
Taxes:				
Property Taxes	\$ 33,781,957	\$ 29,210,224	\$ 25,955,040	\$ 22,551,564
Gaming Taxes	28,335,881	36,168,333	34,864,387	31,721,572
State Sales Taxes	20,914,827	20,563,871	21,070,529	18,793,757
Home Rule Sales Taxes	15,750,282	16,391,645	17,018,542	16,014,490
Utility Taxes	7,138,173	7,716,126	6,400,816	6,859,743
State Income Taxes	13,786,109	13,015,939	11,703,021	9,551,066
Other Taxes	11,562,774	13,442,987	13,430,759	13,280,246
Interest And Investment Earnings	2,672,413	2,334,715	2,219,941	984,894
Other General Revenues	1,082,713	683,045	608,008	
Special Item - Loss On Disposal Of Assets	1,002,110	000,040	000,000	332,969 ( 379,137)
Transfers	3,830,533	4,001,355	1,335,395	4,264,034
Total Governmental Activities General		<del>-1,001,000</del>	1,000,000	4,204,004
	120 055 660	142 500 040	404.000.400	400.075.400
Revenues And Other	138,855,662	143,528,240	<u>134,606,438</u>	123,975,198
Business-Type Activities:				
Interest And Investment Earnings	1,600,997	4,632,661	4,902,468	3,981,165
Special Item - Loss On Disposal Of Assets		-		
Transfers	( 3,830,533)	(4,001,355)	( 1,335,395)	( 4,264,034)
Total Business-Type Activities General	\	7,	(	(
Revenues And Other	(2,229,536)	631,306	3,567,073	( 282,869)
Total Primary Government General	\			(
Revenues And Other	\$136,626,126	\$144,159,546	\$ 138,173,511	¢ 122 602 220
Novolides Alla Gales	<del>Ψ 100,020,120</del>	Ψ 144, 109,040	Ψ 130, 173,311	\$123,692,329
Change In Net Assets				
Governmental Activities	(\$ 18,085,368)	\$ 11,475,147	\$ 28,609,874	\$ 29,551,566
Business-Type Activities	( 8,689,078)	3,577,471	21,634,404	13,246,182
3,500,1000	(		27,001,101	10,240,102
Total Primary Government	(\$ 26,774,446)	\$ 15,052,618	\$ 50,244,278	\$ 42,797,748
Other Changes in Net Assets				
Governmental Activities:				
Adjustment To Beginning Of The Year Net	•		_	
Assets To Record Infrastructure	<u>\$</u>	\$	\$ -	(\$ 50,989,474)
Business-Type Activities				<del></del>
Adjustment To Beginning Of The Year Net				
Assets To Reduce Liability	\$ 998,936	\$ -	\$ -	\$ -
•	<u> </u>			

Note: The City adopted the provisions of GASB Statement No. 34 in 2001.

2004		2003			2002	2001			
(\$	103,350,784) 11,030,460	(\$	93,377,093) 10,234,617	(\$	91,682,709) 6,242,618	(\$	88,205,953) 10,015,673		
( <u>\$</u>	92,320,324)	( <u>\$</u>	83,142,476)	( <u>\$</u>	85,440,091)	( <u>\$</u>	78,190,280)		
\$	20,599,641 28,775,086 17,479,087 14,877,701 6,253,810 7,913,467 11,552,849 508,142 587,541	\$	20,613,547 29,494,839 17,156,878 14,230,294 5,466,461 6,613,469 8,225,975 1,018,260 1,569,856	\$	18,019,941 32,858,253 16,234,548 13,612,232 5,379,450 6,181,149 7,294,662 1,797,646 4,920,678	\$	15,605,490 33,180,133 16,031,467 13,218,807 4,939,505 7,263,306 6,947,733 2,916,297 1,855,967		
_	4,331,528 112,878,852	_	270,000 104,659,579		330,000 106,628,559	(_	1,265,000) 100,693,705		
(	2,216,172 1,460,079) 4,331,528) 3,575,435)	(_	1,593,566 270,000) 1,323,566	(_	2,440,000 330,000) 2,110,000	_	4,287,846 1,265,000 5,552,846		
` <u>\$</u>	109,303,417	\$	105,983,145	<u>\$</u>	108,738,559	<u>\$</u>	106,246,551		
\$ - \$	9,528,068 7,455,025 16,983,093	\$ - \$	11,282,486 11,558,183 22,840,669	\$ - <u>\$</u>	14,945,850 8,352,618 23,298,468	\$ - \$	12,487,752 15,568,519 28,056,271		
\$	254,784,635	<u>\$</u>		\$	_	<u>\$</u>			
\$	_	\$	-	<u>\$</u>		\$			

# Fund Balances, Governmental Funds Last Ten Fiscal Years

	_	2008		2007	_	2006	_	2005
General Fund								
Reserved	\$	3,451,512	\$	9,979,794	\$	3,204,129	\$	4,498,398
Unreserved	_	42,415,343	_	46,075,575		47,019,728		30,232,094
Total General Fund	\$	45,866,855	\$	56,055,369	<u>\$</u>	50,223,857	\$	34,730,492
								_
All Other Governmental Funds								
Reserved	\$	2,986,663	\$	7,118,551	\$	4,512,388	\$	4,932,273
Unreserved, Reported In:								
Special Revenue Funds		13,156,953		15,621,865		12,205,079		8,611,521
Debt Service Funds		2,283		2,260		52,716		52,049
Capital Projects Funds	(	1,201,339)	(_	2,535,607)	(_	2,890,802)	(	4,568,644)
Total All Other Governmental								
Funds	\$	14,944,560	<u>\$</u>	20,207,069	<u>\$</u>	13,879,381	\$	9,027,199

	2004		2003		2002		2001		2000		1999
	<u>-</u>										
\$	3,622,430	\$	2,158,874	\$	1,591,299	\$	1,852,973	\$	3,607,719	\$	3,988,136 40,157,342
	17,342,471	_	18,507,621	_	<u>17,328,144</u>		16,962,599	_	22,490,870		40,107,042
\$	20,964,901	\$	20,666,495	\$_	18,919,443	\$	18,815,572	\$	26,098,589	\$	44,145,478
\$	5,510,138	\$	6,945,817	\$	9,864,742	\$	20,400,937	\$	4,281,226	\$	3,903,658
(	611,083)	(	3,634,507)	(	2,742,427)	(	104,428)		845,453		2,107,122
	1,627,022	•	3,498,285		18,908,150		24,690,233		28,215,620		5,248,595
(	7,179,114)	(	14,169,358)	(_	12,802,744)	(_	22,484,752)	(	1,312,029)	(_	1,303,960)
(\$	653,037)	(\$_	7,359,763)	\$	13,227,721	\$	22,501,990	\$	32,030,270	\$	9,955,415

#### Changes In Fund Balances, Governmental Funds

Last Ten Fiscal Years

	2008	2007	2006	2005
Revenues				
Property Taxes	\$ 33,781,957	\$ 29,210,224	\$ 25,955,040	\$ 22,551,564
Other Taxes	96,754,686	106,020,669	103,289,592	95,167,814
Federal, State And Private Grants				
And Allotments	7,472,427	9,149,378	8,612,533	8,062,111
Charges For Services	5,421,214	6,125,613	4,459,979	4,171,023
Interest Earnings	2,672,413	2,334,715	2,219,941	984,894
Licenses, Permits, Rentals And Fees	14,380,443	15,102,761	14,715,231	13,881,396
Fines	1,359,202	1,562,620	1,176,800	1,197,945
Special Assessments	138,174	193,267	242,658	569,421
Other	1,682,323	1,495,643	1,272,442	1,183,026
Total Revenues	163,662,839	171,194,890	161,944,216	147,769,194
Expenditures				
Current:				
General Government	14,030,951	12,308,246	11,821,623	11,441,358
Public Safety	60,119,513	57,388,366	54,508,454	49,959,829
Streets And Bridges	35,412,435	25,499,068	21,410,705	23,341,457
Refuse Disposal	9,840,329	9,445,833	8,254,884	7,607,550
Culture And Recreation	4,257,142	5,720,398	4,240,117	2,957,061
Employee Benefits And Pension Plans	38,338,617	36,346,596	31,974,841	29,636,038
Community Development	6,218,589	6,667,331	5,548,019	5,491,588
Capital Projects	15,539,943	10,475,444	10,551,061	7,653,425
Debt Service - Principal	774,460	745,016	585,000	2,355,000
Debt Service - Interest And Fees	508,677	531,746	538,044	352,451
Total Expenditures	185,040,656	165,128,044	149,432,748	140,795,757
Revenue Over (Under) Expenditures	(21,377,817)	6,066,846	12,511,468	6,973,437
Other Financing Sources (Uses)				
Issuance Of Bonds	-	•	=	12,855,000
Premium On Bonds Sold	-	-	-	252,184
Issuance Of Loans	_ `	•	696,581	-
Proceeds From Sale Of Capital Assets	4,600	37,475	35,360	23,837
Transfer To Escrow Paying Agent	-	~	=	( 12,882,798)
Transfer To Component Unit	-	-	-	-
Transfers In	22,814,883	21,691,679	19,957,908	24,198,472
Transfers Out	(16,892,688)	(15,636,800)	(17,026,488)	(18,274,422)
Total Other Financing Sources (Uses)	5,926,795	6,092,354	3,663,361	6,172,273
Net Change in Fund Balances	(\$ 15,451,022)	\$ 12,159,200	\$ 16,174,829	\$ 13,145,710
Other Change In Fund Balances				
Adjustments To Prior Year Balances	¢	¢	ф <b>д 170 740</b>	Ф 40.000.44 <del>-</del>
Adjustinents to Phor fear Balances	\$ -	<u> </u>	<u>\$ 4,170,718</u>	\$ 10,300,117
Debt Service As A Percentage				
Of Noncapital Expenditures	<u>0.7</u> %	<u>0.8</u> %	0.8%	<u>2.1</u> %
Expenditures Capitalized As Assets	\$ 12,739,623	\$ 11,611,339	\$ 11,807,784	\$ 11,848,044

The cumulative effect of fund balance adjustments was reported as a restatement of the beginning fund balance, as restating all prior periods was not practicable.

	2004	_	2003	_	2002		2001	2000			1999
\$	20,599,641 85,864,434	\$	18,025,877 82,740,626	\$	15,983,523 83,660,576	\$	13,749,103 84,074,484	\$	12,351,134 80,540,547	\$	11,400,116 73,189,447
	7,712,286 3,959,040		7,562,451 3,416,549		8,873,147 3,466,156		7,854,213 2,937,484		7,929,797 2,421,006		6,834,425 2,374,058
	508,142 10,440,992		1,018,260 8,166,883		1,797,646 5,823,496		2,916,297 3,263,302		3,589,663 3,052,693		2,574,295 3,032,518
	1,132,557		1,022,829		927,636		880,345 663,761		856,053		641,912
	547,993 1,101,058		634,982 1,423,220		638,514 _ 4,860,087		1,725,360		1,029,825 881,826		1,086,818 1,121,84 <u>4</u>
	131,866,143		124,011,677		126,030,781		118,064,349		112,652,544		102,255,433
	10,708,320		8,314,213		10,807,733		9,624,197		9,402,732		9,370,715
	45,075,157		43,578,585		41,174,286		38,177,939		35,049,988		31,752,000
	16,804,960 7,042,401		16,696,391 6,265,563		19,360,913 5,933,494		17,675,897 4,395,113		15,527,832 4,221,320		14,723,613 4,067,450
	3,166,094		292,358		24,311,699		23,586,271		253,619		252,773
	25,766,432		24,775,119		20,782,865		19,616,707		18,082,179		15,701,169
	5,408,402		4,854,877		5,726,726		4,518,753		4,527,816		4,727,139
	13,350,124		22,551,160		20,254,927		17,159,240		19,287,668		13,031,713
	2,350,000		15,190,766		5,041,853		623,047		3,513,473		3,071,916
_	757,616	_	1,254,299		1,830,239	_	1,679,180	_	1,134,469		1,524,106
_	130,429,506	_	143,773,331		155,224,735		137,056,344	_	111,001,096		98,222,594
_	1,436,637	(	19,761,654)	(	29,193,954)	(	18,991,995)		1,651,448		4,032,839
	-		-		15,000,000		-		-		-
	-		-		-		-		-		- 427 EE7
	25 200		- 3,437		- 104,405		371,622		30,432		437,557
	25,390		5,457		104,403		371,022		30,432		_
	_		_		-	1	1,135,000)		_		_
	29,675,651		24,512,561		28,792,302	`	35,311,419		44,509,209		17,877,459
(	24,132,546)	(	23,594,776)	(	23,873,151)	(	32,367,343)	(	42,163,123)	(	16,899,321)
_	5,568,495	_	921,222		20,023,556		2,180,698		2,376,518	_	1,415,695
<u>\$</u>	7,005,132	( <u>\$</u>	18,840,432)	( <u>\$</u>	9,170,398)	( <u>\$</u>	16,811,297)	\$	4,027,966	<u>\$</u>	5,448,534
<u>\$</u>	-	<u>\$</u>		\$		<u>\$</u>		\$		( <u>\$</u>	2,097,801)
	<u>2.7</u> %		<u>13.0</u> %		<u>5.8</u> %		2.3%		<u>4.4</u> %		<u>5.1</u> %
<u>\$</u>	13,502,517	<u>\$</u>	16,807,510	\$	36,016,317	<u>\$</u>	35,452,943	<u>\$</u>	5,052,093	<u>\$</u>	7,655,700

#### **Gaming Tax Collections**

Last Ten Fiscal Years

Year	Gaming Privilege Tax	Gaming Admissions Tax	Total Gaming Tax Revenues		
2008	\$ 24,086,643	\$ 4,249,238	\$	28,335,881	
2007	31,066,684	5,101,649		36,168,333	
2006	30,069,186	4,795,201		34,864,387	
2005	27,582,327	4,139,245		31,721,572	
2004	25,043,155	3,732,232		28,775,387	
2003	25,116,911	4,377,627		29,494,538	
2002	27,644,263	5,213,990		32,858,253	
2001	28,075,408	5,104,725		33,180,133	
2000	25,807,734	4,934,026		30,741,760	
1999	20,471,018	5,840,905		26,311,923	

Source of Information: Illinois Gaming Board

Two casinos operate within the City's municipal boundaries, Empress and Harrah's. The City receives gaming taxes from the State of Illinois based on amounts deposited in the State Gaming Fund by the two casinos in accordance with the Illinois Compiled Statutes - the "Riverboat Gambling Act" (230 ILCS 10).

The Riverboat Gambling Act is a complex set of laws governing the operation and taxes related to gaming. The Act provides for the collection of two separate taxes, an admissions tax and a privilege tax, each of which have changed in amounts and percentages throughout the years.

Currently, the City receives an admissions tax - per 230 ILCS 10/12(b), "a municipality shall receive from the State \$1 for each person embarking on a riverboat docked within the municipality".

The City also receives a privilege tax based on the annual adjusted gross receipts received from gambling games - per 230 ILCS 10/13(b), "Beginning January 1, 1998, from the tax revenue deposited in the State Gaming Fund under this Section, an amount equal to 5% of adjusted gross receipts generated by a riverboat shall be paid monthly, subject to appropriation by the General Assembly, to the unit of local government that is designated as the home dock of the riverboat.

## Principal Gaming Taxpayers In The City Taxes Collected Last Ten Fiscal Years

## Empress Casino - Joliet, Corporation

Start Date: June 17, 1992

	,	Taxable		Taxes C	olle	ected	
Year	Admissions	 AGR		State		City	
2008	1,678,360	\$ 183,930,419	\$	52,566,025	\$	10,876,398	
2007	2,109,545	240,209,935		84,512,628		14,120,042	
2006	2,141,534	253,770,225		93,387,301		14,830,045	
2005	1,923,969	238,187,848		87,173,331		13,833,362	
2004	1,777,950	228,100,890		89,854,250		13,182,995	
2003	1,990,689	232,534,340		80,768,383		13,617,406	
2002	2,111,367	237,655,280		73,242,527		13,994,131	
2001	2,374,322	260,624,220		68,061,588		15,405,533	
2000	2,503,020	235,403,680		60,624,123		14,273,204	
199 <b>9</b>	3,006,470	192,716,220		48,321,332		12,642,281	

#### Harrah's Casino Cruises Joliet

Start Date: May 4, 1993

Court Date: Way	,		Taxable	Taxes C	olle	cted	
Year	Admissions		AGR	State	City		
2008	2,570,878	\$	297,674,723	\$ 104,767,205	\$	17,459,483	
2007	2,992,104		381,123,736	143,114,888		22,048,291	
2006	2,653,667		347,613,495	127,358,407		20,034,342	
2005	2,215,276		313,458,692	126,425,020		17,888,210	
2004	1,954,282		271,878,679	116,810,737		15,592,392	
2003	2,386,938		269,803,880	99,849,343		15,877,132	
2002	3,102,623		315,229,980	107,596,860		18,864,122	
2001	2,730,403		300,883,940	80,495,582		17,774,600	
2000	2,431,006		280,751,000	74,156,303		16,468,556	
1999	2,834,435		216,704,140	55,345,672		13,669,642	

#### **Total Two Casinos Combined**

		Taxable	Taxes Collected							
Year	Admissions	 AGR		State	City					
2008	4,249,238	\$ 481,605,142	\$	157,333,230	\$	28,335,881				
2007	5,101,649	621,333,671		227,627,516		36,168,333				
2006	4,795,201	601,383,720		220,745,708		34,864,387				
2005	4,139,245	551,646,540		213,598,351		31,721,572				
2004	3,732,232	499,979,569		206,664,987		28,775,387				
2003	4,377,627	502,338,220		180,617,726		29,494,538				
2002	5,213,990	552,885,260		180,839,387		32,858,253				
2001	5,104,725	561,508,160		148,557,170		33,180,133				
2000	4,934,026	516,154,680		134,780,426		30,741,760				
1999	5,840,905	409,420,360		103,667,004		26,311,923				

Source of Information: Illinois Gaming Board Taxable AGR - Taxable Adjusted Gross Receipts - Gross gaming receipts, less

winnings paid to wagerers.

#### Equalized Assessed Valuation And Estimated Actual Valuation Last Ten Tax Years

**Will County** 

Tax Year	Railroad Property	 Non-Farm Property	 Total Equalized Assessed Value	 Railroad Property	
2008	\$ 1,607,353	\$ 4,247,413	\$ 2,969,406,313	\$ 2,975,261,079	\$ -
2007	1,379,424	3,095,309	2,754,727,137	2,759,201,870	-
2006	1,172,661	3,217,504	2,459,656,829	2,464,046,994	-
2005	1,132,249	3,292,176	2,197,505,667	2,201,930,092	-
2004	1,207,738	2,872,344	1,924,149,574	1,928,229,656	-
2003	1,201,392	3,727,488	1,764,341,631	1,769,270,511	-
2002	1,082,485	2,420,224	1,555,052,463	1,558,555,172	-
2001	1,062,691	5,754,240	1,393,764,609	1,400,581,540	-
2000	1,111,193	2,380,149	1,289,043,254	1,292,534,596	
1999	1,079,857	2,587,894	1,143,770,365	1,147,438,116	-

Source of Information: Office of Will County Clerk and Office of Kendall County Clerk n/a - The components of the EAV amounts for Kendall County were not available at time of printing.

Kendali County					Total Equalized		Total	Equalized Assessed Value As A Percentage	
 Farm Property		Non-Farm Property		Total Equalized Assessed Value	Assessed Value Both Counties	City Direct Tax Rate	Estimated Actual Taxable Value	Of Estimated Actual Taxable Value	
\$ 1,823,467	\$	216,547,266	\$	218,370,733	\$ 3,193,631,812	1.0640	\$ 9,580,895,436	33.33%	
723,845		189,032,411		189,756,256	2,948,958,126	1.0637	8,846,874,378	33.33%	
780,585		130,665,722		131,446,307	2,595,493,301	1.0590	7,786,479,903	33.33%	
750,581		93,298,261		94,048,842	2,295,978,934	1.0590	6,887,936,802	33.33%	
767,121		75,648,413		76,415,534	2,004,645,190	1.0569	6,013,935,570	33.33%	
48,002		55,761,145		55,809,147	1,825,079,658	1.0564	5,475,238,974	33.33%	
70,637		36,687,794		36,758,431	1,595,313,603	1.0542	4,785,940,809	33.33%	
79,976		21,328,794		21,408,770	1,421,990,310	1.0406	4,265,970,930	33.33%	
165,009		15,030,450		15,195,459	1,307,730,055	1.0398	3,923,190,165	33.33%	
109,119		7,615,507		7,724,626	1,155,162,742	1.1389	3,465,488,226	33.33%	

#### Direct And Overlapping Property Tax Rates Last Ten Tax Years

Tax Rates Per \$100 Assessed Valuation (1)

	2008	2007	2006	2005	2004
City Of Joliet (3) Will County (Including Forest	1.0640	1.0637	1.0590	1.0590	1.0569
Preserve)	0.6387	0.6367	0.6523	0.6861	0.6943
Joliet Township	0.2509	0.2520	0.2672	0.2780	0.2906
School District #204	1.8868	1.9572	2.0244	2.0894	2.1507
School District #86	2.5429	2.5248	2.6346	2.7192	2.8373
Community College #525	0.1896	0.1901	0.1936	0.2088	0.2142
Joliet Park District	0.2782	0.2879	0.3184	0.3371	0.3485
Total (4)	6.8511	6.9124	7.1495	7.3776	7.5925
-	2003	2002	2001	2000	1999
City Of Joliet (3) Will County (Including Forest	1.0564	1.0542	1.0406	1.0398	1.1389
Preserve)	0.7080	0.7376	0.7584	0.7640	0.7005
Joliet Township	0.7080	0.7376	0.7564 0.3197	0.7640 0.3082	0.7695
School District #204	2.1721	2.2723	2.0310	1.9201	0.3196 1.9498
School District #86	2.8701	3.0038	2.9734	2.9710	2.5942
Community College #525	0.2108	0.2209	0.2237	0.2217	0.2211
Joliet Park District	0.3331	0.2302	0.2455	0.2413	0.2505
Total (4)	7.6436	7.8246	7.5923	7.4661	7.2436

#### Notes:

- (1) Source of Information: Office of Will County Clerk
- (2) Includes corporate, street and bridge, street lighting, police protection and fire protection rates.
- (3) The City is a home rule unit under the 1970 Illinois State Constitution and, as such, has no statutory tax rate limitations
- (4) Representative tax rates for other governmental units are from Joliet Township tax code #3011, which represents approximately 35% of the City's 2008 EAV, the latest available.

#### Principal Property Taxpayers In The City Current Year And Nine Years Ago

Taxpayer	Type Of Business, Property		2008 Equalized Assessed Valuation	Percentage Of Total 2008 Equalized Assessed Valuation	2008 Rank
Wal-Mart RE Business Trust Louis Joliet LLC Dollar Tree Distribution Inc. Empress River Casino Co. Teachers Insurance & Annuity Assoc. Joliet Joint Venture LLC Unicom Investment Inc. DesPlaines Development Menard, Inc. Equity Ind. Limited Partnership IV  Total City Assessed Valuation	Retail Store Westfield Louis Joliet Mall Dollar Tree Distribution Center Emperess / Gaming Rock Run Industrial Park Laraway Crossings Business Park Midwest Generation Plant Harrah's / Gaming Home Improvement Retail Toys R Us / Warehousing	\$ \$	22,685,176 21,818,109 17,483,671 15,896,614 14,936,913 11,457,650 9,790,978 9,103,964 8,590,417 7,286,671 139,050,163	0.71% 0.68% 0.55% 0.50% 0.47% 0.36% 0.31% 0.29% 0.27% <u>0.23</u> %	1 2 3 4 5 6 7 8 9 10
Taxpayer	Type Of Business, Property		1999 Equalized Assessed Valuation	Percentage Of Total 1999 Equalized Assessed Valuation	1999 Rank
Empress River Casino Co. DesPlaines Development JMB/Urban Development Toys R Us Joliet Properties Wal-Mart Properties M&J LJP Parkway LP American Store Prop. Caterpillar Industrial Property Fund II	Empress / Gaming Harrah's / Gaming Louis Joliet Mail Warehousing Apartment Complex Department Store L. J. Pointe Mall Jewel/Osco Food Store Earthmoving Equipment Rock Run Industrial Park	\$ \$	10,583,985 10,359,566 7,132,646 5,370,863 5,031,996 4,206,522 3,786,299 3,528,489 2,977,152 2,945,920 55,923,438	0.92% 0.90% 0.62% 0.46% 0.36% 0.33% 0.31% 0.26% <u>0.26</u> %	1 2 3 4 5 6 7 8 9
Total City Assessed Valuation		\$	1,155,162,742		

Note: Every effort has been made to identify the largest taxpayers. However, some taxpayers may have multiple parcels which may have been overlooked. The 2008 EAV is the most current available.

Source of Information: Office of Will County Treasurer.

## Property Tax Rates - Levies And Collections Last Ten Tax Years

Rates Extended		2008		2007		2006		2005
General		0.1087		0.1171		0.1046		0.1264
Police Protection		0.1479		0.2439		0.2164		0.2103
Fire Protection		0.0957		0.1060		0.0922		0.0706
Street And Bridge (Excluding								
Township Portion)		0.0203		_		0.0307		0.0538
Street Lighting		0.0264		0.0286		0.0324		0.0365
School Crossing Guard		0.0036		0.0039		0.0044		0.0049
E.S.D.A.		0.0006		0.0006		0.0006		0.0006
Illinois Municipal Retirement Fund		0.0172		0.0187		0.0212		0.0239
Coliseum		0.0026		0.0028		0.0032		0.0036
Corporate Purpose Bond		0.0020		0.0020		0.0002		0.0000
And Interest		_		_		_		_
Joliet Police Pension		0.2432		0.2008		0.2057		0.1947
Joliet Firemen Pension		0.2202		0.1835		0.1852		0.1679
Joliet Public Library		0.1776		0.1578		0.1624		0.1658
dollect dolle zibrary	_	0.1110	_	0.1070		0.1024		0.1000
Total Rates Extended		1.0640	_	1.0637		1.0590		1.0590
Levies Extended (1)								
General	\$	3,471,445	\$	3,447,660	\$	2,855,369	\$	2,915,636
Police Protection	Ψ	4,726,529	Ψ	7,180,908	Ψ		Ψ	4,862,454
Fire Protection		3,054,465				5,907,276		
Street And Bridge (Excluding		3,034,465		3,112,405		2,512,360		1,631,414
		640 004				047.000		4 0 4 0 0 4 5
Township Portion)		648,301		- 040.040		817,636		1,242,015
Street Lighting		843,111		842,042		884,415		842,550
School Crossing Guard		114,969		114,824		120,106		112,493
E.S.D.A.		19,161		17,665		16,377		13,775
Illinois Municipal Retirement Fund		549,299		550,566		578,690		550,986
Coliseum		83,034		82,438		87,349		82,648
Corporate Purpose Bond								
And Interest		-		-		-		<del>-</del>
Joliet Police Pension		7,770,032		5,911,957		5,615,201		4,502,017
Joliet Firemen Pension		7,035,504		5,402,610		5,055,617		3,884,454
Joliet Public Library	_	5,671,836	_	4,640,062		4,433,253	_	3,836,242
Total Levies Extended	\$	33,987,686	\$	31,303,137	\$	28,883,649	\$	24,476,684
					-	······································	<u> </u>	
Current Year Collections	\$		\$	31,127,257	\$	28,650,484	\$	24,334,150
Subsequent Collections		-		-	•	45,222	•	425,961
Total Collections	\$		\$	31,127,257	\$	28,695,706	\$	24,760,111
Percentage Of Extensions Collected		<u>0.00</u> %		<u>99.44</u> %		<u>99.35</u> %		<u>101.16</u> %

Source of Information: Office of Will County Clerk and Office of Kendall County Clerk Note: Tax Rates are expressed in dollars per \$100 of Assessed Valuation.

<sup>(1)</sup> The 2008 levy extension is estimated based upon the Will County extension as the Kendall County extension was not available as of the date of this report.

The Special Service Area and Tax Incremental Financing tax levies are not included in this schedule.

	2004		2003		2002		2001		2000		1999
	0.0855		0.1755		0.2003		0.1445		0.1523		0.0513
	0.2196		0.1700		0.1316		0.1463		0.1592		0.1801
	0.0820		0.0714		0.0816		0.0907		0.0920		0.1041
	0.0447		0.0348		0.0136		0.0187		0.0261		0.0351
	0.0421		0.0466		0.0220		0.0244		0.0266		0.0301
	0.0057		0.0063		0.0071		0.0079		0.0086		0.0098
	0.0007		8000.0		0.0009		0.0010		0.0011		0.0012
	0.0275		0.0305		0.0348		0.0386		0.0421		0.0476
	0.0042		0.0046		0.0053		0.0058		0.0063		0.0072
	_		_		-		-		-		0.1169
	0.1947		0.1774		0.1970		0.1969		0.1794		0.1795
	0.1725		0.1600		0.1733		0.1681		0.1496		0.1458
	0.1777		0.1785	_	0.1867		0.1977		0.1965		0.2302
	1.0569		1.0564		1.0542		1.0406		1.0398		1.1389
_			A 405 004		0.405.050	•	0.054.770	Φ.	4 000 455	•	500 500
\$	1,724,677	\$	3,167,321	\$	3,165,952	\$	2,054,776	\$	1,990,155	\$	592,598
	4,381,077		3,068,061		2,080,076		2,080,372		2,080,320 1,199,014		2,080,448 1,199,610
	1,631,865		1,285,703		1,286,923		1,286,610		1, 199,014		1,199,010
	890,092		628,050		214,962		265,912		341,057		405,462
	840,532		841,010		347,733		346,966		347,591		347,704
	112,996		113,699		112,223		112,337		112,379		113,206
	13,877		14,438		14,225		14,220		14,374		13,862
	549,121		550,446		550,051		548,888		550,135		549,857
	83,260		83,018		83,772		82,475		82,324		83,172
	_		-		-		-		-		1,350,385
	3,889,445		3,201,611		3,113,792		2,799,899		2,344,280		2,073,517
	3,445,390		2,887,586		2,739,189		2,390,366		1,954,873		1,684,227
_	3,552,439	_	3,221,464	_	2,950,990		2,811,275		2,567,731		2,659,185
\$_	21,114,771	<u>\$</u>	19,062,407	\$	16,659,888	\$_	14,794,096	\$_	13,584,233	\$	13,153,233
\$	20,631,707 32,844	\$	19,154,998 -	\$	16,670,525 -	\$	14,872,194 -	\$	13,357,705	\$	13,009,719
\$	20,664,551	\$	19,154,998	\$	16,670,525	\$	14,872,194	\$	13,357,705	\$	13,009,719
	<u>97.87</u> %		<u>100.49</u> %		100.06%		<u>100.53</u> %		<u>98.33</u> %		<u>98.91</u> %

# Ratio Of Outstanding Debt By Type Last Ten Fiscal Years

	Governmenta	al Activities		Business-Ty									
General Fiscal Obligation Year Bonds		ation		Obligation			Obligation Revenue				General Obligation Bonds	Total Debt	
2008 2007 2006 2005 2004 2003 2002 2001 2000 1999	\$ 11,340,000 11,980,000 12,595,000 13,180,000 15,150,000 17,500,000 32,690,766 22,732,619 17,657,354 21,069,808	\$ 432,105 566,565 696,581 - - 1,035,605 1,074,194 285,375	\$	58,455,000 61,260,000 63,915,000 66,005,000 45,505,000 37,700,000 15,000,000 15,000,000	\$	- - - - - - 3,268,956 4,462,753	\$	70,227,105 73,806,565 77,206,581 79,185,000 83,475,000 63,005,000 70,390,766 38,768,224 37,000,504 41,367,936					
Fiscal Year	Total Debt As A Percentage Of Personal Income	Population	·	Total Debt Per Capita		Water/Sewer Revenue Bonds Per Number Of Water/Sewer Customers							
2008 2007 2006 2005 2004 2003 2002 2001 2000 1999	1.88% 2.04% 2.19% 2.33% 2.92% 2.28% 3.16% 1.81% 1.80% 2.43%	\$ 145,803 145,803 145,803 145,803 126,939 126,939 106,221 106,221 106,221 90,647	\$	482 506 530 543 658 496 663 365 348 456	\$	1,306 1,375 1,499 1,612 1,744 1,207 1,054 442 464 506							

Source of Information: Various City Offices

# Computation Of Direct And Overlapping Bonded Debt December 31, 2008

	 Total Debt	Applicable Percent (1)	 verlapping Debt
<u>Direct Debt</u>			
City of Joliet	\$ 11,340,000	100.00%	\$ 11,340,000
Overlapping Debt			
Schools			
Elementary			
Troy Community Consolidated			
School District #30C	89,205,000	57.08%	\$ 50,915,170
Laraway Community Consolidated			
School District #70C	2,595,000	38.64%	1,002,727
Union School District #81	5,634,083	41.07%	2,313,941
Joliet Public Schools District #86	72,426,934	87.08%	63,070,523
New Lenox School District #122	150,981,122	7.46%	11,270,713
High Schools And College			
Minooka Community High School District #111	73,070,000	0.69%	504,393
Elwood School District #203	1,920,000	1.43%	27,432
Joliet Township High School District #204	64,405,000	64.49%	41,532,360
Lockport Township High School District #205	17,829,604	0.01%	2,526
New Lenox Township High School District #210	34,460,000	1.47%	505,019
Unit School District #202U	477,645,000	27.19%	129,848,287
Community College District #525	70,860,000	14.03%	 9,941,909
Total Schools			 310,935,000
Other Than Schools			
Will County (2)	43,475,000	13.56%	5,895,199
Will County Forest Preserve District	185,594,531	13.56%	25,166,570
New Lenox Township	1,380,894	8.99%	124,131
Channahon Park District	6,110,000	0.46%	27,951
Joliet Park District	6,542,700	84.16%	5,506,096
Lockport Park District	5,116,358	0.02%	1,002
New Lenox Park District	5,155,000	9.81%	505,577
Plainfield Park District	6,600,000	32.91%	2,172,304
Plainfield Public Library District	475,000	19.85%	94,265
City of Joliet Special Service Area	5,200,000	43.28%	2,250,373
Total Other Than Schools			41,743,468
Total Overlapping Debt			\$ 352,678,468
Total Direct And Overlapping Debt			\$ 364,018,468

Notes:

- (1) Overlapping debt percentages based on 2007 EAV.
- (2) Includes the Public Building Commission.

Schedule includes general obligation debt for which taxes may be levied.

#### **Legal Debt Margin Information**

The City of Joliet is a "home rule" municipality under the 1970 Illinois Constitution. As a home rule community, the City has no debt limit nor is it required to seek referendum approval for issuance of general obligation debt. The Illinois General Assembly may, by a three-fifths vote, limit debt incurred which is payable through any funds other than ad valorem property tax receipts. When debt is secured through property taxes, the General Assembly may set limits and require referenda.

#### Pledged Revenue Coverage Last Ten Fiscal Years

Water Revenue Bonds

Fiscal	Utility Service	•			Debt \$			
Year	Charges	Expenses	Revenue	Principal		Interest		Coverage
2008	\$ 27,975,227	\$ 23,115,206	\$ 4,860,021	\$	2,805,000	\$	2,852,580	0.86
2007	32,504,462	21,904,482	10,599,980		2,655,000		3,039,915	1.86
2006	34,758,371	15,120,871	19,637,500		2,460,000		3,038,888	3.57
2005	34,240,733	16,918,168	17,322,565		2,320,000		3,329,508	3.07
2004	31,146,539	14,609,789	16,536,750		2,180,000		3,252,775	3.04
2003	29,427,182	13,949,181	15,478,001		2,195,000		1,975,541	3.71
2002	26,035,035	12,376,120	13,658,915		1,100,000		1,806,759	4.70
2001	25,149,590	11,399,421	13,750,169		-		1,062,000	12.95
2000	23,702,035	10,434,231	13,267,804		550,000		1,081,113	8.13
1999	23,040,622	9,667,752	13,372,870		525,000		1,118,337	8.14

At December 31, 2008, there were five bond issues payable from water/sewer revenues. Details abount the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest or depreciation expenses. Debt service principal does not include amounts defeased by new debt.

Source of Information: Office of Will County Clerk

## Demographic And Economic Statistics Last Ten Years

	(a)		(b) <b>Per Capita</b>		(a) x (b) Personal	Unemployment
Year	Population		Income		Income	Rate
2008	145,803	\$	25,617	\$	3,735,035,451	9.3
2007	145,803		24,826		3,619,705,278	6.2
2006	145,803		24,138		3,519,392,814	4.6
2005	145,803		23,347		3,404,062,641	7.0
2004	126,939		22,554		2,862,982,206	7.5
2003	126,939		21,763		2,762,573,457	9.3
2002	106,221		20,972		2,227,666,812	8.8
2001	106,221		20,181		2,143,646,001	7.9
2000	106,221		19,390		2,059,625,190	6.4
1999	90,647		18,761		1,700,628,367	6.4

Sources of Information: Office of Will County Clerk, U.S. Census Bureau, Illinois Dept. of Employment Security

Note: Per Capita Income is based on 1990 and 2000 Censuses.

#### Principal Employers In The City Current Year And Five Years Ago

Employer	Type Of Business Or Property	2008 Number Of Employees	2008 Rank	Percentage Of 2008 Total Employment
Provena St. Joseph Medical Center	Hospital	2,500	1	3.81%
Will County	County Government	2,300	2	3.51%
Silver Cross Hospital	Hospital	1,800	3	2.74%
Caterpillar Inc	Tractors and Earthmoving Equipment	1,500	4	2.29%
Joilet School Distict # 86	Elementary School District	1,286	5	1.96%
Harrah's Casino	Riverboat Casino	1,200	6	1.83%
City of Joliet	City Government	1,052	7	1.60%
Joliet Junior College District #525	Community College District	885	8	1.35%
Argosy's Empress Casino	Riverboat Casino	875	9	1.33%
Mobile Oil Corporation	Refinery	600	10	0.91%

Employer	Type Of Business Or Property	2003 Number Of Employees	2003 Rank	Percentage Of 2003 Total Employment
		_		
Caterpillar Inc	Tractors and Earthmoving Equipment	3,000	1	5.42%
Provena St. Joseph Medical Center	Hospital	2,430	2	4.39%
Harrah's Casino	Riverboat Casino	2,000	3	3.61%
Argosy's Empress Casino	Riverboat Casino	2,000	4	3.61%
Will County	County Government	1,400	5	2.53%
Silver Cross Hospital	Hospital	1,400	6	2.53%
City of Joliet	City Government	930	7	1.68%
Joilet School Distict # 86	Elementary School District	900	8	1.63%
Mobil Oil Corporation	Refinery	650	9	1.17%
Ameritech	Telephone/Communications Services	550	10	0.99%

Note: Data for nine years ago was not available. The Schedule shows the current year and five years ago, 2003 was the oldest available data.

Sources of Information: Will County Center for Economic Development, City of Joliet, and Illinois Department of Employment Security

### City Employment Statistics

Last Ten Fiscal Years

	2008		20	2007		2006		2005		2004	
	Full	Part	Full	Part	Full	Part	Full	Part	Full	Part	
Function	Time	Time	Time	Time	Time	Time	Time	Time	Time	Time	
0	00	24	0.7	0.4	0.5	0.4	24	0.4	-00	20	
General Government	86	31	87	31	85	31	84	31	83	30	
Public Safety Police Department	391	57	391	57	378	59	266	50	250	40	
•	216		216	3	213		366		359	48	
Fire Department	216 54	3	∠ 16 54			3	183 51	3	183	3	
Streets and Bridges		-	54	-	52	-	51	-	50	-	
Refuse Disposal (1)	6	1	-	1	-	1	-	1	-	1	
Culture And Recreation (2)	_	1	6	1	6	1	6	1	3	1	
Community Development	43	3	43	3	41	3	41	2	38	-	
Public Works	28	15	28	15	33	15	33	15	32	15	
Water And Sewer (3)	97	1	99	1	86	1	82	1	77	1	
Parking Facilities (4)	4	<u>15</u>	4	<u>15</u>	4	<u>15</u>	4	15	4	15	
Subtotals	925	127	928	127	898	129	850	119	829	114	
TOTAL STAFF		1,052		1,055		1,027	<del></del>	969		943	
	20	03	20	02	20	01	20	00	19	99	
	Full	Part	Full	Part	Full	Part	Full	Part	Full	Part	
Function	Time	Time	Time	Time	Time	Time	Time	Time	Time	Time	
General Government	82	31	82	30	82	30	00	20	70	20	
Public Safety	02	31	02	30	02	30	82	29	76	28	
Police Department	350	46	349	46	341	45	325	45	305	46	
Fire Department	183	3	183	3	174	40 3	325 165		305 158		
Streets and Bridges	49	-	48	-	47	- -	45	3	43	5	
Refuse Disposal (1)	45	1	40	1		- 1		1		-	
Culture And Recreation (2)	3	1	3	1	3	1	3	1	3	1 1	
Community Development	38	-	38		3 37	-	37			1	
Public Works	32	15	30 32	- 15	3 <i>1</i> 32	- 15		- 45	36	45	
Water And Sewer (3)	32 77	15	32 77		32 77		30	15	30	15	
• ,				- 1E		- 1E	73	45	73	- -	
Parking Facilities (4)	4	<u>15</u>	4	<u>15</u>	4	<u>15</u>	4	<u>15</u>	4	<u>15</u>	
Subtotals	818	112	816	<u>111</u>	797	110	764	109	728	111	
TOTAL STAFF		930		927		907		873		839	

<sup>(1)</sup> Part-time Recycling Coordinator in Deputy City Manager's Office.

Source of Information: City of Joliet Annual Budgets

<sup>(2)</sup> Includes Bi-Centennial Park and Visitors' Service Division.

<sup>(3)</sup> Includes Customer Services Division Employees.

<sup>(4)</sup> Includes One Clerk-Typist position from Collector's Office.

# Operating Indicators By Function Last Three Fiscal Years

Function	2008	2007	2006
General Government			
Fiscal			
Purchase Orders Processed	6,539	6,629	6,701
Nonpayroll Checks Issued	12,888	10,781	11,322
Maintenance	·		
Square Footage Maintained By Staff (City Hall)	62,007	62,007	62,007
Information Technology Services			
Wireless Network Locations	49	34	34
Point-to-point Networks Monitored	92	88	80
Public Safety			
Police			
Physical Arrests Made	8,583	8,422	7,368
Traffic Violations	32,136	39,697	34,722
Parking Violations	36,380	41,205	35,551
911 Emergency Calls Received	116,491	110,481	118,903
Fire			
Emergency Responses	26,055	25,056	22,760
Inspections	953	952	1,200
Calls For Service	18,611	17,865	16,330
Significant Fires Extinguished	59	97	55
Streets And Bridges			
Lane Miles Of Road Resurfaced	15.57	13.30	24.95
Potholes Repaired	15,922	15,463	3,000
Culture And Recreation			
Programs Sponsored	19	17	16
Water And Sewer			
Water And Sewer Accounts	43,390	43,227	42,378
Water Only Accounts	214	225	224
Sewer Only Accounts	38	38	38
New Connections	163	850	2,055
Water Main Breaks	200	245	140
Average Daily Consumption In Gallons	12,059,926	13,660,959	12,370,768
Parking Facilities			
Parking Spaces	2,859	2,859	2,689

Source of Information: Various City Offices

The City implemented the provisions of GASB Statement No. 34 in 2006. Information is presented for as many years as is available.

# Capital Asset Statistics By Function Last Three Fiscal Years

Function	2008	2007	2006
Public Safety			
Police			
Stations	2	2	2
Substations	1	1	1
Patrol Units	329	334	317
Fire			
Active Stations	9	9	9
Vehicles	57	60	61
Streets And Bridges			
Miles Of Streets	507	510	500
Bridges	27	27	27
Traffic Signals	118	118	117
Warning Flashers	38	38	34
Public Works			
Vehicles	144	142	139
Water And Sewer			
Vehicles	93	92	88
Water			
Water Mains (Miles)	435	430	416
Fire Hydrants	6,800	6,608	6,416
Storage Capacity In Gallons	14,750,000	14,750,000	14,750,000
Sewer			
Sanitary Sewers (Miles)	402	400	391
Storm Sewers (Miles)	555	549	540
Parking Facilities			
Lots	7	7	5
Decks	2	2	5 2

Source of Information: Various City Offices

The City implemented the provisions of GASB Statement No. 34 in 2006. Information is presented for as many years as is available.

## Miscellaneous Statistics December 31, 2008

Date Of Organization: January 19, 1852

Form Of Government: City Manager

Governing Body: City Council

Land Area: Approximately 62 square miles

Number Of Housing Units: 47,167 - 2007 estimate

Number Of Registered Voters: 71,708 - 2008 estimate

Number Of Townships: 8

Number Of School Districts: 8

Number Of Community College Districts: 1

Source of Information: City Business Office, City Planning Offices, Will County

Clerk's Office and U.S. Census Bureau

